



POL 27-9 BIAFRA-NIGERIA  
 Department of State **TELEGRAM**

(16)

NETTLE - ONE

XR POL 27 BIAFRA-NIGERIA

SECRET 031

*Cotonou 1074  
10-22-69*

PAGE 01 COTONO 01074 221240Z

53  
 ACTION SS: 70

INFO OCT 01, CCO 00, SSO 00, NSCE 00, USIE 00, CIAE 00, /071 W  
 ----- 118098

O 221125Z OCT 69  
 FM AMEMBASSY COTONOU  
 TO SECSTATE WASHDC IMMEDIATE 2484  
 INFO AMEMBASSY PARIS IMMEDIATE  
 AMEMBASSY LONDON  
 AMEMBASSY LAGOS  
 USMISSION GENEVA  
 AMEMBASSY LIBREVILLE  
 AMEMBASSY ABIDJAN

S E C R E T COTONOU 1074

LIMDIS

SUBJECT: NETTLE - ONE

NIGERIA/BIAFRA RELIEF - RED CROSS DAYLIGHT FLIGHTS

FROM: AMB FERGUSON

1. FERGUSON MET WITH SCHWARZENBACH AND SPIRGI, MEMBERS RED CROSS DELEGATION TO BIAFRA OCTOBER 21 AT ABIDJAN.
2. DELEGATION REPORTED THAT OPENING POSITION BIAFRAN REPS WAS NO DAYLIGHT FLIGHTS WITHOUT FIRM SPECIAL GUARANTEE BY THE USG. (ICRC OF COURSE UNAWARE USG POSITION AT THAT TIME.)
3. TO BREAK IMPASSE ICRC PROPOSED TWO PLANS: (A) FREE DROP AWAY FROM ULI EMPLOYING THE SNATCH TECHNIQUE PREVIOUSLY WORKED UP BY U/CF AND REJECTED ON TECHNICAL GROUNDS BY U/CF, AND (B) TEMPORARY THREE WEEK OPERATION UNDER JOINT COMMUNIQUE ISSUED BY BOTH SIDES IN IDENTICAL LANGUAGE. SUBSTANCE OF COMMUNIQUE TO EFFECT THAT NEITHER SIDE TAKE HOSTILE ACTION OR CONDUCT MILITARY ACTIVITY ZONE AND PERIOD RELIEF OPERATION. TEXT PROPOSED COMMUNIQUE SEPTEL.
4. STATUS TWO PROPOSALS IS "UNDER CONSIDERATION" BY BIAFRAN

(3)

SECRET  
31

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 By MNARA Date 10/3/05



Department of State

TELEGRAM

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AUTHORITIES.

5. ICRC DEL INFORMED OF SUBSTANCE USG NETTLE-ONE INITIATIVE. DEL HOPEFUL GUARANTEE MAY BREAK IMPASSE.

6. ICRC DEL VERY DISTURBED AND DEPRESSED REACTION BIAFRAN AUTHORITIES. INDICATED BIAFRANS HOSTILE, RIGID, ARROGANT AND DEVIUS. MEDICAL MEMBER TEAM (SPIRGI) INDICATED CLEAR SIGNS PARANOIA AMONG SEVERAL OFFICIALS. BOTH MEMBERS DELEGATION INDICATE SEVERE POWER STRUGGLE GOING ON BETWEEN SECURITY PEOPLE (HAWKS) AND MODERATES (SIR LOUIS AND COOKEY). SIR LOUIS IS SUSPECT ON SECURITY GROUNDS SINCE ZEKE STATEMENT THAT HE (SIR LOUIS) "NEXT REBEL TO DEFECT". SIR LOUIS NOW VIRTUAL PRISONER - ALWAYS IN COMPANY "SPECIAL SERVICES".

7. MEMBERS OJUKWU STAFF PASSED WORD TO DEL THAT BIAFRA ONLY HOPE SURVIVAL IS TO BE "PROTECTED" BY USG, NOT ASKING RECOGNITION, BUT PROTECTION OF PEOPLE WHEN FEDERAL'S OVERRUN POSITIONS. SAID BIAFRA WOULD NOT AGREE TO DAY FLIGHTS UNTIL USG GAVE "PROTECTION" ASSURANCE. DEL INFORMED STAFF SUBSTANCE OF SECRETARY'S SEPTEMBER STATEMENT AS FAR AS USG WOULD GO.

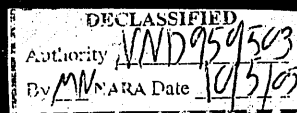
8. ICRC DEL REPORTS BIAFRA DYING FROM INSIDE. DEATH RATE NOW OVER 60 PER CENT AMONG THOSE CONTRACTING ANY INFECTION, NO FUEL AVAILABLE EXCEPT SMALL QUANTITIES BROUGHT IN BY RELIEF AND ARMS LIFTS, CANNOT GET TRUCKS OVER ROADS TO THREE REFINERIES. JCA NOT ALLOWING TAPPING OF TANKS FOR AVGAS, AVGAS NOW COMING FROM TANKS OF ARMS LIFTS. AIR FORCE OPERATIONS LIMITED BECAUSE SHORTAGE OF FUEL.

9. COMMENT: (A) MEMBERS OF DEL SCHWARZENBACH AND SPIRGI VERY PRO-BIAFRA. BOTH SEVERELY SHAKEN BY EXPERIENCE IN ENCLAVE AND ATTITUDE "GOV'T OFFICIALS". BOTH OF OPINION AUTHORITIES OBSESSED WITH POLITICAL OBJECTIVE OF BROAD GUARANTEE BY USG. (B) SPIRGI INDICATED INTENT TO FILE SEPARATE REPORT URGING ICRC FORM SEPARATE CONSORTIUM TO CONDUCT "REVOLUTIONARY HUMANITARIAN" OPERATIONS.

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10/11/6

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Authority VND 950503  
By MM NARA Date 10/5/03



*POL 27-9 BIAFRA-NIGERIA*  
Department of State **TELEGRAM**

SECRET 960

PAGE 01 COTONO 01075 221215Z

25  
ACTION SS 70

INFO OCT 01, SSO 00, NSCE 00, CCO 00, USIE 00, CIAE 00, DODE 00, /071 W  
----- 117998

O 221128Z OCT 69  
FM AMEMBASSY COTONOU  
TO SECSTATE WASHDC IMMEDIATE 2485  
INFO AMEMBASSY PARIS IMMEDIATE  
AMEMBASSY LONDON  
AMEMBASSY LAGOS  
USMISSION GENEVA  
AMEMBASSY LIBREVILLE  
AMEMBASSY ABIDJAN

S E C R E T COTONOU 1075

LIMDIS

SUBJECT: NETTLE - ONE

NIGERIA/BIAFRA RELIEF - RED CROSS DAYLIGHT FLIGHTS

FROM AMB FERGUSON

REF: COTONOU 1074 - *POL 27-9 BIAFRA-NIGERIA*

1. FOLLOWING IS DRAFT DECLARATION PROPOSED BY ICRC SPECIAL DELEGATION:

2. "FOR A TRIAL PERIOD OF THREE WEEKS FROM THE BEGINNING OF DAY-  
LIGHT RELIEF FLIGHTS, THE PARTIES TO THE CONFLICT SOLEMNLY  
UNDERTAKE NOT TO TAKE ANY AERIAL ACTION WHATSOEVER AT ULI AIRPORT  
WHICH COULD GIVE ANY SIDE MILITARY ADVANTAGE DURING THE  
RELIEF OPERATIONS OF THE I.C.R.C."

3. "THIS UNDERTAKING APPLIES TO THE TIME OF THE ACTUAL RELIEF  
OPERATION AS WELL AS TO A REASONABLE TIME BEFORE THE ARRIVAL  
AND AFTER THE DEPARTURE OF THE I.C.R.C. RELIEF PLANES."

4. "THE PRESENT DECLARATION IMPLIES THE IMMEDIATE BEGINNING  
OF THE DAYLIGHT RELIEF FLIGHTS WITH THE CONSENT OF BOTH

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*Cotonou 1075  
10-22-69*

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PAGE 02 COTONO 01075 221215Z

PARTIES WHO WILL BE DULY NOTIFIED BEFOREHAND.

5. ALL PARTIES CONCERNED WITH THE IMPLEMENTATION OF THE  
PRESENT DECLARATION WILL NOT PUBLICISE IT WITHOUT COMMON  
CONSENT."  
LOORAM

SECRET  
23

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I N C O M I N G

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**TELEGRAM**

*Pol 27-9 Biafra - Nigeria*

*181343*

*08*

25 OCT 69 15 19z

DISTRIBUTION

ACTION: Amembassy LIBREVILLE (IMMEDIATE)

STATE

~~LIMDIS~~

SUBJ: Nettle One

REF: London 8737

Since Biafran reply has now been received, assume you will disregard requests in reftel.

*181343*

ROGERS

END.

*①*

DRAFTED BY: U/CF:JWFoley <i>jwf</i>	DRAFTING DATE 10/25/69	TEL. EXT. 29624	APPROVED BY: U/CF - Mr. Foley <i>jwf</i>
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CLEARANCES:

S/S - Mr. Lloyd *W*

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Classification

FORM FS-413  
4-68

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By *MW* Date *10/3/03*

ORIGIN/ACTION

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DEPARTMENT OF STATE

AIRGRAM

POL 27-9 Biafra Nigeria  
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ANALYSIS BRANCH

HANDLING INDICATOR

FROM : Amembassy LIBREVILLE

DATE: October 24, 1969

SUBJECT: Biafra: French Military Attache's Figures on Relief Program

REF : Libreville's A-97 of 6 September 1969  
Libreville 1054 of 13 October 1969

On October 13, Lt. Col. Jean MERLE, Military Attache at the French Embassy in Libreville, provided the following figures on French Red Cross aid to Biafra during the months of August and September:

Relief Activity Through 31 August 1969

	August 1-31	Since Beginning of Operation	Observations
Missions flown by French Red Cross airplanes	22	294*	*two of which failed to land at Uli
Tonnage of food and medicines landed in Biafra	150T	1,685T	
Tonnage of medicines, etc. placed at disposition of civilian reception centers in Gabon	--	150T	
Number of children evacuated to Gabon	89	3,765*	*of whom 1,132 prior to 25 September 1968
Number of children treated at French Military Hospital, Libreville	61	1,861	
Deceased among children evacuated	1	139	

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FORM 4-62 DS-323

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Drafted by:

ECON/POL:TFCrigler/raa

Contents and Classification Approved by:

AMB:RFunkhouser

Clearances:

1969 NOV 3 AM 3 19

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By: MVA NARA Date: 10/5/05

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Page 2

Relief Activity Through 30 September 1969

	<u>September 1-30</u>	<u>Since Beginning of Operation</u>	<u>Observations</u>
Missions flown by French Red Cross airplanes	32*	326**	*three of which failed to land at Uli  **five of which failed to land at Uli
Tonnage of food and medicines landed in Biafra	198T	1,883T	
Tonnage of medicines etc. placed at disposition of civilian reception centers in Gabon	--	150	
Number of children evacuated to Gabon	32	3,886	
Number of children treated at French Military Hospital, Libreville	30	1,891	
Deceased among children evacuated	8	147	

Biafran Refugee Children in Gabon as of 30 September 1969

French Military Field Hospital	176
German Caritas	1,532
International Caritas:	
Ste. Marie Center	358
St. Andre Center	156
Oyem	44
Franceville	30
Fougamou	11
Bitam	51
Okoundja	13
Lambarene	17

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continued:

Biafran Refugee Children in Gabon as of 30 September 1969

Schweitzer Hospital, Lambarene	40
Terre des Hommes (km 6)	490
Order of Malta hospitals:	
Mouila	48
Koulamoutou	<u>15</u>
TOTAL	2,981

Biafran Refugee Children Outside Gabon

Ivory Coast:

Bouake	350
Cocody	326
Grand Bassam	183
Yamoussoukre	60*

\* with plans to receive 90 more

Ireland:

Dublin	2
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FUNKHOUSER

*MB*

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*Pol 27-9 BIAFRA-NIGERIA*  
Department of State **TELEGRAM**

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**ACTION COPY**

0 241738Z OCT 69  
FM AMEMBASSY ABIDJAN  
TO SECSTATE WASHDC IMMEDIATE 4705  
BT  
S E C R E T ABIDJAN 3000

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1969 OCT 24 PM 2 10

SUBJ: NIGERIA/BIAFRA

REF: ABIDJAN 2971

1. HOUPHOUET SUMMONED ME AT 1615Z TODAY TO HAND ME BIAFRAN RESPONSE TO OUR GUARANTEE PROPOSAL WHICH HE HAD TRANSMITTED AT AMB. FERGUSON'S REQUEST OCTOBER 21. HE SAID THIS RESPONSE, SIGNED BY COOKEY, HAD ALREADY BEEN TRANSMITTED TO USG THROUGH OTHER CHANNELS BY THE TIME HOUPHOUET GOT IN TOUCH WITH BIAFRANS AS REQUESTED. IT HAD THUS BEEN TOO LATE FOR HOUPHOUET TO INFLUENCE BIAFRAN DECISION. TRANSMITTING TEXT SEPTEL.
2. AT HOUPHOUET'S REQUEST I TRANSLATED TEXT ORALLY IN FRENCH. ON LEARNING THAT BIAFRAN REPLY WAS FLATELY NEGATIVE, HOUPHOUET SHOOK HIS HEAD SADLY AND REMARKED THAT, AS HE HAD STRESSED TO FERGUSON, BIAFRAN DISTRUST OF NIGERIA WAS ROOT OF PROBLEM.
3. I THANKED HOUPHOUET ON BEHALF OF USG FOR HIS COOPERATION IN THIS MATTER, AND MENTIONED THAT, AS FERGUSON HAD TOLD USHER, USG WOULD PROBABLY FEEL IT NECESSARY TO MAKE PUBLIC STATEMENT ON SUBJECT OF DAYLIGHT FLIGHTS.
4. HOUPHOUET AGAIN REFERRED TO SECRET EFFORTS HE AND OTHERS ARE MAKING TO FIND FORMULA FOR ENDING WAR WHICH BOTH SIDES CAN ACCEPT. ADDED THAT MAJOR NIGERIAN MILITARY OFFENSIVE DID NOT MAKE THIS EASY, BUT FAILURE OF EFFORTS RESTORE DAYLIGHT RELIEF FLIGHTS MADE IT ALL THE MORE URGENT. I WISHED HIM ALL POSSIBLE SUCCESS.

MORGAN

**NODIS REVIEW**

- Cat. A - Caption removed; transferred to O/FADRC
- Cat. B - Transferred to O/FADRC with additional access controlled by S/S
- Cat. C - Caption and custody retained by S/S

Reviewed by: Ambassador W. Wilman, II  
Date: 3/25/75

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0 241650Z OCT 69  
FM AMEMBASSY ABIDJAN  
TO SECSTATE WASHDC IMMEDIATE 4706  
BT  
S E C R E T ABIDJAN 3001

CORRECTED COPY

5735Q

OCT 24 8:00PM 1969

SUBJ: NIGERIA/BIAFRA

REF: ABIDJAN 3000

REPLY TO THE GUARANTEE FORMULAR PROPOSED BY THE UNITED STATES GOVERNMENT.

THE GOVERNMENT OF THE REPUBLIC OF BIAFRA HAS CONSIDERED THE GUARANTEE FORMULA WHICH THE U.S. GOVERNMENT PROPOSES TO OFFER WITH REGARD TO DAY-LIGHT RELIEF FLIGHTS. THE BIAFRAN GOVERNMENT WISHES TO EXPRESS ITS APPRECIATION FOR THIS GESTURE BY THE U.S. GOVERNMENT WHICH IS IN THE TRUE HUMANITARIAN TRADITION OF THE UNITED STATES AND IN ACCORD WITH THE POLICY OF NEUTRALITY WHICH THE GOVERNMENT HAS ADOPTED IN THE CONFLICT BETWEEN BIAFRA AND NIGERIA. HOWEVER, THE BIAFRAN GOVERNMENT WISHES TO MAKE THE FOLLOWING OBSERVATIONS IN THE LIGHT OF WHICH IT FINDS IT IMPOSSIBLE TO ACCEPT THE GUARANTEE FORMULA:

1. THE BIAFRAN GOVERNMENT WISHES TO POINT OUT THAT SINCE THE SHOOTING DOWN BY THE NIGERIAN AIR FORCE OF AN I.C.R.C. RELIEF PLANE ON JUNE 5, THE QUANTITY OF RELIEF REACHING BIAFRA HAS BEEN HALVED. WHILE THE JOINT CHURCH AID HAS BEEN FLYING IN RELIEF SUPPLIES AT NIGHT AS USUAL THE I.C.R.C HAS CEASED OPERATION AND HAS BEEN ENGAGED IN PROTRACTED NEGOTIATIONS AIMED AT OPENING DAY-LIGHT FLIGHTS. IT MIGHT HAVE BEEN EXPECTED THAT THE ACTION OF NIGERIA IN SHOOTING DOWN A RED CROSS PLANE IN DAY-LIGHT WOULD HAVE BEEN UNIVERSALLY CONDEMNED AND EFFORTS DIRECTED AT RESTORING THE STATUS QUO ANTE. THE ACTION OF STOPPING THE FLIGHT ENTIRELY CANNOT BUT BE REGARDED AS AN ATTEMPT TO CONDONE NIGERIA'S CRIME AND ENCOURAGE HER TO MORE ACTS OF LAWLESSNESS.

2. BIAFRA HAD ALWAYS INSISTED THAT IN ORDER TO OPEN ULI AIRPORT, HER ONLY LINK WITH THE OUTSIDE WORLD, TO DAY-LIGHT FLIGHTS WHICH WOULD EXPOSE THE AIRPORT TO EFFECTIVE ATTACK BY NIGERIA SHE MUST HAVE GUARANTEES FROM A THIRD PARTY GOVERNMENT OR AN INTERNATIONAL BODY OF A POLITICAL CHARACTER. THIS REQUEST HAS BEEN MADE BECAUSE OF A BASIC LACK OF CONFIDENCE IN THE GOOD FAITH OF THE NIGERIAN REGIME - A LACK OF CONFIDENCE ARISING

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-2- ABIDJAN 3001, OCT 24, 1969 NODIS CORRECTED PAGE 2/PGH 4 CN:57356

FROM SUCH INCIDENTS AS (A) THE SEIZURE OF THE UTURU (OBLIGAGU) RELIEF AIR-FIELD, (B) THE COLD-BLOODED MURDER OF EXPATRIATE AND BIAFRAN RELIEF WORKERS AT OKIGWI AND (C) THE DELIBERATE BOMBING OF HOSPITALS AND SICK-BAYS MARKED WITH THE RED CROSS SIGN. SUCH A GUARANTEE, OF COURSE, MUST CARRY CREDIBLE SANCTIONS AGAINST NIGERIA IF IT IS TO BE A DETERRENT. UNDERSTANDABLY, IT HAS NOT BEEN POSSIBLE FOR THE I.C.R.C. TO OBTAIN SUCH A GUARANTEE TO COVER ITS OPERATIONS. BIAFRA, HOWEVER, IS BEING INSISTENTLY PRESSED TO PERMIT DAY-LIGHT RELIEF FLIGHTS MERELY ON THE BASIS OF ASSURANCES GIVEN BY THE NIGERAIN REGIME.

3. AT THE DISCUSSION IN LIBREVILLE ON SUNDAY, OCTOBER 19TH 1969, BETWEEN SIR LOUIS MBANEFO AND AMBASSADOR FERGUSON IN THE PRESENCE OF HIS EXCELLENCY, THE PRESIDENT OF GABON, THE POINT WAS MADE THAT SINCE THE CONTENTION OF NIGERIA WAS THAT I.C. R.C. PLANES CARRIED ARMS INTO BIAFRA, THE PROPOSAL FOR INSPECTION BY A NEUTRAL BODY AND A REPRESENTATIVE OF NIGERIA WOULD HAVE ALLAYED FURTHER FEARS. AMBASSADOR FERGUSON REPLIED THAT NIGEGNA NO LONGER PRETENDED THAT THESE RELIEF PLANES CARRIED ARMS. ON THE CONTRARY, THEY ARGUED THAT THESE PLANES PROVIDED A COVER FOR THE ARMS FLOWN IN FOR THE DEFENCE OF BIAFRA. FROM THIS IT FOLLOWED THAT IT WAS NECESSARY TO SEPARATE THE RELIEF FROM THE ARMS PLANES. IT IS CLEAR, THEREFORE, THAT THE ISSUES OF RELIEF AND THE NATIONAL SECURITY OF BIAFRA ARE ENEXTRICABLY INTERWOVEN. IN THE LIGHT OF THE PRESENT ATTITUDE OF NIGERIA IT MUST NOW BE RECOGNIZED THAT THE QUESTION OF GUARANTEES FOR DAY-LIGHT RELIEF FLIGHTS HAS CEASED TO BE RELEVANT.

4. HERE IT MUST BE RECALLED THAT NIGERIA IMPORTS LARGE QUANTITIES OF ARMS WITH WHICH SHE IS WAGING A VICIOUS WAR AGAINST THE PEOPLE OF BIAFRA. AT THE SAME TIME SHE RECEIVES MASSIVE RELIEF SUPPLIES FROM VARIOUS SOURCES. IT HAS NEVER BEEN SUGGESTED THAT THESE RELIEF SUPPLIES MUST BE SEPARATED FROM THE ARMS SHIPMENTS NOR HAS THE MEANS OF ACHIEVING THIS BEEN DISCUSSED. INDEED, NEARLY A THOUSAND VEHICLES HAVE BEEN IMPORTED BY RELIEF ORGANISATIONS INTO NIGERIA AND THESE HAVE BEEN PLACED AT THE DISPOSAL OF THE NIGERIAN GOVERNMENT AND ITS AGENCIES WITHOUT ANY RESTRICTION AS TO THEIR USE. IF BIAFRA ACCEPTS DAY-LIGHT FLIGHTS AS PROPOSED SHE WOULD BE LAYING HERSELF OPEN FOR DESTRUCTION IN ORDER THAT SHE MAY RECEIVE RELIEF.

5. THE BIAFRAN GOVERNMENT PROPOSES TO THE U.S. GOVERNMENT THAT EVERY EFFORT SHOULD BE MADE TO MAXIMISE THE EXISTING FACILITIES AVAILABLE FOR BRINGING RELIEF INTO BIAFRA WHICH DOES NOT ENDANGER THE SECURITY OF BIAFRA OR OFFER OVERWHELMING MILITARY ABLANTAGE TO NIGERIA. SECONDLY, SINCE IT SEEMS THAT THE I.C.R.C. NOW FINDS ITSELF BOUND BY CERTAIN LEGAL AND POLITICAL DISABILITIES FROM FLYING RELIEF BY NIGHT NO OTHER ORGANISATIONS OR AGENCIES THAT ARE NOT SB BOUND SHOULD BE ENCOURAGED TO OPERATE RELIEF FLIGHTS INTO BIAFRA TO SUSTAIN THE I.C.R.C OPERATIONS IN THE FIELD.

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-3- ABIDJAN 3001, OCT 24, 1969 NODIS

CN: 5735Q

6. FINALLY, THE UNITED STATES GOVERNMENT, IN COLLABORATION WITH OTHER PEACE-LOVING RATIONS OR HUMANITARIAN ORGANISATIONS, SHOULD APPEAL FOR A TRUCE ON LAND AND IN THE AIR LASTING EVEN FOR ONE WEEK DURING WHICH RELIEF CAN BE BROUGHT IN ON A MASSIVE SCALE TO THE SUFFERING PEOPLE OF BIAFRA.

THE BIAFRAN GOVERNMENT WISHES TO EXPRESS ITS GRATITUDE TO THE GOVERNMENT AND PEOPLE OF THE U.S. FOR THE VERY CONSIDERABLE AID THEY HAVE GIVEN TO RELIEF OPERATIONS IN BIAFRA.

SIGNED (S.J.S. COOKEY), COMMISSIONER, SPECIAL DUTIES, 21/10/69  
GP-4.

MORGAN

BT

NODIS REVIEW	
<u>Cat. A</u>	Caption removed: transferred to O/FADRC
Cat. B	Transferred to O/FADRC with additional access controlled by S/S
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Reviewed by: Ambassador W. Wilman, II	
Date: <u>3/25</u> 1975	

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POL 27-9 BIAFRA-NIGERIA

180295

63 - B

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Amembassy ABIDJAN "

STATE: \_\_\_\_\_

REF : (a) State 176138 (b) State 176139

EXDIS

LAGOS FOR AMBASSADOR

ABIDJAN FOR FERGUSON

1. You should convey message paras 2-4 to Enahoro, Extaff, for Gowon. You should note in so doing that we informed Arikpo of these steps (reftels) when in Washington and that we gratified by Arikpo's strong assurances FMG cooperation. (FYI - We not revealing any details re how we communicating with Biafrans END FYI.) You may wish use aide memoire with Enahoro. Message is as follows:
2. President wishes convey General Gowon his admiration for his humane statesmanship in agreeing to inviolable daylight airlift by ICRC into enclave. USG deeply committed to humanitarian program and therefore very distressed continued impasse. We wish see prompt implementation ICRC flights and see question of security chief Biafran objection remaining. In effort meet this problem

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AF/SN:WHBrubeck/bjr

DRAFTING DATE

10-22-69

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APPROVED BY:

The Under Secretary

CLEARANCES:

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President has by appropriate means arranged Biafrans be informed that USG has full confidence in FMG commitment to cooperate ICRC program without any violation for military advantage during ~~daylight hours~~ <sup>relief operations</sup>. US associates self with FMG assurances and therefore feels Biafrans have no reasonable basis insist on further guarantees. US also asking Biafran assurance Uli will not be used for arms flights during daylight relief operations. If Biafrans accept daylight flights under these arrangements, USG prepared make public statement at high level expressing confidence in FMG pledge inviolability airlift, gratification FMG statesmanship ~~thus~~ ~~xxx~~ demonstrated, and therefore agreement of two parties to daylight flights.

3. Biafrans to be asked for yes or no answer. US assurance non-negotiable. If Biafrans still reject, USG will feel free to express publicly USG view of Biafran position.

4. President wishes General Gowon understand we fully appreciative solemn undertaking by FMG in accepting daylight airlift. Our present effort intended solely to remove main issue on which Biafrans have based rejection, thus hopefully opening way to

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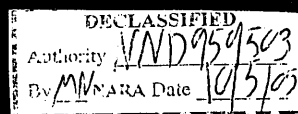
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ACTION: LAGOS INFO: ABIDJAN, LONDON

actual flights. President instructed you ~~xxx~~ simply convey General Gowon and FMG full explanation of background and purposes our action, as well as President's recognition of FMG's remarkable humanitarianism in allowing safe passage airlift to other side in civil war.

GP-1.

ROGERS

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PAGE: 01 LAGOS 09354 242210Z

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O P: 241622Z OCT 69  
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TO SECSTATE WASHDC IMMEDIATE 9607  
INFO AMEMBASSY ABIDJAN PRIORITY  
AMEMBASSY LONDON

S E C R E T LAGOS 9354

EXDIS:

C O R R E C T E D C O P Y (TO TEXT PARA THREE)

SUBJECT: US INITIATIVE ON DAYLIGHT FLIGHTS

REF: A. STATE 176138, B. STATE 176139, C. STATE 180295,  
D. LAGOS 9350

ABIDJAN FOR FERGUSON

A. DCM SAW WNJYORO AT 1300 LOCAL AND CONVEYED MESSAGE  
CONTAINED PARAS 2-4 OF REF C. AS ENAHORO INDICATED NEITHER  
ARIKPO NOR BABA GANA HAD INFORMED FMG OF DISCUSSION REPORTED  
REFTELS A AND B, DCM REVIEWED HISTORY OF INITIATIVE AND  
EXPTYESSED OUR GRATIFICATION FOR ASSURANCE OF FMG COOPERATION  
ARIKPO HAD OFFERED. AIDE MEMOIRE WAS PROVIDED COVERING  
PARAS 2-4 REF C.

2. ENAHORO ACCEPTED PRESENTATION WITH COMMENT THAT IF  
OJUKWU PINNED DOWN ON GUARANTEE ISSUE BY THIS EFFORT HE WILL  
QUICKLY FIND ANOTHER EXCUSE TO PREVENT DAYLIGHT FLIGHTS.  
HE ALSO ASKED THAT USG NOT USE TERM "BIAFRA" FOR REBEL AREA  
IN ANY STATEMENT MADE AS ENVISAGED UNDER PARA 3 REF C. HE  
LATER TELEPHONED TO REQUEST KWANGE IN PARA 2 TERMINOLOGY AS  
REPORTED IN REFERENCE D, I.E. CHANGE EXPRESSION "FOR ARMS  
FLIGHTS" TO "FOR MILITARY OPERATIONS."

3. ENAHORO SAID HE WOULD DELIVER AIDE MEMOIRE TO GOWON

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*LAGOS 9354  
10-24-69*

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PAGE 02 LAGOS 09354 242210Z

TOMORROW, OCTOBER 25.

GP-1

TRUEHEART

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PAGE 01 LAGOS 09350 241619Z

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ACTION SS 45

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O P 241540Z OCT 69  
FM AMEMBASSY LAGOS  
TO SECSTATE WASHDC IMMEDIATE 9603  
INFO AMEMBASSY ABIDJAN PRIORITY  
AMEMBASSY LONDON

SECRET LAGOS 9350

EXDIS

SUBJ: U. S. INITIATIVE ON DAYLIGHT FLIGHTS.

REF: STATE 180295

ABIDJAN FOR: FERGUSON

1. WHEN DCM CONVEYED MESSAGE PARAS 2-4 REFTEL TO ENAHORO EARLIER TODAY, LATTER EXPRESSED HOPE THAT ANY U. S. STATEMENT ON SUBJECT AS ENVISAGED PARA 3 WOULD NOT USE THE TERM "BIAFRA" IN REFERRING TO REBELS. HE HAS NOW CALLED AND SAID THAT SECTION PARA 2 CONCERNING "BIAFRAN ASSURANCE ULI WILL NOT BE USED FOR ARMS FLIGHTS DURING DAYLIGHT OPERATIONS" IS TROUBLESOME SINCE THEY HAVE REASON TO BELIEVE ULI BEING USED BY VON ROSEN'S MINICONS FOR ATTACKS ON FMG TERRITORY. HE ASKED IF THIS WORDING CANNOT BE CHANGED FROM "FOR ARMS FLIGHTS" TO "FOR MILITARY OPERATIONS." HE EXPRESSED HOPE SUCH A CHANGE POSSIBLE BEFORE HE DELIVERS AIDE MEMOIRE. DCM LEFT TO GOWON TOMORROW.

2. POINT HAD NOT OCCURRED TO US BEFORE AND MAY NOT HAVE BEEN CONSIDERED IN FORMULATING APPROACH TO BIAFRA. IF DEPT AGREES IT HAS MERIT AND PROPOSAL HAS NOT YET BEEN PUT TO BIAFRANS, WOULD HOPE IT COULD BE AMENDED AND EMBASSY NOTIFIED BEFORE ENAHORO SEES GOWON. GP-1  
TRUEHEART  
BT

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" KADUNA

STATE: \_\_\_\_\_

REF : (a) Lagos 9351 (b) State 172074 NOTAL (c) Lagos 9316 NOTAL  
Helicopter

SUBJ : FMG Attitude to/~~Helicopter~~ Airlift Scheme

1. Although present US policy remains as stated ref b, we examining technical and political problems involved, which extreme, appear/~~formidable~~ If more feasible relief plans, such as flights we legal ICRC daylight/~~flights~~ not be forthcoming, /we feel obliged to have given full consideration to any possible alternative, as variants for achieving ICRC format. US committed to serious relief effort and while helicopter scheme involves formidable difficulties it cannot be summarily excluded.
2. In any further discussion this subject suggest FMG be urged not to reject such schemes out of hand. FMG demonstration reasonableness evidenced by agreement to ICRC daylight flights

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AF - Mr. Newsom

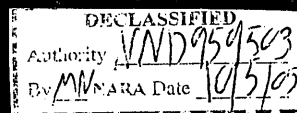
AF/SN - Mr. Brubeck

U/CF - Mr. Foley(draft)

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benefited Nigerian image world-wide. Unnecessary inflexibility on matter such as helicopter scheme could erode that image.

3. Believe you should suggest to FMG that if, as appears to be case, it not yet even approached by actual proponent of scheme, it should say so while at same time indicating it open to any ~~practicable~~ practicable proposals that might help meet relief needs. When approached by press here prior reported FMG reaction (ref c), Nigerian Embassy ~~was~~ approached matter in this way. You should express our hope to FMG that we not get too far apart in our respective public reactions to helicopter proposal.

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END

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Pol 27-9 Biafra Nigeria  
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PAGE 01 PARIS 16505 241841Z

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ACTION SS 70

INFO OCT 01, SSO 00, CCO 00, USIE 00, CIAE 00, NSCE 00, DODE 00, /071 W  
004457

O R 241824Z OCT 69  
FM AMEMBASSY PARIS  
TO SECSTATE WASHDC IMMEDIATE 8296  
INFO AMEMBASSY ABIDJAN  
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AMEMBASSY LIBREVILLE  
AMEMBASSY LONDON

SECRET PARIS 16505

LIMDIS

SUBJECT: NETTLE ONE: NIGERIA/BIAFRA RELIEF: ALPHAND TALKS:

(1)

1. FERGUSON, ACCOMPANIED BY CHARGE POPE, AND EMBOFF, MET WITH QUAI SEC GEN (ACTING FONMIN) ALPHAND FRIDAY OCTOBER 24 AND OUTLINED SUBSTANCE OF THREE-PART PACKAGE DESIGNED TO DEAL WITH PROBLEM OF SECURITY. DIRECTOR AFRICA-MIDEAST (LEBEL) AND DEPUTY DIRECTOR NON-FRANCOPHONE AFRICA (CARRAUD) ALSO PRESENT. FERGUSON STRESSED THAT SOME ELEMENTS IN OWERRI HOPE TO KEEP INCHING U.S. ALONG, BIT BY BIT, TO SOME FORM OF POLITICAL RECOGNITION. "THIS, IN FACT, IS AS FAR AS WE WILL GO", FERGUSON EMPHASIZED.

2. FERGUSON SAID ICRC DAYLIGHT AIRLIFT, CARRYING HIGH PROTEIN FOOD AND MEDICINES FROM COTONOU, COULD HAVE A SUBSTANTIAL IMPACT IN STOPPING A STEADILY DETERIORATING SITUATION IN THE ENCLAVE. ALPHAND SAID "I DON'T THINK WE CAN DO ANYTHING OURSELVES ABOUT THE FLIGHTS".

3. FERGUSON SAID SINCE THERE IS NO GREAT ENTHUSIASM IN LAGOS FOR RELIEF, PRESSURE MUST COME FROM THE OUTSIDE. HE RECALLED THAT BRITAIN AND THE U.S. HAD EXERTED GREAT PRESSURE ON FMG TO ACCEPT ICRC PLAN. BIAFRANS MUST RECOGNIZE, HE SAID, LAGOS IS "NOT WHOLLY FREE TO STOP THIS RELIEF PROCESS ONCE IT STARTS".

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PAGE 02 PARIS 16505 241841Z

BIAFRANS ALSO MUST RECOGNIZE, HE SAID, THAT THEIR REJECTION OF ICRC P. PLAN WAS A "SEVERE AND DAMAGING BLOW" AND MIGHT BEGIN TO "DRY UP HUMANITARIAN CONCERN" IN OTHER COUNTRIES.

4. ALPHAND ASKED WHAT WOULD HAPPEN IF BIAFRA REJECTED LATEST PROPOSAL. FERGUSON WOULD NOT GIVE A DEFINITIVE ANSWER, BUT SUGGESTED AMONG POSSIBLE STEPS THAT A WHITE PAPER MIGHT BE FORTHCOMING. HE TOLD ALPHAND "WE WILL BE ASKING YOUR ADVICE ON THE NEXT STEPS" IF THE IMPASSE CONTINUES. FERGUSON SAID LAGOS IS NOT GOING TO BUDGE FROM ITS POSITION. "THEY HAVE TASTED A PROPAGANDA VICTORY FOR FIRST TIME AND LIKE THE FLAVOR", HE ADDED.

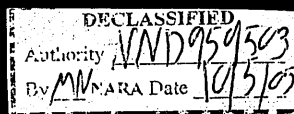
5. ALPHAND INQUIRED RE EFFECT OF PEACE INITIATIVES ON RELIEF EFFORTS. FERGUSON SAID HE WAS "A LITTLE PESSIMISTIC" ABOUT THE OUTCOME OF PEACE INITIATIVES. "TOO MANY PEACE PLANS ARE FLOATING AROUND", HE OBSERVED. ALPHAND COMMENTED THAT FRANCE WAS NOT INVOLVED IN PEACE MANEUVERS. HE SAID THAT HOUPHOUET'S EFFORTS WERE HOUPHOUET'S PERSONAL INITIATIVES.

6. LEBEL CONFIRMED OUR SUSPICIONS THAT BONGO FRENCH FOREIGN POLICY ADVISOR HAD INDEED FILED FULL REPORT TO PARIS ON SUNDAY MEETING LIBREVILLE.

GP-2.  
BLAKE:

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 " THE HAGUE  
 USMission GENEVA  
 USUN

INFO: Amembassy LAGOS

Ref: State 173082

Subj: Nigerian Civil War

1. African and Western governments appear increasingly interested in encouraging political settlement of 27 month Nigerian war as military stalemate and Biafra relief problem drag on. We want to encourage this concern in hope that friends of both sides will stimulate negotiations in their own and ~~their~~ their friends' interest.
2. Director Special Staff for Nigeria, William Brubeck, initiated useful contacts for this purpose during recent visits to Africa and Europe. Dept. believes these contacts should be cultivated and their views reported in continuing informal consultations as to prospects.

DRAFTED BY: AF/SN:CBSherry AF/SN:HKWalker:ba	DRAFTING DATE: 10/23/69	TEL. EXT. 29311	APPROVED BY: AF - David D. Newsom
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S E I C R E T SECTION 1 OF 2 DAR ES SALAAM 3053

EXDIS

DEPARTMENT REPEAT AS DESIRED

SUBJECT: ICRC RELIEF FLIGHTS

REF: STATE 178471

1. PRESIDENT NYERERE RECEIVED ME THIS MORNING. WHAT I HAD ASSUMED WOULD BE BRIEF CALL TURNED INTO 30 MINUTE DISCUSSION OF BIAFRAN RELIEF PROBLEMS, WITH PRESIDENT DOING MOST OF TALKING. AFTER EXPRESSING OUR APPRECIATION FOR HIS CONVERSATION WITH AMB LEONHART, I CONVEYED MESSAGE IN PARAS 2 AND 3 OF REFTEL, STRESSING THAT WE CONSIDERED IT VERY SENSITIVE MATTER AND I UNDERSTOOD THAT, BESIDES PARTIES DIRECTLY INVOLVED, WE INFORMING ONLY HIMSELF AND EMPEROR OF ETHIOPIA.

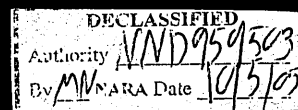
2. NYERERE FIRST SAID THAT HE APPRECIATED OUR EFFORTS TO GET RELIEF OPERATIONS UNDER WAY AND OUR CONSIDERATION IN KEEPING HIM INFORMED. HE SAID THAT WHILE HE WAS IN CANADA, CANADIANS HAD DISCUSSED ICRC FLIGHTS WITH HIM AND HAD PLEADED WITH HIM TO LEND HIS SUPPORT TO DAYLIGHT RELIEF FLIGHTS. HE SAID THAT HE HAD AGREED TO DO SO, AND WHEN HE TRANSITED NEW YORK EN ROUTE TO SWEDEN HE GAVE BIAFRAN REPRESENTATIVE MESSAGE FOR OJUKWU. UPON HIS RETURN TO DAR HE CONTINUED DISCUSSION WITH BIAFRANS HERE. BIAFRANS EXPLAINED TO HIM THAT IN THEIR DESPERATE SITUATION THEY MUST BALANCE POSSIBLE BENEFITS OF ICRC DAYLIGHT FLIGHTS WITH POTENTIAL DAMAGE. HE WAS TOLD THAT FMG AGREEMENT WITH ICRC WAS FOR MAXIMUM

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N DAR ES SALAAM 3053, 10-2459

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PAGE 02 DAR ES 03053 01 OF 02 241520Z

OF SIX FLIGHTS DAILY BETWEEN HOURS OF 9:00 A.M. AND 6:00 P.M., AND THAT AGREEMENT SPECIFIED FURTHER THAT FLIGHTS "CONTINGENT UPON MILITARY OPERATIONS." BIAFRANS EXPLAINED TO HIM THAT FOOD NOW COMING IN BY NIGHT FLIGHTS AND THAT "THEORETICALLY" 20-30 FLIGHTS A NIGHT COULD BE MADE TO ULI. BIAFRA, THEREFORE, BEING ASKED TO RISK LOSS OF ONE REMAINING AIRSTRIP FOR MERE SIX FLIGHTS DAILY. BIAFRANS HAD POINTED OUT, FOR EXAMPLE, THAT FMG COULD REFRAIN FROM ATTACKS ON ULI DURING HOURS OF RELIEF FLIGHTS, YET BOMB FIELD AT 6:05 P.M.

3. HAVING EXPLAINED BIAFRAN POSITION AS PRESENTED TO HIM, NYERERE SAID THAT HE MUST ASK HIMSELF WHETHER HE COULD IN CONSCIENCE JOIN THOSE PUTTING MORAL PRESSURE ON BIAFRAN LEADERS TO ACCEPT ICRC DAYLIGHT FLIGHTS. "THEY ARE BEING PRESSED BEYOND HUMAN ENDURANCE," HE SAID. "THEY ARE DYING AND YET ARE BEING CONDEMNED BY WORLD FOR DENYING FOOD TO THEIR PEOPLE WHO ARE STARVING." HE SAID THAT BY HIS MESSAGE TO OJUKWU FROM NEW YORK HE HIMSELF HAD ADDED TO THIS MORAL PRESSURE, AND HE MUST SORT OUT ISSUES IN HIS OWN MIND BEFORE MAKING ANOTHER APPEAL.

4. SPECIFIC QUESTIONS TROUBLING HIM, HE EXPLAINED, ARE FOLLOWING. (1) IS THERE NO USUABLE AIRSTRIP IN TERRITORY CONTROLLED BY BIAFRA EXCEPT ULI? IF NOT WHY ARE RELIEF AGENCIES, OR INTERESTED COUNTRIES LIKE US, NOT ABLE TO CLEAR ANOTHER STRIP FOR DAYLIGHT OPERATIONS? HE POINTED OUT THAT NEGOTIATIONS ON ICRC FLIGHTS HAVE CONTINUED NOW FOR FOUR MONTHS AND OBSERVED THAT SURELY ANOTHER AIRSTRIP COULD HAVE BEEN CONSTRUCTED DURING THIS PERIOD. (2) WHY IS FMG SO RELUCTANT TO GRANT TEMPORARY CEASE FIRE TO ALLOW FULL-SCALE RELIEF OPERATIONS FOR, SAY, TWO WEEKS? HE AWARE OF FMG ARGUMENT THAT BIAFRANS WOULD USE CEASE FIRE TO MILITARY ADVANTAGE, BUT DISMISSED IT SAYING, "BIAFRANS ARE DEFEATED AND PROBLEM NOW IS HOW TO KEEP THEM ALIVE."

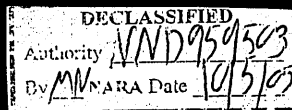
5. I TOLD NYERERE I UNABLE ANSWER HIS QUESTIONS WITH ANY AUTHORITY, BUT MY PERSONAL IMPRESSION IS THAT ULI IS ONLY LANDING FACILITY IN BIAFRAN-CONTROLLED TERRITORY IN OPERATIONAL CONDITION AND ASSUME THAT CONSTRUCTION

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PAGE 03. DAR ES 03053. 01 OF 02. 241520Z.

NEW FIELD EITHER NOT FEASIBLE OR WOULD INVOLVE SUCH  
DELAY THAT IT COULD NOT SOLVE URGENT RELIEF PROBLEM  
THAT EXISTS TODAY. ON QUESTION OF CEASE FIRE, SAID  
THAT IT APPEARED TO ME THAT FMG HAS BEEN PRESSED AS FAR  
AS IT WILLING TO GO IN AGREEING TO ICRC DAYLIGHT FLIGHTS.

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Department of State **TELEGRAM**

SECRET 928

PAGE 01 DAR ES 03053 02 OF 02 241520Z

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ACTION SS 45

INFO OCT 01, 1966 W

002770

R 241224Z OCT 69  
FM AMEMBASSY DAR ES SALAAM  
TO SECSTATE WASHDC 6873

SECRET SECTION 2 OF 2 DAR ES SALAAM 3053

EXDIS

I STRESSED THAT I NOT COMPETENT TO DISCUSS THESE MATTERS BUT WOULD SEEK ADDITIONAL INFORMATION ON THEM IF HE DESIRED. NYERERE SAID HE WOULD APPRECIATE ANY ADDITIONAL INFORMATION THAT COULD BE PROVIDED AND EXPLAINED THAT HE WAS SIMPLY THINKING ALOUD IN POSING QUESTIONS, IN ORDER TO INDICATE CONSIDERATIONS HE FELT HE MUST TAKE INTO ACCOUNT IN DECIDING WHETHER TO ADDRESS ANOTHER APPEAL TO OJUKWU.

6. COMMENT: NYERERE IS OBVIOUSLY IN DEEP MORAL QUANDARY AS TO WHETHER HE SHOULD ADD HIS VOICE TO THOSE URGING BIAFRAN LEADERS ACCEPT ICRC DAYLIGHT FLIGHTS. THOUGH HE EXPOUNDED BIAFRAN POSITION IN DETAIL, MY IMPRESSION IS THAT HE IS BY NO MEANS CONVINCED THAT BIAFRAN ARGUMENTS PROVIDE ADEQUATE EXCUSE FOR REJECTING FLIGHTS. HE FEELS THAT BIAFRAN LEADERS ARE UNDER INHUMAN PRESSURE AT MOMENT, HOWEVER, AND IS RELUCTANT TO DO ANYTHING TO INTENSIFY THIS PRESSURE UNLESS HE IS ABSOLUTELY CONVINCED THAT HIS INTERVENTION WOULD BE IN BEST INTERESTS OF BIAFRANS.

7. BELIEVE IT WOULD BE USEFUL TO PROVIDE WHATEVER INFORMATION WE CAN DO TO ANSWER QUESTIONS WHICH REMAIN IN NYERERE'S MIND. MATERIAL WHICH MIGHT BE HELPFUL WOULD BE:

A. TEXT OF ICRC AGREEMENT WITH FMG, WITH EXPLANATION OF ANY UNDERTAKINGS BY FMG NOT TO TAKE MILITARY ADVANTAGE OF DAYLIGHT FLIGHTS, INTERPRETATION OF PHRASE (IF SUCH EXISTS IN AGREEMENT) THAT RELIEF

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PAGE 02 DAR ES 03053 02 OF 02 241520Z

FLIGHTS "CONTINGENT ON MILITARY OPERATIONS," AND  
CLARIFICATION OF WHETHER AGREEMENT WOULD PRECLUDE ATTACKS  
ON ULI DURING DAYLIGHT HOURS WHEN RELIEF OPERATIONS  
NOT IN PROGRESS.

B. NATURE OF ANY PRIVATE ASSURANCES THAT WE OR  
OTHERS HAVE RECEIVED FROM FMG IN THIS REGARD.

C. EXPLANATION OF SITUATION REGARDING LANDING  
FACILITIES IN BIAFRAN-CONTROLLED TERRITORY, WITH  
PARTICULAR REFERENCE TO POSSIBILITY OF CONSTRUCTING  
ADDITIONAL STRIP.

D. DETAILS ON EFFORTS MADE TO SECURE FMG AGREEMENT  
TO TEMPORARY CEASE FIRE TO PERMIT MASSIVE RELIEF OPERATION.  
(MY IMPRESSION IS THAT NYERERE DOES NOT CONSIDER THIS  
REALISTIC POSSIBILITY, BUT MENTIONED IT AS EXAMPLE  
OF ARRANGEMENT WHICH SHOULD BE POSSIBLE IF FMG  
GENUINELY WISHES TO MINIMIZE BIAFRAN STARVATION.)

8. SUGGEST THAT ANY ADDITIONAL INFORMATION DEPT WISHES  
PRESENT TO NYERERE BE CONVEYED BY LETTER, OR VERBALLY  
TO MINSTATE FOR FOREIGN AFFAIRS MHANDO. GP-1  
MATLOCK

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SECRET 619

PAGE 01 LONDON 08736 242147Z

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ACTION SS-45

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INFO OCT 01, SSO 00, NSCE 00, CCO 00, /046

005261

O 242117Z OCT 69  
FM AMEMBASSY LONDON  
TO SECSTATE WASHDC IMMEDIATE 3802

SECRET LONDON 8736

EXDIS

SUBJECT: NETTLE ONE - NIGERIA/BIAFRA RELIEF

1. IN CONVERSATION WITH OLD FRIEND BUSIA GHANA PM IN LONDON, FERGUSON ASKED IF GHANA HAD BEEN APPROACHED BY ICRC RE USE OF ACCRA AS RELIEF BASE (AS ALLEGED BY ICRC DELS IN ABIDJAN). BUSIA DENIED KNOWLEDGE OF ANY APPROACH BUT SAID ONE MIGHT HAVE BEEN MADE IN HIS ABSENCE FROM COUNTRY. BUSIA PROMISED TO CHECK UPON HIS RETURN TO ACCRA AND INFORM EMBASSY.

2. BUSIA CONFIRMED FACT OF CURRENT GHANA INITIATIVE NIGERIA/BIAFRA. GAVE NO DETAILS. FERGUSON DID NOT PRESS. SEE SEPTTEL. JOHNSON/FERGUSON TALKS. ANNENBERG

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S/CPR		Vice President	
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SECRET 616

PAGE 01 LONDON 08735 242145Z

81

ACTION SS 70

INFO OCT 01, CIAE 00, SSO 00, NSCE 00, CCO 00, USIE 00, /071 W  
005242

O 242117Z OCT 69  
FM AMEMBASSY LONDON  
TO USMISSION GENEVA IMMEDIATE  
INFO SECSTATE WASHDC IMMEDIATE 3801

SECRET LONDON 8735

LIMDIS

REFC GENEVA 3878

SUBJECT: NETTLE ONE A. NIGERIA/BIAFRA RELIEF

1. TEXT USG STATEMENT CLEARED AT HIGHEST LEVELS USG ON EXPRESS AND CLEAR UNDERSTANDING THAT TEXT NOT SUBJECT BARGAINING OR NEGOTIATION. IT STANDS ON TAKE OR LEAVE IT BASIS. WORDS CAREFULLY CHOSEN TO EXPRESS PREVIOUSLY WHAT USG WILLING TO ASSURE AND REFLECTS EXTENT FMG ASSURANCE TO USG.

FYI THE SCENARIO FOR NETTLE ONE INCLUDING THE TIMING OF NOTIFICATION TO ICRC DESIGNED TO AVOID EVERY REACTION FROM ICRC REFLECTED IN REF TEL PARA QM. ICRC SUGGESTIONS, WHILE WELL INTENDED, PLAY SQUARELY INTO HANDS OF BIAFRAN STRATEGY, I.E. INCH THE USG ALONG TO A GUARANTEE OF "PROTECTION" FOR BIAFRA. END FYI.

2. ICRC WILL BE PROMPTLY NOTIFIED REPLY WHEN RECEIVED FROM BIAFRANS.  
ANNENBERG

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*London - 8735  
10-24-69*

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CONFIDENTIAL 056

PAGE 01 LAGOS 09351 241715Z

51  
ACTION: AF 18

INFO: OCT 01, EUR 20, IO 13, UCF 05, UPW 01, AID 28, SR 01, ORM 03, SCS 04,

SCA 01, CCO 00, SSO 00, NSCE 00, USIE 00, CIAE 00, DODE 00, PM 05, H 02,

INR 07, L 03, NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, RSR 01, 148 W  
003488

P R 241545Z OCT 69  
FM AMEMBASSY LAGOS  
TO SECSTATE WASHDC PRIORITY 9606  
INFO AMEMBASSY COTONOU  
AMEMBASSY LONDON  
USMISSION GENEVA  
AMEMBASSY PARIS  
USMISSION USUN  
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C O N F I D E N T I A L LAGOS 9351

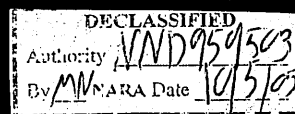
SUBJ: FMG REACTION TO PUBLICITY FOR HELICOPTER AIRLIFT OF  
RELIEF SUPPLIES

REF: STATE 172074

1. HEAD OF AFRICA DIVISION, MINEXTAFF (ADENIJI) OPENED CONVERSATION WITH EMBASSY OFFICER BY NOTING PROMINENCE GIVEN BY VOA ON QTE AFRICA SAFARI UNQTE, OCTOBER 24, TO STORY THAT BIAFRA WELCOMED PROPOSAL MADE SEVERAL WEEKS AGO BY QTE INTERNATIONAL COMMITTEE OF CONSCIENCE UNQTE TO AIRLIFT RELIEF SUPPLIES BY HELICOPTERS FROM AIRCRAFT CARRIER. ADENIJI, WHO NORMALLY FRIENDLY AND COOPERATIVE, SARCASTICALLY ASKED IF THIS PROPOSAL QTE ABOUT TO BE IMPLEMENTED, WITHOUT PRIOR REFERENCE TO US, AS USUAL UNQTE.
2. BRIEF REPLY GIVEN TO EFFECT WE UNCERTAIN WHY PROMINENCE GIVEN BIAFRAN REACTION TO PROPOSAL AT THIS TIME, AND WITHOUT DRAWING DIRECTLY ON PARA 3 REFTEL, IT OUR DEFINITE UNDERSTANDING PROPOSAL NOT RPT NOT UNDER ACTIVE CONSIDERATION BY USG.

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PAGE 02 LAGOS 09351 241715Z

3. ENAHORO OF EXSTAFF ALSO ASKED DCM TODAY ABOUT QTEI STATE OF AIRCRAFT CARRIER PROPOSAL. UNQTE. DCM REPLIED HE SHOULD NOT WORRY ABOUT IT - THAT MOST UNLIKELY I.C. OF I.C. WILL BE ABLE TO OBTAIN TYPE OF SUPPORT NEEDED TO IMPLEMENT PLAN.

4. COMMENT: EMBASSY ASSUMES U.S. POLICY TOWARD THIS RPOJECT REMAINS AS STATED REFTEL.  
GP#3  
TRUEHEART

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Nigeria  
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PAGE 01 LISBON 02411 241041Z

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ACTION E 15

INFO OCT 01, AF 12, EUR 20, CIAE 00, DODE 00, PM 05, H 02, INR 07, L 03,

NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12, UCF 05, DDT 12,

MC 02, IO 13, RSR 01, 145 W

001195

PIR 240842Z OCT 69  
FM AMEMBASSY LISBON  
TO SECSTATE WASHDC PRIORITY 3841  
INFO AMEMBASSY ABIDJAN  
AMEMBASSY LAGOS  
AMEMBASSY DAKAR  
AMEMBASSY LIBREVILLE  
AMCONSUL FRANKFURT

SECRET LISBON 2411

SUBJ: BIAFRA ARMS LIFT

REF: LISBON 1959, STATE 154371 AND 156387

1. EMBASSY CONTACTED BY WILLIAM BAILES, WHO CLAIMS HE IN PARTNERSHIP WITH JACK CROSSON AS LEASEE OF CONSTELLATION N-7776C, WITH REQUEST EMBASSY ASSIST IN DETERMINING REASON GOPI CIVAIR AUTHORITIES (DGCA) REFUSE CLEAR AIRCRAFT FOR FLIGHT TO BISSAU. ACCORDING BAILES, N-7776C OWNED BY "LIVINGSTON SALTZ" AND ORIGINALLY LEASED BY COVERT INC. OF MIAMI SPRINGS, FLA. AIRCRAFT SUBSEQUENTLY SUB-LEASED TO AIRCARGO OPERATIONS INC. TO TRANSPORT AIRCRAFT ENGINES FROM FRANKFURT TO PORTUGAL AND MAKE LATER FLIGHTS TO SAO TOME AND ABIDJAN, BOTH OF WHICH CLEARED BY GOP. BAILES CLAIMS HE UNDERSTANDS DGCA NOW REFUSING CLEAR FURTHER FLIGHTS "SOUTH" BECAUSE USG HAS REQUESTED IT DO SO. BAILES STATES THAT IF DGCA CLEARANCE FOR ADDITIONAL FLIGHTS TO AFRICA NOT FORTHCOMING, HE MAY RETURN N-7776C (WHICH NOW AT FARO, PORTUGAL) TO US, PROVIDED HE ABLE RAISE MONEY FINANCE FLIGHT.

2. DGCA REFUSAL CLEAR FLIGHT TO BISSAU MAY BE PROMPTED

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BY EMBASSY APPROACH TO DGCA IN SEPTEMBER (REF EMBTEL) AT WHICH TIME DGCA INFORMED THAT US OWNER SEEKING RETURN AIRCRAFT TO US BECAUSE OF VIOLATION CONDITIONS OF LEASE.

3. PLEASE ADVISE WHETHER US OWNER N-7776C STILL DESIRES RETURN OF AIRCRAFT, AND IF SO, WHETHER BAILES MAY BE INFORMED.  
KNIGHT

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PAGE 01 LONDON 08734 242143Z

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ACTION SS 70

INFO OCT 01, SSO 00, NSCE 00, CIAE 00, CCO 00, /071 W

005232

O 242130Z OCT 69

FM AMEMBASSY LONDON

TO USMISSION GENEVA IMMEDIATE

INFO SECSTATE WASHDC IMMEDIATE 3800

C O N F I D E N T I A L LONDON 8734

LIMDIS:

DAVIDSON FROM AMB FERGUSEN

REF GENEVA 3873

1. PLEASE REPEAT GENEVA 3873 AND 3878 TO STATE FOR U/CF.

2. EXPRESS REGRETS INABILITY CALL IN GENEVA DUE TIGHT SCHEDULING LONDON AND NECESSITY BE IN WASHINGTON AS SCHEDULED. FERGUSON INTENDS SPECIAL TRIP GENEVA POSSIBLY END COMING WEEK. CANNOT GIVE PRECISE DATES UNTIL AFTER WASHINGTON CONSULTATIONS. ANNENBERG

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Functional

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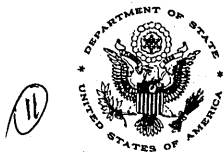
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POL 27-9 BIAFRA-NIGERIA  
Department of State **TELEGRAM**

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PAGE 01 COTONO 01092 270822Z

20  
ACTION UCF 05

INFO OCT 01, AF 12, EUR 20, IO 13, AID 28, CIAE 00, INR 07, NSAE 00, RSC 01,

DODE 00, UPW 01, SCS 04, SCA 01, SR 01, ORM 03, SSO 00, RSR 01, /098 W  
014421

P R 240720Z OCT 69 ZFG  
FM AMEMBASSY COTONOU  
TO SECSTATE WASHDC 2492  
INFO AMEMBASSY LIBREVILLE

LIMITED OFFICIAL USE COTONOU 1092

FOR UYCF

FOLLOWING MESSAGE RECEIVED FROM ICRC UMUOWA:

"REFERENCE YOUR MESSAGE, WESTERN DOING FINE, WILL NEED  
UNTIL OCTOBER 28 TO FINISH SURVEY. I STRONGLY RECOMMEND  
HE NOT LEAVE BEFORE THEN. WILL BE UNDER GOOD MCC CARE AND  
WITH THOMAS UNTIL THEN. FLAHERTY NEEDS TO LEAVE OCTOBER 24.  
DEWEY WILL MEET WESTERN IN GENEVA NOVEMBER 1. SIGNATURE  
DEWEY."

LOORAM  
BT

NNN

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*Pal 27-9 Biafra - Nigeria*  
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20

CONFIDENTIAL: 214

PAGE 01 LIBREV 01110 231627Z

53:  
ACTION UCF 05

INFO OCT 01, AF 12, EUR 20, IO 13, CIAE 00, DODE 00, PM 05, H 02, INR 07, NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12, SR 01, ORM 03, SCS 04, SCA 01, AID 28, RSR 01, /153 W  
----- 126907

R 231510Z OCT 69  
FM AMEMBASSY LIBREVILLE  
TO SECSTATE WASHDC 2906  
INFO AMEMBASSY ACCRA  
AMEMBASSY ADDIS ABABA  
AMEMBASSY COTONOU  
AMEMBASSY LAGOS  
AMEMBASSY LONDON  
AMEMBASSY MONROVIA  
AMEMBASSY NIAMEY  
AMEMBASSY PARIS  
AMEMBASSY YAOUNDE  
USMISSION GENEVA  
USMISSION USUN

C O N F I D E N T I A L LIBREVILLE 1110

PARIS FOR AMB FERGUSON

SUBJECT: BONGO AND ALLEGATIONS RE BIAFRAN CHILDREN

REF: PARA. 2 LAGOS 9263 *nu*

1. ACCORDING FRENCH AMBASSADOR DELAUNEY, BONGO INFORMED GOVERNMENT AND CHURCH OFFICIALS CONCERNED WITH BIAFRAN CHILDREN THIS MORNING THAT HE WOULD NOT RPT NOT HONOR LAGOS ALLEGATIONS WITH OFFICIAL REPLY. HE LEFT IT TO INDIVIDUAL ORGANIZATIONS TO RESPOND APPROPRIATELY.

2. AMBASSADOR FERGUSON MAY WISH TO DO SAME. GP-4  
PUNKHOUSER

CONFIDENTIAL:  
32

*Libreville 1110  
10-23-69*

*Pal 27-9 Biafra - Nigeria*

*(1)*

005-1

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*Poe 27-9 Biafra - Nigeria*  
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SECRET 149

PAGE 01 LIBREV 01109 231705Z

45:  
ACTION SS: 70

INFO OCT 01, CIAE 00, /071 W

127115

P R 231210Z OCT 69  
FM AMEMBASSY LIBREVILLE  
TO AMEMBASSY PARIS PRIORITY  
INFO SECSTATE WASHDC 2905

S E C R E T LIBREVILLE 1109

NOFORN

LIMDIS

FOR AMB FERGUSON

SUBJECT: NETTLE ONE-SIR LOUIS M'BANEFO

ONLY NEW DEVELOPMENT HERE AS OF THURSDAY A.M. WAS ARRIVAL  
SIR LOUIS M'BANEFO ON FRENCH RED CROSS FLIGHT EARLY  
YESTERDAY AND IMMEDIATE DEPARTURE FOR ABIDJAN. INFO  
COMES FROM DELAUNEY WHO DID NOT SEE HIM, NOR DID BONGO. GP-4  
FUNKHOUSER

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EA 11  
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2/

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DEPARTMENT OF STATE

16783

## Memorandum of Conversation

App'd in S 11/5/69

PART II OF VI

SUBJECT: Stockfish

DATE: October 23, 1969  
Time: 3:00 p.m.  
Place: The Secretary's Office

PARTICIPANTS: The Secretary (COMPLETE DIST. MADE IN CMS - 11/5/69)

Prime Minister Bjarni Benediktsson, Iceland  
Ambassador Magnus V. Magnusson, Embassy of Iceland

Mr. George Mason Ingram, Country Director, EUR/SCAN

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The Prime Minister said that this was really only a courtesy call on the Secretary before he proceeded for a few days vacation at The Homestead in Virginia. He did want to thank the Secretary for his assistance in relieving Iceland of its surplus of stockfish through purchase by the ICRC for Nigerian relief. While he was most appreciative and while his intimates knew of the assistance given by the U.S., the Icelandic Government had not given any publicity to this assistance because it understood we did not wish it.

The Secretary asked Mr. Ingram why we did not want publicity to be given. Mr. Ingram explained that this was the desire of A.I.D. Because of the rather unusual nature of the transaction, A.I.D. feared that there might be criticism from the Hill if the transaction was made public. Mr. Ingram added that A.I.D. probably had in mind the reaction that might be expected from American producers of foodstuffs. The Secretary said that he was not convinced, and would inquire further.

EUR:SCAN:GM Ingram:cal  
(Drafting Office and Officer)

FORM DS-1254  
2-65

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See - Jack See  
for Pol 27-9 Briefing - 11/5/69

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By MWA Date 10/3/05

5



*Pol 27-9 Biafra - Nigeria*  
Department of State **TELEGRAM**

SECRET 793

PAGE 01 PARIS 16347 231236Z

45  
ACTION: SS 70

INFO OCT 01, CIAE 00, SSO 00, NSCE 00, CCO 00, USIE 00, DODE 00, 071 W  
125439

O R 231217Z OCT 69  
FM AMEMBASSY PARIS  
TO SECSTATE WASHDC IMMEDIATE 8220  
INFO AMEMBASSY ABIDJAN  
USMISSION GENEVA  
AMEMBASSY LAGOS  
AMEMBASSY LIBREVILLE  
AMEMBASSY LONDON

SECRET PARIS 16347

LIMDIS:

SUBJ: NETTLE ONE NIGERIA/BIAFRA RELIEF - RED CROSS DAYLIGHT  
FLIGHTS

REF: COTONOU 1074 - *Pol 27-9 Biafra - Nigeria*

1. FERGUSON RESUMED DISCUSSION IN PARIS WITH SCHWARZENBACH  
AND SPIRGI OF ICRC, WHO SAID BIGNAMI HAD GOTTEN FMG  
REACTION TO AN ICRC SUPPLEMENTARY PROPOSAL FOR STATIONING  
OBSERVERS AT ULI. BIGNAMI INFORMED ICRC TEAM FMG STRONGLY  
OBJECTED TO PROPOSAL. SCHWARZENBACH SAID BIAFRANS FELT  
PROPOSAL NOT STRONG ENOUGH. "IT IS RECOGNITION THEY WANT",  
HE SAID.

2. SPIRGI SAID BIAFRANS HAD GIVEN ICRC TEAM AN AIDE-MEMOIRE  
SAYING IF ICRC CANNOT FLY BY DAY, IT SHOULD KEEP  
ITS MACHINERY IN THE ENCLAVE AND GET ANOTHER CARRIER.  
"THIS OBVIOUSLY MEANS NIGHT FLIGHTS", SPIRGI SAID.

3. FERGUSON EXPLAINED THAT ICRC AS AN INTERNATIONAL  
INSTITUTION MUST BE MAINTAINED. SAID IT WOULD BE TRAGIC  
IF ORGANIZATION DESTROYED ITSELF IN THIS ACTION, LAUDABLE AS  
IT MAY BE WHEN IT HAS COMMITMENTS ELSEWHERE IN THE WORLD.

4. SCHWARZENBACH FELT THE "LAST HOPE" MIGHT BE OF USE.

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21

*Paris 16347  
10/23/69*

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*Department of State* **TELEGRAM**

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PAGE 02 PARIS 16347 231236Z

OF AIR DROP AWAY FROM ULI. ICRC TEAM GAVE SUCH PROPOSAL TO  
OJUKWU WHO ORDERED COOKEY TO STUDY IT THOROUGHLY.  
FERGUSON RECALLED SIMILAR DISCUSSION LAST MARCH BUT  
REJECTED THEN BECAUSE OF PSYCHOLOGICAL FACTOR, I.E. LAST  
DITCH MEASURE FOR A BESIEGED POPULATION.

GP-3.  
BLAKE

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29

0056

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PL 27-9 BIAFRA-NIGERIA  
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Control: 5022Q  
Recd : 22 Oct 69  
8:10 a.m.

① 0 221101Z OCT 69  
FM AMEMBASSY ABIDJAN  
TO SECSTATE WASHDC IMMEDIATE 4686  
BT  
S E C R E T ABIDJAN 2971

~~NO DISC~~  
SUBJ: NIGERIA/BIAFRA--FERGUSON CALL ON HOUPHOUET

DEPT PLS REPEAT PARIS FOR FERGUSON AND OTHER APPRO-  
PRIATE POSTS

1. ACCOMPANIED BY AMBASSADOR MORGAN AND EMBOFF, AMBASSADOR FERGUSON CALLED ON HOUPHOUET EARLY EVENING OCTOBER 21. APPRISED HOUPHOUET OF BACKGROUND LEADING TO PRESENT GUARANTEE FORMULA PROPOSED BY US, FRENCH LANGUAGE TEXT OF WHICH LEFT WITH HOUPHOUET. FERGUSON STRESSED FORMULA WAS ABSOLUTELY AS FAR AS USG COULD GO IN PROVIDING THIRD PARTY ASSURANCES BIAFRANS HAD REQUESTED FOR DAYLIGHT FLIGHTS. WHILE USG COULD NOT UNDERTAKE ENVISAGE MILITARY SANCTIONS IN EVENT FMG TOOK HOSTILE ACTION IN VIOLATION ITS ASSURANCE TO US, EVIDENT THAT US WOULD IN SUCH CIRCUMSTANCES CLEARLY BE UNDER MORAL OBLIGATION TAKE SOME MEASURE AGAINST FMG. HENCE, GUARANTEE FORMULA TO BE PUBLICLY ANNOUNCED BY PRESIDENT NIXON, AVAILABILITY ELECTRONIC EQUIPMENT FOR ADVANCE IDENTIFICATION REFLIF AIRCRAFT, AND NEUTRAL OFFER PROVIDE OBSERVERS ON GROUND AND ABROAD AIRCRAFT CUMULATIVELY APPEARED SUFFICIENT FULLY ALLAY BIAFRAN FEARS OF RISK TO THEIR SECURITY FROM DAYLIGHTS FLIGHTS. FERGUSON ASKED HOUPHOUET'S ASSISTANCE IN GETTING ACROSS TO BIAFRANS FULL IMPORT US GUARANTEE FORMULA AS WELL AS OUR INABILITY GO BEYOND ITS TERMS AND EXPRESSED HOPE HOUPHOUET WOULD BE ABLE ENSURE BIAFRAN ACCEPTANCE SO THAT DAYLIGHT FLIGHTS MIGHT BEGIN SOONEST.

2. IN RESPONSE TO QUERY NY HOUPHOUET, FERGUSON INDICATED BIAFRAN ACCEPTANCE REUQUIRED BEFORE ANNOUNCEMENT BY PRESIDENT NIXON WHICH WOULD THEN FOLLOW WITHIN WEEK. WHEN HOUPHOUET INDICATED IT MIGHT BE PERMATURE EXPECT RESPONSE BY REQUESTED OCTOBER 23 DEADLINE, FERGUSON INFORMED HIM TEXT GIVEN SIR LEWIS IN LIBREVILLE OCTOBER 19 AND CONSIDERATION BY BIAFRAN AUTHORITIES THUS DOUBTLESS ALREADY UNDERWAY. HOUPHOUET THEN INDICATED WOULD CONTACT BIAFRANS IMMEDIATELY AND URGE THEIR ACCEPTANCE. CERTAINLY NEIGHT HE NOR BIAFRANS COULD QUESTION GOOD FAITH OF PRESIDENT NIXON WHICH GAVE US FORMULA ITS FULL WEIGHT.

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-2- Abidjan 2971, October 22, 1969

Control: 5022Q

3. WHEN INFORMED IN RESPONSE QUESTION THAT FMG STILL INSISTED ON CALLDOWN RIGHT, HOUPHOUET FELT THIS REMAINED SERIOUS OBSTACLE TO BIAFRAN ACCEPTANCE DAYLIGHT FLIGHTS, FOR INSISTENCE ON CALLDOWNS AROUSED AFRESH BIAFRAN SUSPICIOUS OF FMG ESPECIALLY WHEN IRC AIRCRAFT AND CARGO WOULD HAVE BEEN FULLY INSPECTED AT DEPARTURE POINT. FERGUSON REITERATED CALLDOWN NOT REAL PROBLEM, FOR IT WAS FULLY UNDERSTOOD AIRCRAFT CALLED AT LAGOS WOULD NOT BE PERMITTED LAND AT ULI BUT WOULD HAVE TO RETURN COTONOU OR SANTA ISABLE AND START OVER AGAIN.
4. HOUPHOUET THOUGHT BIAFRANS COULD READILY PROMISE NOT TO FLY ARMS DURING DAYLIGHT AS THEY ARE UNABLE DO SO NOW AND PROMISE WOULD MAKE THEM NO WORSE OFF.
5. HOUPHOUET REFERRED TO "SECRET NEGOTIATIONS" NOW UNDERWAY ON POLITICAL SETTLEMENT BUT VOLUNTEERED NO DETAILS.
6. FERGUSON CONVEYED PRESIDENT NIXON'S GRATITUDE FOR HOUPHOUET'S HUMANITARIAN EFFORTS NOTABLY FOR BIAFRAN CHILDREN, AS WELL AS APPRECIATION SECRETARY AND UNDER SECRETARY FOR HOUPHOUET'S ASSISTANCE ON CROSS RIVER OPERATIONS.

GP-4

MORGAN

BT

NODIS REVIEW	
Cat. A -	Caption removed; transferred to O/FADRC
Cat. B -	Transferred to O/FADRC with additional access controlled by S/S
Cat. C -	Caption and custody retained by S/S
Reviewed by: Ambassador W. Witman, II	
Date: 3/25/1975	

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0059

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59

POL 27-9 BIABRA-NIGERIA

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TELEGRAM

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PAGE 01 DAR ES 03126 311815Z

45  
ACTION SS 45

INFO OCT 01, 1966 W

047894

R 311317Z OCT 69  
FM AMEMBASSY DAR ES SALAAM  
TO SECSTATE WASHDC 6902

S E C R E T DAR ES SALAAM 3126

EXDIS

SUBJECT: ICRC RELIEF FLIGHTS

REF: STATE 184401

1. CONVEYED SUBSTANCE OF PARA 2 REFTEL TO MINSTATE FOR FOREIGN AFFAIRS MHANDO TODAY. HE EXPRESSED GRATITUDE FOR OUR CONTINUING TO KEEP PRESIDENT INFORMED ON RELIEF EFFORTS AND SAID THAT HE WOULD CONVEY INFORMATION TO NYERERE TOMORROW MORNING. (NYERERE RETURNING TO DAR THIS AFTERNOON FROM TRIP UP COUNTRY.)

2. MHANDO VOLUNTEERED THAT PRESIDENT WILL BE AVILABLE AT ANY TIME TO DIECUSS MATTER FURTHER IF NEW FACTS SHOULD BE BROUGHT TO HIS ATTENTION. I TOLD HIM I HAD NOTHING AT MOMENT TO ADD TO WHAT I HAD JUST TOLD HIM, BUT THAT I WOULD OF COURSE NOTIFY HIM IMMEDIATELY IF SOMETHING NEW DEVELOPS. GP-1.  
MATLOCK

DAR ES SALAAM 3126, 10-3169

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ACTION U/CF 05

INFO OCT 01, AF 12, EUR 20, IO 13, SS 20, NSC 10, SR 01, ORM 03, SCS 04,

SCA 01, L 03, PM 05, CIAE 00, INR 07, NSAE 00, RSC 01, DODE 00, AID 28,

UPW 01, RSR 01, /136 W

053242

R 311530Z OCT 69  
FM AMEMBASSY THE HAGUE  
TO SECSTATE WASHDC 4700  
INFO USMISSION GENEVA  
AMEMBASSY LAGOS

C O N F I D E N T I A L THE HAGUE 4249

C O R R E C T E D C O P Y

FOR U/CF

SUBJ: NIGERIAN RELIEF--POSSIBLE HAGUE GROUP MEETING

REF: STATE 184010<sup>ad</sup>

1. HUYDECOPER HAS DECIDED SHOOT FOR HAGUE GROUP MEETING  
NOV. 12 IN GENEVA. HE SUGGESTS MEETING WITH FERGUSON EVENING  
OF 11TH IN GENEVA.

2. RESPONSES OF OTHER GROUP MEMBERS TO DATE ON MEETING  
TO EXCHANGE VIEWS HAVE BEEN POSITIVE. HUYDECOPER NOTED THAT SHOULD  
FMG-BIAFRA TALKS MATERIALIZE BEFORE 12TH, IT MIGHT BE PREFERABLE  
SCRUB HAGUE GROUP MEETING. GP-4.  
MIDDENDORF

CONFIDENTIAL

*The Hague - 4249  
10-31-69*

①

0063

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59

POL 27-9 BIAFRA-NIGERIA

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184401

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ACTION: Amembassy DAR ES SALAAM

STATE: \_\_\_\_\_

EXDIS

SUBJ : ICRC Relief Flights

REF : Dar-es-Salaam 3053 and State 178471

1. Concur usefulness of <sup>keeping</sup> ~~keeping~~ Nyerere's interest engaged on matters reported reftel. Although Biafrans did not accept agreement during recent ICRC reps visit, ICRC trying to keep issue alive by taking position Biafrans did not totally reject it either. Hence, useful get Biafra's friends keep pressure on.

2. Re Nyerere's questions para 7 reftel, you should reply along following lines:

(a) We have no official text ICRC-FMG agreement and cannot of course speak for either party about special undertakings or interpretations of agreement which may have been made. However, both FMG and Biafran authorities have insisted that agreement be without prejudice to their own military operations. Our understanding this reservation by FMG refers to military operations ~~during office hours~~ on the ground, not in the air

DRAFTED BY: <i>HW MB</i>	DRAFTING DATE: 10-30-69	TEL. EXT.: 29311	APPROVED BY: <i>AF - David D. Newsom</i>
AF/SN:HKWaker:bjr			<del>AF/SN:HKWaker:bjr</del>
CLEARANCES:			

AF/E - Mr. Marks  
U/CF - *HB* Shishkin  
S/S - Mr. Gleysteen *D*

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and by Biafrans refers to military use Uli outside hours of daylight relief. We sufficiently convinced of FMG promise not to take military air advantage of agreement that Secretary made public statement in September which inter alia noted FMG promise and warned of world opprobrium if either party violated. US proposal you discussed with Nyerere (State / 178471 ) is even more forceful U.S. assurance. Biafran reservation perhaps associated with its desire continue arms shipments through Uli under cover night relief flights.

(b) Re possibilities alternative landing strip within enclave, there is one other airstrip but it cannot take heavy aircraft. We understand that /aside from serious objections FMG would have to construction new airstrip which it would view as military contribution to secessionists, relief groups have been unwilling use relief flights for construction materials at heavy sacrifice relief supplies which they consider their raison d'etre.

(c) Re temporary cease-fire, our impression FMG considers it to be not repeat not an issue related to relief but a military

and political issue which would give Biafrans military and

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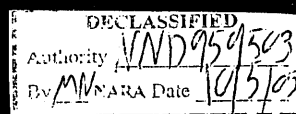
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ACTION:

political advantages. FMG feels it already made major concessions  
and indicated genuine wish minimize Biafran starvation via  
ICRC agreement and if Biafran leaders genuinely interested  
plight  
~~plight~~ of sick and hungry, they would accept that agreement.

ROGERS.

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S/S-O	<i>11</i>	Date <i>10-30-69</i>	

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S	<i>4</i>	AF	<i>16-17</i>
U	<i>8</i>	ARA	
J	<i>6</i>	EA	
D	<i>7</i>	EUR	
C	<i>10</i>	NEA	
PM		OTHER AGENCIES	
S/PC	<i>12-13</i>	White House	<i>2/3</i>
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TELEGRAM

SECRET

Pol 27-9 BIAFRA-NIGERIA

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OCT 31, 3:18 PM 1969

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P 311857Z OCT 69  
FM USMISSION GENEVA  
TO SECSTATE WASHDC PRIORITY 3590  
BT  
S E C R E T GENEVA 3981

STATE FOR U/CF

SUBJECT: NETTLE ONE. NIGERIA/BIAFRA RELIEF.

1. SCHAEGLER (ICRC) SET UP MEETING WITH BIGNAMI AND U/CF REPS DEWEY AND DAVIDSON OSTENSIBLY TO DISCUSS ICELANDIC PROPOSAL TO FLY FROM LOME. DISCUSSION DEVOTED SOLELY, HOWEVER, TO CONTINUATION OF DIALOGUE ON ICRC DAYLIGHT FLIGHTS
2. BIGNAMI STRONGLY BELIEVES IN UTILITY OF CONTINUING DISCUSSIONS WITH BOTH SIDES. THINKS LAGOS MIGHT BE TALKED INTO WITHDRAWING ITS "WITHOUT PREJUDICE" CLAUSE IN AGREEMENT, THUS EASING PORTION OF BIAFRA'S EXPRESSED FEARS ABOUT ULI. ALSO FEELS MODIFICATION OF USG GUARANTEE FORMULA MIGHT FINALLY MEET BIAFRAN DEMANDS. SUGGESTED WORDING TO INCLUDE SAFETY GUARANTEES FOR FLIGHT CORRIDOR AND AIRFIELD AS WELL AS AIRCRAFT AND CREWS.
3. THIS ATTITUDE CAME AS SURPRISE TO DEWEY WHO EXPECTED BIGNAMI WOULD FEEL OBLIGATION TO LAGOS TO ELIMINATE FURTHER NEGOTIATIONS WITH FMG ON AGREEMENT. RE GUARANTEE SATISFACTORY TO BIAFRANS DEWEY EXPLAINED THAT WHAT HAS DEVELOPED AS OJUKWU'S DEMAND IS LIKE COMPARING AN ASKING PRICE OF 25,000 DOLLARS TO OFFERING PRICE OF 25 CENTS. IT IS SIMPLY NOT QUESTION OF BEING ABLE TO NEGOTIATE GAP WITH CREEPING MODIFICATIONS IN FORMULA. WHEN ASKED WHAT HOPE HE HAD THAT CHANGED FORMULA WOULD BE MORE ACCEPTABLE, BIGNAMI COULD ONLY SAY THAT HE FELT LINE MORE FLEXIBLE IN LAGOS NOW, AND BOUND TO BE MORE FLEXIBLE IN BIAFRA AS SITUATION DETERIORATED THERE. DEWEY NOTED THAT RECENT REPORTING IN BIAFRA SHOWED, TO CONTRARY, THAT HARDENING ATTITUDE NEARLY PROPORTIONAL TO WORSENING CONDITION OF POPULATION.
4. BIGNAMI ADMITTED THAT HIS HOPES WERE A BIT TENDERMINDED, BUT JUSTIFIED HIS CONVICTION THAT DIALOGUE MUST GO ON WITH FEEL THAT "PEOPLE COULD SUDDENLY CHANGE THEIR MINDS" AND WE MUST BE TALKING TO THEM WHEN THIS HAPPENS. ASKED DIRECTLY IF USG WOULD TAKE ONE MORE STEP AND GIVE IT TRY WITH MODIFIED FORMULA IN ACCORDANCE

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10/31/69

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-2- GENEVA 3981, OCT 31 SECRET

HIS SUGGESTION. DEWEY SAID THIS NOT POSSIBLE, SINCE FORMULA AS WRITTEN WAS EXTRAORDINARY COMMITMENT, AND CERTAINLY NO THIRD COUNTRY COULD BE EXPECTED TO RISK ITS POLITICAL CREDIT FURTHER BY INCHING TOWARD IMPOSSIBLE SANCTION DEMAND. BIGNAMI INDICATED THAT INSPITE OF DIFFICULTY GETTING APPOINTMENTS HIAS NEXT STEP WOULD PROBABLY BE RETURN TO LAGOS TO PROBE FOR SIGNS OF FLEXIBILITY IN FMG POSITION.

5. DEWEY WAS ASKED TO EASE HIS MIND CONCERNING USG SUPPORT IN RAPID REINSTATEMENT STOCKS AND TRANSPORT RESOURCES, NOW BEING DRAWN DOWN AT COTONOU, IN EVENT FLIGHTS RESUME.

6. COMMENT: BIGNAMI NOW IN PROCESS PUTTING THESE SENTIMENTS BEFORE COMMITTEE, ATTEMPTING PERSUADE MEMBERS TO HANG IN AGAINST CHANCE MIRACLE MAY HAPPEN. SCHAEGLER, GERBER OF ICRC COMPLETELY DISASSOCIATE THEMSELVES FROM BIGNAMI'S OPTIMISM, BUT UNCERTAIN AS TO HOW COMMITTEE WILL DECIDE.

RIMESTAD

BT

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	CONTROL NO. <u>                    </u>
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	<u>Nigeria/Biafra Relief</u>
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Department of State **TELEGRAM**

XR POL 27-9 BIAFRA-NIGERIA

CONFIDENTIAL 915

PAGE 01 COTONOU 01115 311426Z

47  
ACTION: AF 18

INFO: OCT 01, CIAE 00, DODE 00, PM 05, HI 02, INRI 07, LI 03, NSAE 00, NSC 10,  
PI 03, RSC 01, PRS 01, SS 20, USIA 12, IO 13, SR 01, ORMI 03, AID 28,  
SCS 04, SCA 01, UCFI 05, EURI 20, RSR 01, 159 W  
046061

R 311325Z OCT 69  
FM AMEMBASSY COTONOU  
TO AMEMBASSY LAGOS  
INFO SECSTATE WASHDC 2507  
AMCONSUL IBADAN  
AMCONSUL KADUNA  
AMEMBASSY LOME

CONFIDENTIAL COTONOU 1115

SUBJECT: REPORTED IBO REFUGEE CAMPS IN DAHOMEY

REF LAGOS 9491 - REF NIGERIA

1. NEITHER EMBASSY NOR UNHCR REGIONAL REP FOR WEST AFRICA, OLDRICH HASELMAN, HAS ANY INFORMATION ABOUT EXISTENCE ANY REFUGEE CAMPS. HOWEVER HASELMAN ESTIMATED THERE FROM TWO TO THREE THOUSAND IBO REFUGEES IN DAHOMEY. MOST CAME HERE AT OUTBREAK NIGERIAN HOSTILITIES. SEVERAL HUNDRED ARE URBAN DWELLERS WHO HAVE SETTLED COTONOU AND PORTO-NOVO. REST SCATTERED IN COUNTRYSIDE IN CENTRAL AND NORTHERN DAHOMEY NEAR NIGERIAN FRONTIER AND REPORTEDLY IN BAD STRAITS.
2. HASELMAN HAS LONG BEEN PUSHING DAHOMEAN GOVERNMENT MAKE OFFICIAL REQUEST FOR ASSISTANCE FOR IBO REFUGEES. DAHOMEANS UNTIL RECENTLY PREFERRED OFFICIALLY IGNORE PRESENCE OF REFUGEES IN REFERENCE BIG NEIGHBOR NIGERIA. HOWEVER, THEY HAVE JUST MADE REQUEST AS RESULT HASELMAN'S GOING AROUND FONMIN AND MAKING DEMARCHE DIRECTLY TO PRESIDENT ZINSOU.
3. THROUGH UNDP, UNHCR HAS BEEN AIDING REFUGEES WITH CLOTHES, FOOD AND MONEY. IF UNHCR AUTHORIZES, HASELMAN NOW PLANS MAKE CENSUS OF REFUGEES, MAKE SOCIOLOGICAL STUDY OF PROBLEMS INVOLVED

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POL 27-9 BIAFRA-NIGERIA



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PAGE 01 LAGOS 09500 301327Z

51  
ACTION SS: 45

INFO OCT 01, CCO: 00, SSO: 00, NSCE: 00, /046 W

037515

P 301200Z OCT 69  
FM AMEMBASSY LAGOS  
TO SECSTATE WASHDC PRIORITY 9687

S E I C R E T LAGOS 9500

EXDIS

REF: A. STATE 182954 B. STATE 183414

1. IN MEETING WITH ARIKPO THIS MORNING HE DID NOT RAISE QUESTION OF U.S. APPROACH TO BIAFRANS ON DAYLIGHT FLIGHTS OR FURTHER STEPS, ALTHOUGH HE HAD AMPLE OPPORTUNITY TO DO SO. IN CIRCUMSTANCES I ELECTED NOT TO VOLUNTEER INFORMATION AUTHORIZED REFTELS, FEELING THAT IT WAS PREFERABLE TO DEFER DISCUSSION IF POSSIBLE UNTIL FURTHER STEPS ARE DECIDED ON.

2. WHEN SUBJECT DOES COME UP, I WILL ATTEMPT TO SKIRT QUESTION OF WHERE AND HOW FORMULA WAS PRESENTED TO BIAFRANS AS THAT APPEARS TO BE DEPARTMENT'S DESIRE. HOWEVER, I WOULD HOPE THAT, IF I AM SPECIFICALLY ASKED, I COULD DISCLOSE AT LEAST SUBSTANCE FIRST SENTENCE PARA 2 REF B. PRESUME THIS MUCH IS KNOWN NOT ONLY BY BONGO BUT BY IVORY COAST, UK AND FRANCE.

3. ARIKPO SEEMED DEEPLY APPRECIATIVE OF HIS TALKS IN WASHINGTON WITH UNDER SECRETARY AND DR. KISSINGER AND OTHERS, DESCRIBING THEM AS FRANKEST AND MOST DETAILED HE HAS EVER HAD WITH US.

4. MEETING WITH GOWON TO PRESENT CREDENTIALS IS STILL TENTATIVELY SCHEDULED FOR NOVEMBER 4.

GP-1  
TRUEHEART

①  
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S/S-O	11	Date October 30, 1969	<i>P. L. King</i>

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59 LCL 27-9 Biafra Nigeria

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PAGE 01 GENEVA 03954 301954Z

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ACTION UCF 05

INFO OCT 01, AFI 12, IO 13, EUR 20, GIAE 00, DODE 00, PM 05, H 02, INR 07, LI 03

NSAE 00, NSC 10, PI 03, RSC 01, PRS 01, SS 20, USIA 12, SCS 04, SCA 01,

AID 28, RSR 01, 149 W

039961

R 301667Z OCT 69  
FM USMISSION GENEVA  
TO SECSTATE WASHDC 3564  
INFO AMEMBASSY LAGOS  
AMEMBASSY LIBREVILLE  
AMEMBASSY ROME

C O N F I D E N T I A L GENEVA 3954

STATE FOR UCF

1. AT LUNCH VATICAN REP FATHER DEREIDMATTEN (PLEASE PROTECT) STATED THAT HE WAS INFORMED BY AMBASSADOR RUEGGER AND THROUGH VATICAN SOURCES THAT BIAFRANS CONSIDERING PROPOSING "MERCY WEEK". IDEA BASED UPON FACT ICRC STILL HOLDS LARGE STORES OF FOOD AND MEDICINE BADLY NEEDED IN BIAFRA. OWERRI REGIME BELIEVES ICRC SHOULD USE ANY MEANS POSSIBLE TO DELIVER SUPPLIES TO BIAFRA. IDEA ENVISIONS ONE WEEK PERIOD WHEN ICRC WOULD FLY ITS SUPPLIES BY DAY AND NIGHT INTO BIAFRA.

2. WHEN QUESTIONED ABOUT FMG RECEPTIVITY TO ROUND THE CLOCK PROPOSAL VATICAN REP RELIED BIAFRANS MAY FEEL THEY COULD GAIN PROPAGANDA VICTORY THROUGH FMG REJECTION "MERCY WEEK" IDEA. ON OTHER HAND IF FMG ACCEPTS BIAFRA THEN GAINS ICRC SUPPLIES. HOWEVER, PARTIAL TRUCE IS IMPLIED IN IDEA.

3. FATHER DEREIDMATTEN STATED FRENCH AMBASSADOR INFORMED HIM THAT GABON GOVERNMENT WAS PREPARED TO REFUSE ON TECHNICAL GROUNDS PERMISSION RUEGGER DELEGATION TO ENTER BIAFRA VIA LIBREVILLE. RUEGGER WAS PREPARED TO FLY FROM COTONOU TO SAO TOME AND THEN TO BIAFRA ON BOARD UCA AIRCRAFT.

RIMESTAD

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27

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FOR DEWEY.

1. Flaherty advises alcohol was 186 repeat 186  
proof.

End

ROGERS

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PAGE 01 GENEVA 03878 310708Z

20  
ACTION UCF 01

INFO OCT 01, SS 20, SR 01, PM 03, AF 05, INR 06, NSC 10, CIAE 00, DODE 00,

RSC 01, RSR 01, /049 W

043615

R 301529Z OCT 69 ZFG  
FM USMISSION GENEVA  
TO SECSTATE WASHDC 3560

S E C R E T GENEVA 3878

LIMDIS

STATE FOR U/CF

FOLLOWING TEL SENT ACTION LONDON OCT 24 BEING REPEATED TO YOU.

QUOTE

S E C R E T GENEVA 3878

LIMDIS

FOR FERGUSON

SUBJECT: NETTLE ONE

1. BIGNAMI, BASSET AND SCHWARZENBACH EXPRESSED FEAR PROPOSED USG STATEMENT WOULD LEAVE OPEN POSSIBILITY FOR NIGERIA FLY RECONNAISSANCE FLIGHTS OVER ULI. THE PROPOSED USG STATEMENT PART OF WHICH READS QUOTE NO HOSTILE MILITARY ACTION WILL BE CARRIED OUT AGAINST RELIEF FLIGHTS OF THE ICRC UNQUOTE DOES NOT IN THE OPINION OF THE ICRC PULL OUT FMG RECONNAISSANCE FLIGHTS AND ALSO DOES NOT APPROACH BIAFRAN OBJECTIVE OF GAINING PROTECTION FOR ULI. ICRC THEREFORE SUGGESTS USG DROP WORD "HOSTILE". IN ADDITION THEY WOULD WISH TO ADD FOLLOWING QUOTE BOTH PARTIES WILL REFRAIN FROM UNDERTAKING OR CONTINUING ANY OFFENSIVE OR DEFENSIVE MILITARY ACTION WHICH MIGHT TAKE ADVANTAGE OF THE SAID RELIEF FLIGHTS UNQUOTE.

2. DAVIDSON NOTED THAT TEXT ALREADY PRESENTED TO BIAFRANS BUT

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Geneva 3878  
10-30-69

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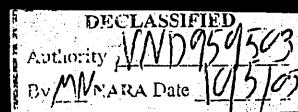
PAGE 02 GENEVA 03878 310708Z

PROPOSED CHANGES IN ANY CASE WOULD BE SUBMITTED FERGUSON.

3. EVERYONE AWAITING OFFICIAL BIAFRAN REPLY. SIGNED BASSIN  
UNQUOTE.  
RIMESTAD

SECRET

0078



37



POL 27-9 BIAFRA- NIGERIA  
Department of State **TELEGRAM**

CONFIDENTIAL 119

PAGE 01 GENEVA 03873 301613Z

42

ACTION: SS 70

INFO OCT 01, CIAE 00, /071 W

038553:

R 301529Z OCT 69

FM USMISSION GENEVA

TO SECSTATE WASHDC 3559

C O N F I D E N T I A L GENEVA 3873

LIMDIS

STATE FOR U/CF

FOLLOWING TEL SENT ACTION LONDON OCT 24 BEING REPEATED TO YOU.

QUOTE

C O N F I D E N T I A L GENEVA 3873

LIMDIS

AMB FERGUSON FROM DAVIDSON:

ICRC WOULD LIKE YOU TO COME TO GENEVA. BIGNAMI, BASSET,  
RUEGGER AND POSSIBLY FREYMOND PREPARED TO DISCUSS COORDINATION  
USG/ICRC ACTIVITIES. CHARGE CONCURS. SUGGEST YOU CALL  
DAVIDSON AT US MISSION TONIGHT. SIGNED BASSIN. UNQUOTE  
RIMESTAD

CONFIDENTIAL

*Bluma 3873  
10-30-69*

①

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PAGE 01 LA PAZ 07799 311831Z

45  
ACTION ARA 20

INFO OCT 01, USIE 00, AID 28, IGA 02, CU 04, SS 20, NSC 10, PM 05, L 03, H 02,

P 03, PRS 01, INR 07, CIAE 00, NSAE 00, DODE 00, E 15, COM 08, SIL 01,

LAB 06, FRB 02, TRSY 11, XMB 06, INT 06, MC 02, NIC 01, RSR 01, RSC 01,

/166 W

048000

P 302130Z OCT 69  
FM AMEMBASSY LA PAZ  
TO SECSTATE WASHDC PRIORITY 8950  
INFO AMEMBASSY LIMA PRIORITY  
USCINCSO  
AMCONSUL COCHABAMBA UNN

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C O R R E C T E D C O P Y (TEXT)

JOINT STATE/USIS

SUBJECT: SITREP - OCTOBER 30

1. USAID COLONIZERS: UNDER THE TITLE "USAID COLONIZED BOLIVIAN CULTURE", HOY OCTOBER 30 CARRIED STATEMENTS OF MIN. EDUCATION MARIANO BAPTISTA GUMUCIO AS PUBLISHED IN AN UNSPECIFIED, BUT PROBABLY LATEST ISSUE OF VENEZUELAN MAGAZINE VEA Y LEA. IN ARTICLE, BAPTISTA REFERS TO NECESSITY OF "NATIONALIZING" EDUCATION IN BOLIVIA, AS "THE IMPERIALISTS HAVE INVADDED OUR THOUGHTS, OUR DREAMS. THEY COLONIZED OUR EDUCATION." THE MINISTER ELABORATES: "THE

INTERVENTION OF OUR SYSTEM OF EDUCATION, AS SUBTLE AS IT WAS, HAS BECOME IMPUDENT AND ABUSIVE. USAID IS THE NAME OF THE COLONIZER. UNDER PRETEXT OF ECONOMIC AID AND TECHNICAL ASSISTANCE, THEY HAVE IMPOSED UPON US AN UNNATURAL SYSTEM OF EDUCATION, THE OBJECTIVE OF WHICH IS THE FORMATION OF COLONIAL MINDS. THE LAST EDUCATIONAL REFORM PLAN, IMPOSED THIS YEAR UPON OUR CHILDREN AND YOUTH, IS MONSTROUSMZ IN THE SAME ARTICLE, THE MINISTER ALSO MAKES THE

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PAGE 02 LA PAZ 07799 311831Z

FIRST PUBLIC AND OFFICIAL ANTI-BARRIENTOS STATEMENTS, CHARGING THAT SEPTZGBER 26 OVERTHROW OF SILES WAS "A REVOLUTION OF REPUDIATION AGAINST BARRIENTOS, THE POLICY OF CONCESSIONS TO AMERICAN COMPANIES, AND AGAINST SILES SALINAS."

2. BAF ADVISED OF CESSATION IN MAP: COLONEL SOLER, MILGRP COMMANDER, ADVISED GENERAL MIRANDA, BOLIVIAN ARMY COMMANDER, MORNING OCTOBER 29 OF STOPPAGE SINCE SEPTEMBER 26 GOLPE IN MAP MATERIAL DELIVERIES PENDING REVIEW SITUATION. ALTHOUGH CESSATION DELIVERIES SCARCELY A SECRET, GENERAL MIRANDA EXPRESSED SOME DISTRESS AND SAID HE HOPED MATERIEL, INCLUDING AMMUNITION, ALREADY ARRIVED AT MATARANI, COULD BE DELIVERED.

3. BOLIVIAN POWER IN JEOPARDY?: ACCORDING WALTER MONTENEGRO, NATIONAL DISTILLERS' REP JORGE LONSDALE SPOKE WITH MINMINES QUIROGA, WHO IS ALSO A PERSONAL FRIEND, BEFORE TRAVELLING TO US TO SPEAK WITH PRINCIPALS ABOUT BOLIVIAN INVESTMENT. ACCORDING MKNTENEGRO, QUIROGA ASSURED LONSDALE THAT GOB WELCOMED AND WISHED ENCOURAGE FOREIGN PRIVATE INVESTMENT, STATING THAT GULF CASE WAS UNIQUE, AND THAT GOB HAD NO INTENTION NATIONALIZE OTHER COMPANIES, HINTING HOWEVER THAT BOLIVIAN POWER MAY NOT BE EXEMPT FROM NATIONALIZATION.

4. US BUSINESSES FINED: SUMMARY OF FINES OUTSTANDING AGAINST AMERICAN BUSINESS IN BOLIVIA INCLUDED (1) LA PAZ MAYOR SUAREZ GUZMAN CONFIRMED PRE-REVOLUTIONARY FINE OF \$B20,000 AGAINST BOLIVIAN POWER FOR FAILURE GIVE WARNING OF IMPENDING ELECTRICAL BLACKOUT IN SEPTEMBER. (2) CITIBANK FACES \$B100,000 FINE FOR ALLEGED INFRACTIONS OF LABOR LAW AND SOCIAL SECURITY CODE DESPITE POINT BY POINT REBUTTAL BY BANK EMPLOYEES (SEE LA PAZ 7731). AMERICAN CITIBANK OFFICIAL TOLD EMBOFF THAT MINLABOR ATTEMPTING USE FINE AS THREAT TO UNIONIZE BANK BUT MANAGEMENT PLANS HOLD FIRM AS LONG AS EMPLOYEES PREFER PRESENT NON-UNION STATUS. IF INVESTIGATORY COMMISSION FINDS CITIBANK AND BANK OF AMERICA SOLD DOLLARS AFTER HOURS ON OCTOBER 21, FURTHER FINES ARE TO BE LEVIED. (3) ACCORDING PRESS, JONES CONSTRUCTION CO. (ROADS ONE AND FOUR) AND MINA MATILDE ALSO FINED \$B100,000 EACH FOR ALLEGED INFRACTIONS OF LABOR LAW AND SOCIAL SECURITY CODE.

5. BOLIVIAN MISSION TO US: TRADE SOURCES REPORT GOB PLANS SEND TWO REPUTABLE BOLIVIAN BUSINESSMEN TO US IN EFFORT SELL BOLIVIAN PETROLEUM. ACCORDING UNCONFIRMED REPORT, EMISSARIES ARE TO BE

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MARIO MERCADO, PRESIDENT OF EMUSA, AND GONZALO SANCHEZ DE LOZADA, BROTHER OF MINFINANCE AND OFFICER OF MEDIUM MINING ENTERPRISE COMSUR.

6. GULF PRESS CONFERENCE: MID-DAY LA PAZ RADIO NEWS OCTOBER 30 CARRIED BRIEF ACCOUNT GULF'S PRESS CONFERENCE EARLIER IN MORNING WITH SUMMARY THAT GULF PROPOSED USG ENFORCE SANCTIONS AGAINST BOLIVIA. RADIO ALTIPLANO EDITORIAL COMMENT CONDEMNED FOREIGN "IMPERIALIST" PRESSURES TO BE APPLIED AGAINST BOLIVIA. CASTRO

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*Pol 27-9 Biafra - Nigeria*

184010

*B*

30 Oct 69 22 17z

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ACTION: Amembassy THE HAGUE

INFO: Amembassy LAGOS  
USMission GENEVA

STATE \_\_\_\_\_

SUBJECT: Possible Hague Group Meeting

REF: The Hague 4227

*Pol 27-9 Biafra - Nigeria*

*184010  
10-30-69*

1. Ferguson in favor early meeting of Hague Group and would be available any date after November 11. Will brief meeting on recent developments re relief efforts.
2. Ferguson would like to call on Hyde in The Hague before meeting in Geneva.

END

ROGERS

DRAFTED BY:  
U/CF:JWFoley, Jr.

DRAFTING DATE  
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EUR/FBX - Mr. North

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PAGE 01 THE HA 04227 301346Z

54  
ACTION: UCF 05

INFO: OCT 01, AFI 12, EUR 20, IO 13, AID 28, SCG 04, SCA 01, SRI 01, ORM 03,

UPW 01, DOD 01, CIAE 00, PM 05, HI 02, INR 07, LI 03, NSAE 00, NSC 10, P 03,

RSC 01, PRS 01, SS 20, USIA 12, SSO 00, RSR 01, 155 W  
037604

PL 301227Z OCT 69  
FM AMEMBASSY THE HAGUE  
TO SECSTATE WASHDC PRIORITY 4691  
INFO AMEMBASSY LAGOS  
USMISSION GENEVA

CONFIDENTIAL I A L THE HAGUE 4227

FOR UYCF

SUBJ: NIGERIAN RELIEF - POSSIBLE HAGUE GROUP MEETING

REF: THE HAGUE 4050

1. REFTTEL REPORTED DUTCH SOUNDINGS RE HOLDING HAGUE GROUP MEETING GENEVA FOLLOWING ICRC MISSION TO NIGERIA. BASED ON REPORTS THAT ICRC MISSION FAILED, MFAS HUYDECOPER, DIRECTOR, AF/MEI AFFAIRS, NOW SEEKS LAY GROUNDWORK FOR EARLY MEETING OF HAGUE GROUP IN GENEVA.

2. ICRC'S BASSET REPORTEDLY TOLD NETHERLANDS MISSION GENEVA OCT. 29 HE HOPED FOR FULL REPORT ON MISSION TO NIGERIA WITHIN SEVERAL DAYS. NETH MISSION HAS IMPRESSION BASSET FAVORABLY INCLINED TOWARD EARLY HAGUE GROUP MEETING AS OPPORTUNITY TAKE SOUNDINGS ON CURRENT THINKING RE RELIEF SITUATION, BUT THAT HE HESITATES ASK FOR MEETING HIMSELF.

3. HUYDECOPER HAS APPROACHED SEVERAL HAGUE GROUP COUNTRY REPS HERE WITH PROPOSAL FOR MEETING LATER PART NEXT WEEK OR SOON THEREAFTER. HE WOULD APPRECIATE FERGUSON'S VIEWS ON DATES, LEVEL OF REPRESENTATION, AND WHETHER MEETING SHOULD DISCUSS POSSIBLE INITIATIVES OR MERELY EXCHANGE VIEWS. HE BELIEVES MEETING MIGHT WELL INCLUDE STATUS REPORTS ON RECENT

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*4227*  
*10-30-69*

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PAGE 02 THE HA 04227 301346Z

FERGUSON EFFORTS AND ON JCA EFFORTS MOUNT DAYLIGHT  
FLIGHTS. RE LAST POINT, HE SAID HE CONTINUES BELIEVE TALK OF  
TRANSFERRING ICRC SUPPLIES TO JCA ONLY MAKES IT MORE DIFFICULT  
TO DEAL WITH BIAFRANS.

4. REQUEST DEPARTMENT REPEAT THIS MESSAGE TO FERGUSON.  
GUIDANCE REQUESTED OCT. 31 IF POSSIBLE.  
MIDDENDORF

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POL 16 Biafra

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PAGE 01 DUBLIN 000820 301121Z

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ACTION EUR 25

INFO OCT 01, AF 12, CIAE 00, DODE 00, PM 05, HI 02, INR 07, LI 03, NSAE 00A

NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12, UPW 01, UCF 05, IO 13,

RSR 01, 122 W

036699

R 301045Z OCT 69:  
FM AMEMBASSY DUBLIN  
TO SECSTATE WASHDC 1531  
INFO AMEMBASSY LAGOS

UNCLAS DUBLIN 820

SUBJECT: GOI POLICY TOWARD RECOGNITION OF BIAFRA

1. DURING DAILY DEBATE OCTOBER 28 ON APPROPRIATIONS FOR DEPARTMENT OF EXTERNAL AFFAIRS MINEXTAFF HILLERY DECLARED THAT GOI HAD NEVER CONSIDERED RECOGNIZING BIAFRA SINCE THIS WOULD PREVENT GOI FROM MEDIATING WITH BOTH SIDES TO PROMOTE PEACE AND HINDER IRISH HUMANITARIAN EFFORTS IN BOTH NIGERIA AND BIAFRA.

2. FORMER MINEXTAFF AIKEN SAID HE RESENTED PRESS AND TV ALLEGATIONS THAT GOI HAD NOT RECOGNIZED BIAFRA BECAUSE OF GUINNESS BREWERY INVESTMENT IN NIGERIA, AND STATED THAT REAL REASON WAS THAT MAJORITY OF 2,500 IRISH PEOPLE SCATTERED THROUGHOUT WHOLE OF NIGERIA WERE LOCATED IN FEDERAL-HELD TERRITORY.

MOORE

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PAGE 01 LAGOS 09491 301249Z

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ACTION AF 18

INFO OCT 01 CIAE 00 PMI 05 HI 02 INRI 07 LI 03 NSAE 00 NSC 10 P 103 RSC 01

PRS 01 SS 20 USIA 12 DOD 01 IO 13 SRI 01 ORM 03 AID 28 EURI 20

SCS 04 SCA 01 UCF 05 RSRI 01 160 W

037278

R 302710Z OCT 69  
FM AMEMBASSY LAGOS  
TO AMEMBASSY COTONOU  
INFO SECSTATE WASHDC 968  
AMCONSUL IBADAN  
AMCONSUL KADUNA

C O N F I D E N T I A L LAGOS 9491

SUBJECT: REPORTED IBO REFUGEE CAMPS IN DAHOMEY

1. WEST AFRICA MAGAZINE OF OCTOBER 25 STATES SMALL QUANTITIES RELIEF SUPPLIES HAVE BEEN DISTRIBUTED THROUGH DAHOMEAN RED CROSS TO QTE THE IBO REFUGEE CAMPS INSIDE THIS COUNTRY UNQTE. STORY CLAIMS THERE QTE ABOUT 7,000 REFUGEES IN DAHOMEY. THE MAJORITY NOME FROM LAGOS AND WESTERN AREAS. THEIR EXISTENCE HERE IS ALMOST UNNOTICED AND THEY LIVE ON LAND ALLOCATED BY DAHOMEAN GOVERNMENT ALONG THE BORDER UNQTE.

2. THIS IS FIRST PUBLISHED REPORT WE HAVE SEEN OF QTE IBO REFUGEE CAMPS UNQTE IN DAHOMEY. APPRECIATE EMBASSY COTONOU COMMENT. GP-3  
TRUEHEART  
BT

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1. Next steps under consideration here and will advise you soonest what you can tell FMG, hopefully in time for your meeting October 30. If you do not receive more definite information before Arikpo meeting you can tell him we considering further steps in light ICRC current situation. We feel obliged make sure our further actions do not prejudice ICRC ~~interests~~ position.
2. FYI Biafrans have rejected US offer and we working on further steps envisaged in original plan as outlined in Aide Memoire. End FYI.

End.

ROBERT

182954

(1)

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U/CF - Mr. Foley (substance)

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1. Concur Embassy judgment that, if Ferguson visit Libreville has not attracted FMG attention we should not stir the pot. Re para 2 reftel, as indicated para 2 State 180196 language about "effort we making" was explanation to be used in connection Ferguson remarks Libreville if necessary to discuss.
2. Basic concern about FMG-Bongo relations remains, and if further acrimony develops, we continue to feel moderating influence, to extent feasible, would be desirable.

End. ROGERS

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INFO : Amembassy LONDON  
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IMMEDIATE

LIMDIS

SUBJ : Ferguson Trip Summary

REF : State ~~170107~~ 192954 (should read 182954)

1. The Secessionist authorities on October 24 rejected a proposed U.S. guarantee formula assuring them of U.S. confidence in FMG good faith in carrying out terms of ICRC daylight flight plan.
2. Ambassador Ferguson presented formula to Sir Louis Mbanefo October 19 in Libreville during three-hour meeting at Bongo residence. Mbanefo's initial reaction was that formula was inadequate since it did not specify sanctions in event of abuse. This view was incorporated in Owerri's rejection of proposal.
3. Bongo expressed surprise U.S. would volunteer to go out on limb on proposal dependent on FMG good faith.
4. Ferguson met with Houphouet-Boigny and Usher separately in Abidjan on October 21 and sought Ivorien aid in getting across to Owerri authorities full import of U.S. formula as well as

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	<p>U.S. inability to go beyond its terms.</p> <p>5. Ferguson in Abidjan meeting with Schwarzenbach and Spirgi of ICRC delegation told them of formula designed to help organization get agreement on daylight flights. They indicated proposal went further than ICRC had any reason to expect.</p> <p>6. In Paris on October 24, Ferguson met with Quai officials and outlined substance of formula. Ferguson told French rebels must recognize that their rejection of ICRC plan was severe and damaging blow that might dry up humanitarian concern in other countries.</p> <p>7. In October 24 meeting with Foreign Office officials in London, Ferguson said he had emphasized in various capitals that formula was all secessionists were going to get from U.S. Sir John Johnson told Ferguson he accepts French view that Houphouet has greatest influence on Owerri.</p> <p>8. Above is FYI but can be shared with UK/<del>Hicom</del> In discussing with Arikpo you should use only this para.<del>with</del> Biafrans rejected U.S. proposal concurrent with rejection ICRC plan. We had also asked Houphouet and French to approach Biafrans in support</p>		
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our initiatives but do not know what they did. We now working on appropriate next steps, bearing in mind ICRC interests, and will keep FMG informed. Express again our appreciation their cooperation. You should also make clear that, because of compelling humanitarian concern, U.S. has not closed door to possibility of working out agreed relief arrangements and is considering possible future steps. Meanwhile, USG is hopeful FMG will keep open mind on this subject, as well as other possible relief proposals.

END

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FROM U/CF.

1. Please advise when *Kenneth* Western out of enclave.

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U/CF:HBShishkin 29002 John W. Foley, Jr. *mf*

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ACTION SS 70

INFO OCT 01 CIAE 00/071 W

P 290838Z OCT 69  
FM USMISSION GENEVA  
TO SECSTATE WASHDC PRIORITY 1641

028456

C O N F I D E N T I A L GENEVA 3918

LIMDIS

STATE FOR U/CF

1. BASSET AND SCHAEGLER ADVISED DAVIDSON ICRC CONSIDERING POSSIBILITY OF FORMING SEPARATE ORGANIZATION TO FLY FOOD AND MEDICINES INTO BIAFRA TO SUPPORT MEDICAL TEAMS. ORGANIZATION WOULD USE TWO ICRC AIRCRAFT INCLUDING POSSIBLY ONE C-97. RED CROSSES WOULD BE REPLACED BY SYMBOL OF NEW ORGANIZATION. THINKING ON THIS IDEA IN VERY PRELIMINARY STAGE.
2. PLAN FOR SEPARATE ORGANIZATION ARISES AT TME JOHANNSON OF FRACHTFLUG NOW IN GENEVA. FRACHTFLUG IS ICELANDIC AIRPLANE COMPANY WHICH HAD ICRC CONTRACT TO FLY SUPPLIES (MAINLY STOCK FISH) INTO BIAFRA. JOHANNSON HAS REQUESTED APPOINTMENT TO SEE DAVIDSON WEDNESDAY MORNING AND WILL MOST LIKELY BRING UP IDEA OF FRACHTFLUG FLYING RELIEF INTO BIAFRA FROM EITHER LOME OR ABIDJAN.  
RIMESTAD

Geneva 3918  
10-29-69

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POL 27-9 BIAFRA-NIGERIA  
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ACTION: SS: 70

INFO: OCT 01, CIAE 00, /071 W

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R: 291615Z OCT 69  
FM: USMISSION GENEVA  
TO: SECSTATE WASHDC 3540  
AMEMBASSY LOME

C O N F I D E N T I A L GENEVA 3932

LIMDIS:

STATE FOR UYCF:

REF: GENEVA 3918

1. LOFTUR JOHANNESSON OF FRAGTFLUG MET WITH DAVIDSON AND DEWEY TO DISCUSS HIS RELIEF PLAN (REFTEL). JOHANNESSON ENVISAGES WORKING UNDER A SPONSORING AGENCY TO BE INCORPORATED IN GENEVA AND CALLED INTERNATIONAL RELIEF AGENCY. BOARD DIRECTORS WOULD INCLUDE AT LEAST THREE PROMINENT PERSONALITIES FROM BRITAIN, ICELAND AND SWITZERLAND. REPUTABLE GENEVA BASED ACCOUNTING FIRM WOULD MONITOR AGENCY BOOKS. AGENCY WOULD SOLICIT FUNDS FROM RELIEF GOODS FROM INTERNATIONAL ORGANIZATIONS AND OTHER GOVERNMENTS AS WELL AS FROM USG.

2. FLAGFLUG WHICH HAS TWO DC-6B'S EACH CAPABLE OF CARRYING 13 MT WOULD CONSIDER FLYING RELIEF FROM LOME TOGO TO ULI, BIAFRA. EACH AIRCRAFT WOULD MAKE TWO FLIGHTS EACH NIGHT. JOHANNESSON ESTIMATES THAT IT WOULD COST \$265 PER TON DELIVERED AT ULI (ICRC PAID \$249 MET FROM COTONOU. JOHANNESSON STATED FLAGTFLUG COST ICRC 1.17 SF PER KILO, C-97'S 1.32, OTHER AIRCRAFT 1.70). THE \$265 WOULD BE PAID ONLY FOR TONS DELIVERED ULI. ABORTED MISSIONS WOULD NOT BE REIMBURSED. MAINTENANCE, REPAIRS, CREW SUPPLEMENTS WOULD ALL BE INCLUDED IN THE \$265. PER MT. SPONSORING AGENCY WOULD BE NON-PROFIT ORGANIZATION WHOSE COSTS WOULD BE PAID BY DONORS.

3. DAVIDSON ASKED WHETHER JOHANNESSON HAD RECEIVED ANY INDICATION GOVERNMENT OF TOGO RECEPTIVE ALLOWING AIRCRAFT

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PAGE 02 GENEVA 03932 291647Z

LEAVE ITS TERRITORY FOR FLIGHTS ACROSS NIGERIA TO BIAFRA.  
JOHANNESSON HAD NO REAL INDICATION OF FAVORABLE REACTION FROM  
GOT.

4. FOR LOME, WOULD APPRECIATE YOUR ASSESSMENT GOT'S POSSIBLE  
REACTION. JOHANNESSON PLANNING TO VISIT LOME NEXT WEEK TO  
TALK WITH OFFICIALS.

COMMENT: DAVIDSON AND DEWEY CAUTIONED JOHANNESSON THAT NOTHING  
IN CONVERSATION SHOULD BE CONSTRUED AS USG COMMITMENT OR  
INTEREST. WE ARE NOTING AND ASKING QUESTIONS ABOUT HIS  
IDEAS TO REPORT THEM WASHINGTON.  
RIMESTAD

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Department of State

TELEGRAM

POL 27 BIAFRA-NIGERIA  
KR POL 27-9 BIAFR-NIGERIA  
182902

INDICATE:  
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29 OCT 69 17 06z

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ACTION: AMEMBASSY OSLO

INFO: AMEMBASSY LAGOS  
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AMEMBASSY LONDON  
AMEMBASSY ABIDJAN  
USMISSION GENEVA

State:

1. Norwegian Counselor Sverre has been in twice the past week for exchange on Nigerian problem. First session consisted of brief exchange on present status ICRC and JCA efforts get legalized daylight flights, and present status African peace initiatives, providing little new information.
2. In second session, Sverre transmitted comments by Jacobsen on these subjects. Jacobsen concerned following Stuttgart JCA meeting that JCA moving too fast to negotiations with two sides on legalization, and that timing JCA efforts may complicate ICRC negotiations. He had impression JCA proposing ~~this~~ face-to-face meeting of two sides in Switzerland, and regarded this as unwise.
3. Sverre said Jacobsen has no specific plans for African trip, though it still a possibility at some point. Jacobsen called attention to his New York conversation with Biafran rep Dr. Nwonye Otue, in which

DRAFTED BY: AF/SN:WHBrubeck:gv  
DRAFTING DATE: 10/28/69  
TEL. EXT.: 21185  
APPROVED BY: AF/SN - Mr. Brubeck

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FORM 4-68 DS-322

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PAGE(S) MISSING IN ORIGINAL

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POC 27-9 BIAFRA. NIGERIA  
Department of State **TELEGRAM**

CONFIDENTIAL 806

PAGE 01 GENEVA 03922 291304Z

47  
ACTION: UCF 05

INFO OCT 01, AF 12, NEA 13, IO 13, EUR 20, CIAE 00, DODE 00, PM 05, H 02,

INR 07, LI 03, NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12,

UPW 01, AID 28, SCS 04, SCA 01, SR 01, ORM 03, RSR 01, 167 W  
029807

R 291214Z OCT 69  
FM USMISSION GENEVA  
TO SECSTATE WASHDC 3532  
INFO AMEMBASSY COTONOU  
AMEMBASSY LAGOS  
AMEMBASSY LIBREVILLE  
AMEMBASSY TEL AVIV

C O N F I D E N T I A L GENEVA 3922

STATEFOR U/CF

SUBJECT: C-97'S

1. IN DISCUSSIONS PAST TWO DAYS WITH DEWEY AND SCHAEGLER (ICRC), ALSO GEISBACK (BALAIR), SCHAEGLER ALERTED US HE IS MAKING STRONG RECOMMENDATION TO COMMITTEE TO TURN BACK TO USG, THROUGH BALAIR AS ICRC AGENT, TWO C-97'S NOW AT COTONOU, EXPECTS DECISION PERHAPS END THIS WEEK. BALAIR HAS TWO WEEK CANCELLATION CLAUSE, SO ACTUAL TURNOVER WOULD PROBABLY BE MID-NOVEMBER. (COMMENT: ICRC SHOULD PROBABLY HAVE DONE THIS THREE MONTHS AGO TO REDUCE HIGH FIXED COSTS OF MAINTAINING IDLE FLEET AT COTONOU).
2. SCHAEGLER SAID COMMITTEE WOULD NEED ASSURANCES THAT USG WOULD REINSTATE TWO AIRCRAFT IF BY REMOTE CHANCE ICRC COULD FLY AGAIN. DEWEY ASSURED HIM EVERY COOPERATION IN DOING THIS. (FOR U/CF: PLEASE OBTAIN FROM DOD PROBABLE LEAD TIME FROM INITIATION SUCH ICRC'S REQUEST TO ACTUAL ARRIVAL TWO PLANES COTONOU, ASSUMING AIRCRAFT WOULD COME FROM CONTINENTAL U.S. THIS WILL HELP ASSURE COMMITTEE ON RESPONSE).
3. RE DISPOSAL OF AIRCRAFT TO BE TURNED BACK, SUGGEST WE LOOK

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PAGE 02 GENEVA 03922 291304Z

AT TIMING. IF TURNBACK EARLY ENOUGH, ONE COULD SERVE AS SECOND ADDITIONAL AIRCRAFT APPROVED FOR JCA, BE REPAINTED AND STATIONED AT TEL AVIV, OR NEARBY AFRICAN BASE AS BACKUP FOR SAO TOME FLEET. OTHER COULD REMAIN AS RESERVE AT COTONOU WITH NEGLIBLE COST, OR BE FLOWN BACK TO U.S.

4. SCHAEGLER ALSO SEARCHING FOR WAYS IN WHICH ICRC TEAMS CAN AGAIN BE VIABLE IN BIAFRA, AS PRESENT HELP FROM FRENCH RG, AND 10 PERCENT CARGO CONTRIBUTION FROM JCA NOT ENOUGH. POSSIBLE ARRANGEMENT WOULD BE ICRC FINANCING CHARTER (THROUGH JCA) OF TWO LARGE CAPACITY AIRCRAFT (SUCH AS CONSTELLATION). THESE PLANES WOULD CARRY RELIEF CARGO TO ICRC TEAMS ON AN INFORMAL ARRANGEMENT. DUE LIMITED CAPACITY SAO TOME, ADDITIONAL AIRCRAFT WOULD PROBABLY REPLACE TWO LOWER CAPACITY DC-6'S OF NOROCHURCHAD.

COMMENT: THIS POSES SOME TOUGH INTERNAL PROBLEMS FOR JCA INTERNATIONAL, ALSO CHALLENGE FOR "REVELUTIONARY HUMANITARIANS" IN ICRC. ON THE OTHER HAND IT WOULD UNDOUBTEDLY PERMIT MORE TONNAGE TO BE FLOWN AND MAKE USG FINANCING OF THE INCREASED AIRLIFT EASIER WQTHROUGH CONTRIBUTIONS TO ICRC) THAN WOULD DIRECT GRANTS TO JCA FOR THE BADLY NEEDED, LARGER CAPACITY CHARTERS. IT ALSO SEEMS IN OUR INTEREST TO KEEP ICRC ALIVE IN ENCLAVE. DEWEY REPORTS THAT IN BIAFRA ICRC PRESENTLY ARE LAUGHINGSTOCK, BUT COULD BE USEFUL PART OF EFFORT AGAIN WITH ACCESS TO ADEQUATE AIRLIFT RESOURCES.  
RIMESTAD

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POL 27-9 BIAFRA-NIGERIA  
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PAGE 01 GENEVA 03910 281721Z

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ACTION AID 28

INFO OCT 01, AF 12, EUR 20, IO 13, SCS 04, SCA 01, UCF 05, AGR 20, COM 08,

TRSY 11, SS 20, NSC 10, LI 03, CIAE 00, INR 07, NSAE 00, RSC 01, RSR 01

/165 W

024264

R 281704Z OCT 69  
FM USMISSION GENEVA  
TO SECSTATE WASHDC 3521  
INFO AMEMBASSY LAGOS  
AMEMBASSY REYKJAVIK

LIMITED OFFICIAL USE GENEVA 3910

SUBJECT: ICRC STOCKFISH

REF: A) STATE 181891; B) 172275

ICRC REPORTS THAT OF THE 3,400 MT ICELANDIC STOCKFISH 1,000 MT WERE SENT TO LAGOS, 500 MT REMAIN IN COTONOU AND 1,900 MT STILL STORED IN REYKJAVIK. AT THIS TIME ICRC HAS MADE NO DECISION REGARDING 500 MT IN COTONOU. SINCE THE 1,900 MT IN REYKJAVIK STORAGE CAN REMAIN ALMOST INDEFINITELY ICRC WOULD PREFER TO HOLD THIS AMOUNT IN HOPE THEY WILL AGAIN BE IN RELIEF BUSINESS. COMMENT: ICRC PLANNING HAS STILL NOT GRAPLED WITH ALL LOGISTICAL PROBLEMS AS THEY ARE CONTINUING TO STRUGGLE WITH BASIC POLITICAL QUESTION. ORGANIZATION HOWEVER IS OPEN TO SUGGESTIONS. RIMESTAD

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INFO: Amembassy COTONOU  
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Amembassy TEL AVIV  
Amconsul LUANDA

STATE \_\_\_\_\_

REF: Geneva 3892 (Notal)

FAA/W concurs in sending inspectors to Sao Tome to  
perform required airman certifications and aircraft  
authorizations covering operation JCA U.S.-registered  
C-97 aircraft.

END

ROGERS

DRAFTED BY: U/CF:JWFoley, Jr *jwf* DRAFTING DATE: 10/28/69 TEL. EXT. 23256 APPROVED BY: U/CF:JWFoley, Jr *jwf*

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POL 27-9 BIAFRA-NIGERIA

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PAGE 01 LAGOS 09437 281740Z

45  
ACTION SS 45

INFO OCT 01, SSO 00, NSCE 00, CCO 00, /046 W

024333

P 281646Z OCT 69  
FM AMEMBASSY LAGOS  
TO SECSTATE WASHDC PRIORITY 9654

SECRET LAGOS 9437

EXDIS

REF A. STATE 167137 B. STATE 180295

1. AS I EXPECT TO SEE ARIKPO OCTOBER 30 FOR MEETING PRELIMINARY TO PRESENTATION OF CREDENTIALS AND HOPEFULLY GOWON ON NOVEMBER 4, IT IS BECOMING URGENT THAT I HAVE FULL ACCOUNT PROMISED REF A OF RESULTS OUR EFFORTS GET BIAFRAN ACCEPTANCE DAYLIGHT RELIEF FLIGHTS. (AT THIS POINT WE ARE IN EMBARRASSING POSITION OF HAVING TO RELY ON BRITISH TELEGRAMS.) IT WILL ALSO BE IMPORTANT, ESPECIALLY IN LIGHT PRESIDENTIAL MESSAGE REF B, TO BE IN POSITION TO SPEAK WITH AUTHORITY RE OUR PLANS FOR FURTHER ACTION.

2. WHILE THE PRESIDENT'S MESSAGE TO GOWON AVOIDED A COMMITMENT TO PUBLICIZE BIAFRAN REJECTION OF DAYLIGHT FLIGHTS, THE CASE FOR DOING SO SEEMS TO ME COMPELLING:  
A. PUBLICITY WOULD MAINTAIN AND EVEN INCREASE PRESSURE ON THE BIAFRANS AND THEREBY HOLD OPEN WHATEVER POSSIBILITY REMAINS OF GETTING A RESUMPTION OF DAYLIGHT FLIGHTS.

B. IT WOULD MAINTAIN OUR CREDIBILITY WITH THE BIAFRANS, THE FMG, THE FRENCH, AND INDEED ALL THOSE WHO WERE AWARE OF OUR APPROACH AND THE IMPLICIT THREAT.

C. PERHAPS MOST IMPORTANT, PUBLIC EXPOSURE OF THE BIAFRAN POSITION, AND THE EXTREME LENGTHS TO WHICH WE HAVE GONE TO MEET THEIR CONCERNS, MIGHT HELP TO FORESTALL PRESSURES FOR NEW RELIEF SCHEMES SUCH AS THE CARRIER HELICOPTER OPERATION WHICH ARE NOT ONLY IMPRATICAL AND EXTRAVAGANTLY EXPENSIVE BUT WHICH WOULD PUT US ON A TRUE

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Lagos 9437  
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The seal of the United States Department of State, featuring an eagle with a shield, holding an olive branch and arrows, with a constellation of stars above its head. The text "DEPARTMENT OF STATE" is arched above the eagle, and "UNITED STATES OF AMERICA" is arched below it, separated by two small stars.

# TELEGRAM

PAGE: 02. LAGOS 09437 281740Z

3. WHILE THE FMG CLEARLY UNDERSTANDS THAT WE HAVE NOT COMMITTED OURSELVES TO PUBLICIZING THE APPROACH, THEY WILL UNQUESTIONABLY BE DISILLUSIONED, TO SAY THE LEAST, IF WE FAIL TO DO SO. I COULD BE PRESSED ON THIS BY ARIKPO AND GOWON IF NO ACTION HAS BEEN TAKEN BY THE TIME I SEE THEM AND WOULD APPRECIATE GUIDANCE.

GP-1  
TRUEHEART

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XR POL 27-9 BIAFRA-NIGERIA

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PAGE 01 LIBREV 01123 271050Z

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ACTION SS 45

INFO OCT 01, 1969 W

P 270830Z OCT 69  
FM AMEMBASSY LIBREVILLE  
TO SECSTATE WASHDC PRIORITY 2913

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EXDIS:

DEWEY FOR FERGUSON

PLEASE CALL GENERAL CHESAREK (OX 5-9573), NOTING  
PAT FLAHERTY SAFELY OUT OF ENCLAVE, DID HIS USUAL  
FANTASTIC JOB. WILL BE BACK IN WASHINGTON MONDAY  
OR TUESDAY.  
FUNKHOUSER

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10-27-69

2

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*Pol 27-9 Biafra - Nigeria*

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PAGE 01 OTTAWA 01645 272343Z

92

ACTION: EUR 25

INFO: OCT 01, CIAE 00, DODE 00, PM 05, HI 02, INR 07, LI 03, NSAE 00, NSC 10,

PI 03, RSC 01, PRS 01, SS 20, USIA 12, AF 12, ACDA 16, AEC 11, SCI 05,

OST 01, UCF 05, IO 13, SCSE 00, SCA 01, AID 28, RSR 01, 183 W

019389

R 272330Z OCT 69

FM AMEMBASSY OTTAWA

TO SECSTATE WASHDC 5405

INFO AMEMBASSY PARIS

UNCLAS OTTAWA 1645

SUBJECT: PRIME MINISTER COMMENTS ON AMCHITKA,  
BIAFRA, AND FRANCE

1. DURING HOUSE QUESTION PERIOD OCT 27, PRIME  
MINISTER TRUDEAU MADE FOLLOWING STATEMENTS (BASED  
ON UNCLEARED HANSARD "BLUES"):

2. AMCHITKA ATOM TESTS: IN RESPONSE TO QUESTION  
RE GOC POSITION TOWARD FURTHER NUCLEAR TESTS ON  
AMCHITKA, TRUDEAU STATED "I UNDERSTAND THE PRE-  
CEDING TEST WILL BE A MATTER OF LONG ASSESSMENT  
BY THE UNITED STATES GOVERNMENT AND THERE IS A  
COUPLE MORE YEARS TO EXPIRE BEFORE THEY CONTEMPLATE  
PROCEEDING WITH THEIR NEXT TEST... WE DID MAKE OUR  
POSITION KNOWN BEFORE THE LAST TEST AND I THINK IT  
IS A FAIR ASSUMPTION THAT WHEN WE KNOW ABOUT THE  
RESULTS OF THIS ONE WE WILL MAKE OUR POSITION KNOWN  
AGAIN BEFORE ANY FUTURE TESTS."

3. BIAFRA: RESPONDING TO QUESTION RE POSSIBILITY  
OF INCREASED GOC CONTRIBUTION TO BIAFRAN RELIEF  
THROUGH IRC, TRUDEAU SAID "WE STILL HOPE THAT  
EITHER COLONEL OJUKWU WILL LET DAYLIGHT FLIGHTS  
TAKE PLACE IN ORDER THAT THE STARVING POPULATION  
MAY BE RELIEVED OR THAT, ALTERNATIVELY, WE WILL  
BE GIVEN SAFE CONDUCT FOR FLIGHTS AT NIGHT."

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PAGE 02 OTTAWA 01645 272343Z

4. FRANCE: TRUDEAU ACKNOWLEDGED THAT "GOVERNMENT OF CANADA HAS RECEIVED THROUGH OFFICIAL CHANNELS COMPLAINTS FROM THE FRENCH GOVERNMENT THAT THE SENIOR COUNSELLOR OF OUR PARIS EMBASSY INTERFERED IMPROPERLY WITH THE CONDUCT OF THE RECENT FRENCH NATIONAL ELECTIONS IN AN EFFORT TO FORCE A FRENCH OFFICER TO VISIT OTTAWA AS WELL AS QUEBEC...MY REACTION IS THAT IT IS PREPOSTEROUS. NEVERTHELESS, I AM ASKING THAT A REPORT BE MADE TO ME ABOUT THE DETAILS...WE ARE IN THE PROCESS OF DISCUSSING WITH THE FRENCH GOVERNMENT THE PROCEDURE THAT FRENCH MINISTERS WILL BE EXPECTED TO FOLLOW IN THE FUTURE WHEN VISITING CANADA."  
SCHMIDT

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Pol 27-14 Biafra - Nigeria  
XR Pol 27-9 Biafra - Nigeria  
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PAGE 01 LIBREV 01124 271048Z

11  
ACTION SS: 70

INFO OCT 01, CCO: 00, SSO: 00, NSCE: 00, DODE: 00, CIAE: 00, USIE: 00, 1071-W  
015008

P R: 270900Z OCT 69  
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AMEMBASSY PARIS  
USMISSION USUN

S E C R E T LIBREVILLE 1124

LIMDIS

DEWEY FOR FERGUSON

SUBJECT: COOKEY MEETING

1. AT OCT 25 A.M. MEETING WITH COOKEY IN OWERRI, HE DISCUSSED HIS RECENT TRIP OUT OF ENCLAVE. SAID BIAFRA HAD BEEN GIVEN 48 HOURS TO HAVE A REPRISAL IN FREETOWN, AND TELLI SEEMED GENUINELY SHOCKED WHEN COOKEY MADE THE DEADLINE. COOKEY SAID BIAFRA MADE A SPECIAL EFFORT TO CONVEY ITS SERIOUSNESS CONCERNING TALKS PROPOSAL, AND TO "MAKE TELLI HAPPY." THIS, ACCORDING TO COOKEY, INCLUDED SIGNING SEVERAL ASSURANCES, ONE OF THEM A STATEMENT SIGNED BY COOKEY THAT CEASEFIRE NOT REPEAT NOT PREREQUISITE FOR TALKS. THERE COULD BE TALKS ABOUT CEASEFIRE, AS ASIDE, HOWEVER, HE SAID BIAFRA STILL WOULD INSIST ON CEASEFIRE BEFORE TALKS ATTENDED BY OUKHU. GAVE IMPRESSION THAT BIAFRA HAD GONE A LONG WAY TOWARD MEETING OTHER SIDE AT CONFERENCE TABLE, INCLUDING IMMEDIATE ACCEPTANCE THEIR CHOICE OF TIME AND VENUE.

2. COOKEY SAID NOW SEVERAL OF DATES HAVE PASSED AND NO FURTHER WORD FROM TELLI. COULD ONLY INTERPRET THAT LAGOS WAS BACKING OUT, OR THAT TELLI WAS NOT SPEAKING WITH AUTHORITY. LATTER CONCERNED HIM PARTICULARLY. SAID THAT ON RECENT TRIP, "TWO AFRICAN HEADS OF STATE SAID TELLI WAS 'BORN LIAR'."

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10/29/69

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Pol 27-9 Biafra - Nigeria  
XR Def 12-5 Biafra  
Department of State

TELEGRAM

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PAGE 01 LIBREV 01126 271100Z

11  
ACTION SS 70

INFO OCT 01, CIAE 00, /071 W

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R 270930Z OCT 69  
FM AMEMBASSY LIBREVILLE  
TO SECSTATE WASHDC 2916  
INFO USMISSION GENEVA

CONFIDENTIAL LIBREVILLE 1126

LIMDIS

SUBJECT: BIAFRAN AIRLIFT

REF: SICR-DCDB 21909 (DIA)

1. PRESUMED ARMS FLIGHTS SINCE OCTOBER 30:
  - A. DC-4 F-BBDD NIGHTLY OCTOBER 20 THROUGH 26 (7 FLIGHTS).
  - B. DC-7 TR-LOK NIGHTS OCTOBER 20 AND 21, OCTOBER 23 THROUGH 25, AND POSSIBLY OCTOBER 26 (8 FLIGHTS CONFIRMED).
  - C. DC-7 (REG. NO. OBLITERATED) NIGHTLY OCTOBER 23 THROUGH 26 (4 FLIGHTS).
2. PRESUMED RELIEF FLIGHTS SINCE OCTOBER 20:
  - A. DC-4 F-BRHE NIGHTLY OCTOBER 20 THROUGH 26 (7 FLIGHTS).
  - B. DC-4 F-BRAP NIGHT OCTOBER 20 ONLY (1 FLIGHT).
  - C. DC-6 OO-HEX NIGHTLY OCTOBER 20 THROUGH 26 (7 FLIGHTS).
  - D. DC-6 O-GER NIGHT OF OCTOBER 20 AND NIGHTS OCTOBER 23 AND 24 (3 FLIGHTS).
3. REMARKS:
  - A. RELIEF CARRIER F-BRAP DOWN WITH ENGINE TROUBLE SINCE

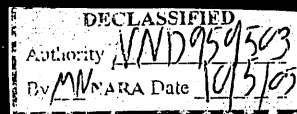
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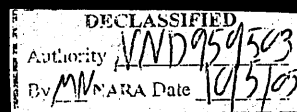
PAGE 02 LIBREV 01126 271100Z

ABORTIVE FLIGHT OCTOBER 20. REPLACEMENT ENGINE NOW BEING INSTALLED BUT RESUMPTION OPERATIONS MAY BE FURTHER DELAYED BY SHORTAGE CREWMEN.

- B. ONE OF TWO DC-7 AIRCRAFT SIMILAR ARMS CARRIER TR-LOK (MENTIONED LIBREVILLE 1096 PARA 3B) HAS REMAINED ON STATION APPARENTLY TO PARTICIPATE IN ARMS LIFT. REG. NO. OBLITERATED, AND WILL HENCEFORTH BE IDENTIFIED AS "DC-7 OBLIT."
  - C. AS NOTED LIBREVILLE 1118, CARITAS FOOD STOCKS HERE APPARENTLY INSUFFICIENT TO KEEP BOTH OPERATION AFRICA. CONCERN DC-6'S OPERATING. HENCE REDUCED SCHEDULE FOR OO-GER.
  - D. WHITE CONSTELLATION WITH RED STRIPING AND INDIAN HEAD DESIGN NEAR COCKPIT, REG. NO. N86625, APPEARED HERE FOR FIRST TIME MORNING OCTOBER 26, HAVING BEEN SIGHTED PREVIOUS EVENING AT ULI BY DEWEY. OFF-LOADED CARGO CONSISTING OF WHAT APPEARED BE COCOA BEANS. AIRCRAFT STILL ON APRON MORNING OCTOBER 27.
  - E. HOUPHOUET-BOIGNY'S "MYSTERE 20" TU-VAD (SEE LIBREVILLE 1096 PARA 3E) DEPARTED HERE OCTOBER 21, THEN RETURNED FOR 24 HOURS OCTOBER 25.
  - F. ICRC "BALAIR" AIRCRAFT HB-GBK OBSERVED ON TARMAC EVENING OCTOBER 23 AND MORNING 24.
4. RESUME:
- A. WEEK OF OCTOBER 6: 5 ARMS FLIGHTS, 12 RELIEF FLIGHTS
  - B. WEEK OF OCTOBER 13: 6 ARMS FLIGHTS, 16 RELIEF FLIGHTS
  - C. WEEK OF OCTOBER 20: 16 ARMS FLIGHTS, 18 RELIEF FLIGHTS
- GP-4  
FUNKHOUSER

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By MM NARA Date 10/5/00



L I N D I S

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*Libreville*

*1126*

(Time Received)

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DISTRIBUTION

MONTHLY COUNT

766

Secretariat

Geographic

Other

S/S-S 1  
S/S-O 1  
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S/S-EX  
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Digest  
Task Force

AF 5  
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EUR 12  
NEA 8

ACDA 6  
  
AID 12

Functional

Principals and  
"S" Area

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By MWA Date 10/5/05



Pol 27-9 Biafra - Nigeria  
XR Pol 15-1 Biafra  
Department of State

TELEGRAM

XR PET 11-2 Biafra

SECRET 241

PAGE 01 LIBREV 01122 271040Z

20

ACTION SS: 70

INFO OCT 01, SSO: 00, NSCE: 00, CCO: 00, DODE: 00, CIAE: 00, USIE: 00, /071 W  
014979

PIR 270855Z OCT 69

FM AMEMBASSY LIBREVILLE

TO SECSTATE WASHDC PRIORITY 2912

INFO USMISSION GENEVA

S EIC RI ENT LIBREVILLE 1122

LMDIS

DEWEY FOR FERGUSON

SUBJECT: AKPAN MEETING

1. STOPPED BY CHIEF SECRETARY AKPAN'S HEAVILY GUARDED, BARRICADED OFFICE IN OWERRI A.M. OCTOBER 25 TO SAY GOODBYE PRIOR MY DEPARTURE. HE WAS IN MIDST DRAFTING PORTION OF SPEECH FOR OJUKWU, PRESUMABLY TO USE AT CEREMONY ANNOUNCING HIS BOOK EVENING OCTOBER 25. SAID HE AND COOKEY FELT ACROSS RIVER ONLY VIABLE RELIEF ROUTE NOW. AKPAN HAD INSERTED STATEMENT TO THAT EFFECT IN SPEECH. WAS MOST HOPEFUL OJUKWU WOULD USE IT.

2. AKPAN SAID ANOTHER VISITOR HAD ALSO INTERRUPTED HIS SPEECH-WRITING TREND OF THOUGHT THAT A.M. THIS ONE TO DISCUSS SERIOUS PETROL SITUATION. SAID IT HAD GROWN DESPERATE OVER LAST TWO WEEKS. HELD EMERGENCY MEETING LAST WEEK WHEN SEVERAL HAD BEEN SACKED AND NEW PLAN DEvised. PROBLEMS ADDRESSED INCLUDED:  
A. LOW AVAILABILITY TANKERS TO HAUL FROM MAIN REFINERY AT OGUTA. (80 IN ORIGINAL FLEET, 18 KNOCKED OUT BY FMG AIR ACTION. OPERABILITY OF REMAINING 62 DANGEROUSLY LOW).

B. PROLIFERATION BACK YARD REFINERIES RESULTING IN LOW QUALITY FUEL DAMAGING EXCESSIVE NUMBER OF VEHICLES.

C. LOW PRODUCTIVITY OF 3 OFFICIAL REFINERIES. (AKPAN

(3)

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By MVA Date 10/5/05



Department of State **TELEGRAM**

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PAGE 02 LIBREV 01122 271040Z

SAID NEW PLAN REDUCED REFINERIES TO TWO. WERE HOLDING  
MANAGERS TO STRICT QUOTAS, QUALITY CONTROL STANDARDS.  
AKPANI CONFIDENT THEY HAD BROKEN BACK OF PROBLEM, SHOULD  
BE IN THE CLEAR WITHIN A WEEK. (COMMENT: NIGERIANS  
SEEM TO BE AWARE OF BIG WELLS REFINERY AT OGUTA. HIT  
AROUND IT ALMOST DAILY WITH MIG'S, SAVING ONLY OCCASIONAL  
BURST FOR NEARBY ULI IF AMMO LEFT AT END OF OGUTA PASS.)  
GP-3  
RUNKHOUSER

SECRET

23

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By	MV NARA Date 10/5/05

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MONTHLY COUNT *768*

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S/S-Screener *3*  
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MilRep  
Digest  
Task Force

Principals and "S" Area

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S/PC *2*

S/CPR  
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S/GOV  
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U/CF *X*  
U/PW  
PM 3  
D/WP

Geographic

AF *5*  
ARA 11  
EA 11  
EUR 12  
NEA 8

Functional

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IO 4  
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Other

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USIA 4  
PC

Other

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TRSY 6

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By *MM* NARA Date *10/5/05*



*Pol 27-9 Biafra - Nigeria*  
**Department of State TELEGRAM**

SECRET 260

PAGE 01 LIBREV 01125 271049Z

10  
ACTION: 6070

INFO OCT 01, SSO 00, NSCE 00, DODE 00, CCO 00, CIAE 00, USIE 00, /071 W  
015022:

FM 270910Z OCT 69  
FM AMEMBASSY LIBREVILLE  
TO RUEHCSECSTATE WASHDC PRIORITY 2915  
INFO USMISSION GENEVA

S E C R E T LIBREVILLE 1125

LIMDIS

DEWEY FOR FERGUSON

SUBJECT: NETTLE - NIGERIA/BIAFRA RELIEF

1. AT SECOND MEETING WITH COOKEY (OCT 25), HE SAID HE HAD SEEN EKE BRIEFLY ON HIS RETURN. SHOWED HIM GUARANTEE FORMULA. EKE'S COMMENT WAS "THERE SEEM TO HAVE BEEN SOME MODIFICATIONS SINCE WE DISCUSSED THIS IN WASHINGTON." I NOTED THAT IT DID NOT SEEM TO BE QUESTION OF MODIFICATIONS, BUT OF ADDITIONAL DIMENSION OF SANCTIONS. COOKEY AGREED, SAID HE HAD NOT HAD TIME TO DE-BRIEF EKE IN DETAIL.

2. ON MEETING JUST PRIOR WITH AKPAN, HE DESCRIBED (IN HIS USUAL HAWKISH MOOD) THAT FORMULA WAS "WORST ONE HE HAD SEEN" OF ANY ATTEMPT TO MEET GUARANTEE REQUIREMENT. BASIC PROBLEM FOR AKPAN WAS USG RELIANCE IN CURRENT FORMULA ON FMG ASSURANCES OF NON-ABUSE. "NO ONE KNOW THE NIGERIANS BETTER THAN WE DO," SAID AKPAN, THEREFORE RELIANCE ON ASSURANCES FROM FMG COMPLETELY UNACCEPTABLE ELEMENT OF ANY GUARANTEE.

GP#3  
FUNKHOUSER

*Schmidt 1125  
10/27/69*

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By MNA Date 10/3/05

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MONTHLY COUNT- 769

Secretariat

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S/S-Screener 3  
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MilRep 1  
Digest 1  
Task Force 1

Principals and "S" Area

ES 1  
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C 1  
S/PC 2

S/CPR 1  
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U/CF 1  
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PM 3 1  
D/WP 1

Geographic

AF 5  
ARA 11  
EA 11  
EUR 12  
NEA 8

Functional

CU 1  
E 2  
H 1  
INR 6  
IO 4  
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OPR 1  
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SY 1  
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P 1  
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SCA 1  
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Other

WH 10  
VP 1  
DOD 1  
CIA 1  
USIA 4  
PC 1

Other

ACDA 6

AID 12

TRSY 6

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LAB 1

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TRANS 1

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10/11/6

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By MNA Date 10/15/03

75



POC 27-9 BIAFRA-NIGERIA  
Department of State **TELEGRAM**

LIMITED OFFICIAL USE 558

PAGE 01 GENEVA 03891 271524Z

54.  
ACTION UCF 05

INFO OCT 01, IO 13, AID 28, SR 01, ORM 03, UPW 01, CIAE 00, DODE 00, PM 05,

H 02, INR 07, L 03, NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA

AF 12, EUR 20, RSR 0, /149 W

016505

P R 271420Z OCT 69  
FM USMISSION GENEVA  
TO AMEMBASSY LIBREVILLE PRIORITY  
INFO SECSTATE WASHDC 3503

LIMITED OFFICIAL USE GENEVA 3891

FROM U/CF:

1. PLEASE PUT GEORGE THOMAS ON SAME SCHEDULE AS KARL WESTERN, INCLUDING VISIT TO LAMBARENE (IF POSSIBLE) AND RETURN TO GENEVA.
2. REQUEST THOMAS HAVE READY ON HIS ARRIVAL GENEVA: A) COMPLETE SCHEDULE FOR EACH DAY OF ALL RSM TEAM MEMBERS, TO INCLUDE APPROX TIMES, PLACES AND KEY PERSONS CONTACTED. B) CLEAN COPY OF HIGHLIGHTS OF NOTES TAKEN. ARRANGEMENT OF NOTES SHOULD BEAR IN MIND FOLLOWING TENTATIVE OUTLINE OF FERGUSON TEAM REPORT:  
1) TABLE OF CONTENTS. 2) FOREWARD (BY FERGUSON). 3) INTRODUCTION.  
4) SCHEDULES OF TEAM MEMBERS. 5) GENERAL OBSERVATIONS.  
6) MEDICAL/HEALTH STATUS. 7) ECONOMY. 8) AGRICULTURE/NUTRITION.  
9) LOGISTICS, INCLUDING REQUIREMENTS, ASSETS, LINES OF COMMUNICATIONS, DISTRIBUTION RESOURCES (PERSONNEL, VEHICLES, POL).  
10) SUMMARY AND CONCLUSIONS.
3. EXPECT THAT PUBLIC VERSION OF REPORT WILL INCLUDE PHOTOGRAPHS. THOMAS SHOULD BRING ALL EXPOSED FILMS FOR RELAY TO WASHINGTON AND PROCESSING. FLAHERTY WILL HAVE DEWEY FILMS ON HIS RETURN. RIMESTAD

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Authority VND959503  
By MVA Date 10/5/03

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POL 27-9 BIAFRA-NIGERIA  
Department of State **TELEGRAM**

LIMITED OFFICIAL USE 684

PAGE 01 GENEVA 03892 271650Z

52

ACTION: UCF 05

INFO OCT 01, AF 12, EUR 20, NEA 13, IO 13, SR 01, ORM 03, CIAE 00, DODE 00,

PM 05, H 02, INR 07, L 03, NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20,

SSO 00, NSCE 00, USIE 00, AID 28, SCS 04, SCA 01, E 15, DOT 12, ACDA 12,

RSR 01, 197 W

017067

PIR 271556Z OCT 69  
FM USMISSION GENEVA  
TO SECSTATE WASHDC PRIORITY 3504  
INFO AMEMBASSY COTONOU  
AMEMBASSY LAGOS  
AMEMBASSY LIBREVILLE  
AMEMBASSY PARIS  
AMEMBASSY TEL AVIV  
AMCONSUL LUANDA

LIMITED OFFICIAL USE GENEVA 3892

STATE FOR U/CF

1. IN TELECON TODAY, HERZOG (BALAIR AVIATION, SUBSIDIARY OF SWISSAIR) INFORMED DEWEY THAT BALAIR PLANS TO TAKE OVER FLIGHT TEST RESEARCH CONTRACT FOR OPERATION/MAINTENANCE C-97 AIRCRAFT FROM SAO TOME. KINNEY (JOINT CHURCH AID, USA) CONFIRMED CONTRACT TO HERZOG THURSDAY WITH CERTAIN CONDITIONS NOW BEING WORKED OUT.

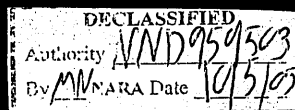
2. HERZOG REQUESTED HELP IN GETTING US FAA CERTIFICATION ON FLIGHT CREWS. IS ASKING FOR FAA INSPECTOR TO VISIT SAO TOME VIA WEDNESDAY CHARTER FLIGHT FROM FRANKFURT TO GIVE REQUIRED ORAL EXAMINATION. DEWEY NOW IN CONTACT WITH FAA OFFICES IN BRUSSELS AND FRANKFURT INVESTIGATING FEASIBILITY OF DOING THIS. MR. JOINT IN BRUSSELS AWAITING REPLY FROM LEE JET, FAA WASH AS TO ACCEPTABILITY THIS PROCEDURE. REQUEST U/CF CONTACT JET TO EXPEDITE REPLY.

COMMENT: STRONGLY BELIEVE CERTIFICATION TO BE IN USG, OVERALL

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14-2769

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*Department of State* **TELEGRAM**

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PAGE 02 GENEVA 03892 271650Z

AIRLIFT INTEREST AS STEP TO UPGRADE PREVIOUSLY QUESTIONABLE  
PROFESSIONAL COMPETANCE OF FTR CREW MEMBERS. RECOMMEND FAA  
INSPECTOR MAKE TRIP IF FAA WASH CONCURS IN PROCEDURE.  
RIMESTAD

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Authority	VND959503
By	MMARA
Date	10/3/05



POL 27-9 BIAFRA-NIGERIA  
Department of State  
**TELEGRAM**

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PAGE 01 GENEVA 03899 271718Z

53  
ACTION AID 28

INFO OCT 01, AF 12, IO 13, UCF 05, UPW 01, CIAE 00, DODE 00, PM 05, H 02,

INR 07, LI 03, NSAE 00, NSC 10, PI 03, RSC 01, PRS 01, SS 20, USIA 12,

SR 01, ORM 03, SCS 04, SCA 01, AGR 20, E 75, RSR 01, 1169 W  
----- 017262

P R 271655Z OCT 69  
FM USMISSION GENEVA  
TO SECSTATE WASHDC PRIORITY 3510  
INFO AMEMBASSY COTONOU  
AMEMBASSY LAGOS

LIMITED OFFICIAL USE GENEVA 3899

SUBJECT: NIGERIAN RELIEF - FOOD REQUIREMENTS

REF: A) 180963; B) 180419; C) GENEVA 3827

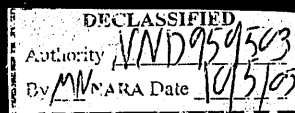
1. AMMAN CONFIRMS ICRC WILL TRANSFER APPROXIMATELY 2,600 MT OF UNICEF CSM AND 610 MT WCC'S BEANS FROM STISAB TO SAO TOME ON JCA CHARTERED STEAMER. REALIZE REF C INDICATED 2,850 MT CSM AND 560 MT BEANS IN STISAB. ICRC NOW RECHECKING STOCK FIGURES. UNICEF REP ZIMMERMAN CONCURS IN TRANSFER. AMMANN ADVISES THAT TRANSFER TO JCA CONSIDERED AS LOAN TO BE REPAID IF ICRC SHOULD RECOMMENCE AIRLIFT.

2. NEXT WEEK GEISSEL IN STUTTGART WILL HAVE BIAFRA FOOD REQUIREMENTS FOR FIRST FOUR MONTHS 1970. WILL FORWARD PLAN WHEN RECEIVED.

3. REF B REQUESTS THAT UNICEF TRANSFER 2,300 MT OF STISAB CSM TO LAGOS AND 2100 MT OF COTONOU CSM TO LAGOS. DO YOU NOW WANT COTONOU CSM TRANSFERRED TO LAGOS?  
RIMESTAD

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POL 27-9 BIAFRA-NIGERIA  
Department of State **TELEGRAM**

LIMITED OFFICIAL USE: 794

PAGE 01 GENEVA 03893 271652Z

52  
ACTION: UCF 05

INFO: OCT 01, AF 12, IO 13, CIAE 00, DODE 00, PM 05, H 02, INR 07, L 03,  
NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12, AID 28, SR 01,  
ORM 03, EUR 20, SCS 04, SCA 01, IGA 02, PC 04, RSR 01, 159 W  
017081

R 271600Z OCT 69  
FM USMISSION GENEVA  
TO SECSTATE WASHDC 3505  
INFO AMEMBASSY LAGOS

LIMITED OFFICIAL USE GENEVA 3893

STATE FOR UYCF

REF: LAGOS 9172

1. AT LUNCH HOSTED BY CHIEF OJO AND NIGERIAN RED CROSS DEL, GUESTS: CONSISTING OF BASSET ICRC, MRS. ZIMMERMAN UNICEF, DABNEY AND STANISSIS OF LICROSS AND DAVIDSON USG DISCUSSED ROLE FOR NRC IN FUTURE RELIEF ACTIVITIES. MAJOR CONCERN REMAINS NRC POSITION VIS-VIS NATIONAL COMMISSION FOR REHABILITATION. JUDGE ADEFARESIN OBSERVED THAT DELEGATION'S TRIP WOULD BE OF LITTLE USE AS LONG AS NRC INDEPENDENCE IN DOUBT. OTHER RC SOCIETIES WOULD BE HESITANT TO SUPPORT THEM IF NRC MAKING MAJOR POLICY.
2. DEL WAS UNAWARE OF COMPROMISE WORKED OUT (REFTEL). FEELING AMONG MEMBERS NRC THAT THEIR PRINCIPAL WORK REMAINS IN LAGOS CLARIFYING SITUATION AND ROLE.
3. ALGERIA HAS OFFERED MEDICAL TEAM TO DEL. DETAILS REMAIN TO BE WORKED OUT.
4. CHIEF JUSTICE ADEMOLA EXPECTED IN GENEVA ON WEDNESDAY. LICROSS EXPECTED TO ARRANGE ADEMOLA/DAVIDSON MEETING. RIMESTAD

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10-27-69

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POL 27-9 BIAFRA-NIGERIA

Department of State

TELEGRAM

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16

ACTION UCF 05

INFO OCT 01, AF 12, EUR 20, IO 13, RSR 01, AID 28, SR 01, ORM 03, SCA 01,  
SCS 04, CIAE 00, DODE 00, PM 05, H 02, INR 07, L 03, NSAE 00, NSC 10,

P 03, RSC 01, PRS 01, SS 20, USIA 12, UPW 01, /154 W  
015385

P R 271015Z OCT 69  
FM USMISSION GENEVA  
TO SECSTATE WASHDC PRIORITY 3499  
INFO AMEMBASSY LAGOS  
AMEMBASSY LIBREVILLE  
AMEMBASSY OSLO  
AMEMBASSY OTTAWA  
AMEMBASSY PARIS  
AMEMBASSY ROME

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STATE FOR U/CF

FATHER DE REIDMATTEN, VATICAN REP, AND MR. LAPOINT OF CANADA  
CALLED SEPARATELY TO ADVISE THAT POPE HAS REQUESTED GROUP OF  
THREE OR FOUR GOVERNMENT REPRESENTATIVES BE FORMED TO EXPLORE  
POSSIBILITIES REMAINING FOR INCREASING FLOW OF RELIEF. GROUP  
MAY CONSIST OF VATICAN, CANADA, NORWAY AND USG.  
RIMESTAD

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10-27-69

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By MVA Date 10/5/05

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DEPARTMENT OF STATE

Washington, D.C. 20520

RS/R FILES

Attention *Mrs. Mullett*  
Keep this study together.

S/S 16410

October 25, 1969

CONFIDENTIAL

MEMORANDUM FOR MR. HENRY A. KISSINGER  
THE WHITE HOUSE

Subject: Nigeria--Item in Congressional Record

Our attention has been called to a letter from William E. Timmons, Deputy Assistant to the President, to Representative Philip J. Philbin (D. - Massachusetts) informing Representative Philbin of a US Government transfer of two C-97 aircraft to Joint Church Aid for use on Biafran relief. The letter, together with Representative Philbin's remarks, are at page H9681, Congressional Record, October 16, 1969.

The aircraft in question were provided to JCA under a strict understanding that, because of the sensitivity of the transaction in our African relations, it would not be publicized. Although the matter is, obviously, now on the public record, it remains important to avoid comment, and we have advised JCA accordingly. We would appreciate your help in avoiding any further public reference to this transaction.

*Theodore L. Eliot Jr.*  
Theodore L. Eliot, Jr.  
Executive Secretary

cwm

Enclosure:

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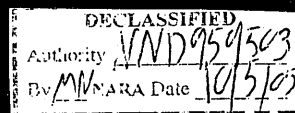
10-22-69

Clearance:

AF - Mr. Newsom

POL 27-9 BIAFRA-NIGERIA

0130





DEPARTMENT OF STATE

Washington, D.C. 20520

S/S 16410

October 25, 1969

CONFIDENTIAL

MEMORANDUM FOR MR. HENRY A. KISSINGER  
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Executive Secretary

Enclosure:

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BY S/S: CMS

AF/SN:WHBrubeck:bjr 10-22-69

Clearance:

AF - Mr. Newsom

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By MNA Date 10/3/05

October 16, 1969

CONGRESSIONAL RECORD—HOUSE

II 9681

der sharp public criticism for having insisted on their applicability in this case—to the point of ordering that murder charges be brought.

Of course war is hell. I suppose there has never been a war in which troops under the stress of battle have not committed acts of savagery which they would not think of performing under other circumstances. And I recognize that a counter-guerrilla war in the jungles and rice paddies of South Vietnam is peculiarly prone to instances of misconduct of this kind.

But the Green Beret incident, as alleged, does not involve lapses of discipline under battlefield conditions. The charge was that a South Vietnamese agent in our employ and control was simply executed—rather than being detained, or tried, or turned over to the South Vietnamese for trial. No civilized nation can permit individual members of its armed forces to take this kind of action on their own initiative. Down that road lies anarchy.

Article 106 of the Uniform Code of Military Justice provides that alleged spies caught behind our lines and not in uniform may be punished by death—but not before trial and conviction by an appropriate tribunal. Articles 93 and 118 of the Code make it a crime for an American serviceman to murder or even to practice cruelty toward "any person subject to his orders." The Geneva Conventions to which we subscribe impose similar restrictions.

At the end of World War II we participated in war crimes trials at Nuremberg and elsewhere in which enemy military personnel who mistreated prisoners under their control were prosecuted, convicted and punished. We sentenced General Yamashita, the "Tiger of Malaya," to death not for his own acts but for his failure to control the conduct of troops under his jurisdiction. We treated as war criminals those German generals who had executed uniformed soldiers and agents whom the Office of Strategic Services had sent into occupied Europe to train partisans, gather intelligence and commit sabotage—despite the generals' defense that Hitler had ordered them to do so. Under international law, as we applied it, an order such as Hitler's was an unlawful one, and therefore not entitled to obedience.

I take great pride in this nation's historic fidelity to the rules which govern civilized societies even when they are at war. Traditionally we have never allowed expedience to justify departures from these rules. In August of 1776, when our nation's very ability to survive was in doubt, the Continental Congress provided that alien spies were to be executed only according to the law and usage of nations, and on the sentence of a general court martial. The rule was followed from the bleak days at Valley Forge to the end of the war.

In 1942, when our struggle against the Axis powers was at its most desperate, the United States Supreme Court interrupted its summer recess for the first time in 22 years to reconvene and review the procedural protections being afforded eight Nazi saboteurs in civilian garb who had been landed in this country by submarine.

Has the time now come, after all these years, to adopt a lower standard of conduct?

The war in Vietnam is a tragic war, marked by events which no human being can applaud. Whether or not the national interests assertedly at stake there warrant our participation in it—at such sacrifice in lives, treasure and morality—the situation in Vietnam cannot justify us as a nation now, for the first time in our history, to tolerate—more, to legitimate—the cold-blooded murder of individuals wholly under the control of our troops. We may jail spies or prosecute them. But individual American soldiers may not take it upon themselves, away from the battlefield, to serve as prosecutor, judge and

executioner. That is utterly unacceptable—now, as it was in 1776.

If the price of the war in Vietnam includes our coming to tolerate or applaud this sort of moral breakdown, it is one I am not willing to pay. Nor should any civilized nation. As a great patriot, Tom Paine, once said:

"He that would make his own liberty secure must guard even his enemy from oppression, for if he violates this duty he establishes a precedent that will reach to himself."

PRISONERS OF WAR: THE MEN IN LIMBO

(Mr. NELSEN asked and was given permission to address the House for 1 minute, to revise and extend his remarks, and include extraneous matter.)

Mr. NELSEN. Mr. Speaker, there are hundred of American citizens, members of the armed services, being held prisoner in North Vietnam. We have been able to positively identify 401 men as captured. Approximately a thousand others, who are listed as missing in action, are thought to be help captive.

Today I am introducing a resolution which would express the sense of the Congress that our Nation and the people of the world do all in their power to obtain the humane treatment and prompt release of prisoners of war held by the North Vietnamese.

The Communist government calls the men "war criminals," and denies that as such they are entitled to the basic rights under the Geneva Conventions. In fact, they are the victims of the guerrilla war engineered by the Government of North Vietnam.

I believe it is time that the antiwar protesters in this country begin looking at the Communist nation that is responsible for the countless deaths in South Vietnam and the atrocities being committed daily in the name of a "war of liberation."

It would be a great step forward if American boys received treatment half as humane as that received by Vietcong and North Vietnamese Army prisoners. The noisy demonstrators here at home would be well advised to work for this goal rather than the often meaningless slogans of the "new left."

People advocating the unilateral withdrawal of U.S. forces do not seem to remember those of our troops over whom we have no control: the men held under subhuman conditions by the north.

I believe it is time to make every possible move to put pressure on Hanoi through diplomatic channels to free American men held by the Communists.

There are "free" nations which are on cordial terms with Hanoi. Sweden, for example, has most recently agreed to a \$40 million aid package for Hanoi. It is difficult to imagine that efforts by the Swedish Government in behalf of humane treatment for POW's would be unproductive.

I include the text of my resolution in the Record at this time:

H. CON. RES. 414

Whereas the United States Government and the Republic of Vietnam have continuously honored the requirements of the Geneva Convention relating to the treatment of prisoners of war;

Whereas the United States Government has repeatedly appealed to North Vietnam, and the National Liberation Front of South Vietnam to respect the requirements of the Geneva Convention, which North Vietnam has endorsed;

Whereas the North Vietnamese and the National Liberation Front of South Vietnam have disregarded the provisions of the Geneva Convention and refused to release the names of prisoners of war who are members of the Armed Forces of the United States, to permit the regular flow of mail to or from those prisoners, and otherwise to accord humane treatment to those prisoners, and to permit inspection of the facilities in which those prisoners are held; Now, therefore, be it

Resolved by the House of Representatives (the Senate concurring), That it is the sense of Congress that the President, the Department of State, the Department of Defense, and all other concerned departments or agencies of the United States Government, the United Nations, and the peoples of the world to appeal to North Vietnam and the National Liberation Front of South Vietnam to comply with the requirements of the Geneva Convention relating to the treatment of prisoners of war and to take such steps as may be appropriate to obtain the prompt release of all members of the Armed Forces of the United States so held as prisoners of war.

AID FOR BIAFRA

(Mr. PHILBIN asked and was given permission to address the House for 1 minute, to revise and extend his remarks and include extraneous matter.)

Mr. PHILBIN. Mr. Speaker, some of us who are interested in alleviating dire hunger, privation, and suffering in Biafra have been making urgent, persistent efforts to step up the aid being rendered by our Government, take satisfaction in knowing that our efforts are continuing, and that our intercessions and those of interested private, charitable, and religious groups are also helping a great deal to ease this horrible situation.

I am particularly pleased to bring to the attention of the House the recent action of President Nixon in making available two C-97 transport planes to joint church aid for their Biafran relief operations. Mr. William E. Timmons, Deputy Assistant to the President wrote me on October 10, as follows:

THE WHITE HOUSE,  
Washington, October 10, 1969.

Hon. PHILIP J. PHILBIN,  
House of Representatives,  
Washington, D.C.

Dear Mr. PHILBIN: As you recall, I wrote you on August 29 in response to your letter to the President on behalf of the Interfaith Effort for Biafran Relief. At that time, I stated I would be in further touch with you. I have been requested to inform you that the two C-97 transport planes have been transferred to Joint Church Aid for their relief operations.

The transfer of these aircraft is another indication of the President's deep and abiding concern to help relieve suffering in this tragic conflict. You can be sure we will continue our generous support of these humanitarian efforts.

With cordial regard,  
Sincerely,

WILLIAM E. TIMMONS,  
Deputy Assistant to the President.

This is good news indeed, but it remains very clear that we must not rest on our oars in this matter. I recognize

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the operational problems of getting adequate relief to the sources, and they are serious, but some of the agencies concerned have found ways to circumvent them, and are managing to get urgently needed supplies into this distressed land to save the lives of young children and people who are suffering indescribably from lack of food and other necessities of life.

From the start, I have been making every possible effort to increase our aid to these woefully stricken people, and in thanking the President for his most recent action, I am again urging him to see to it that we keep up our country's strong financial support. In joining as we have been doing so generously, to send specific help to these stricken people.

Up to this time our Government has made available about \$63 million in aid which represents two-thirds of the global contributions, and which includes very substantial food donations under Public Law 480, to such commendable, human-spirited outside relief groups as the Catholic Welfare Service, Church World Service, Protestant, Jewish and other relief groups, UNICEF, and the world food program.

In addition, private U.S. organizations to date have made available about \$12 million in funds to assist the Biafran cause.

I am saddened to note, however, that some of the planes performing acts of mercy to bring food and other supplies to these poor people have been shot down, and otherwise restricted in their missions of mercy, making it very difficult in carrying out their dedicated, often hazardous, work to help these desperately needy people.

Nevertheless, this work must go on, and we must do everything we can, not only to provide funds, but where possible, to provide aircraft that other people are so bravely willing to fly in order to bring food and material relief to the sorrowfully afflicted children and people of Biafra.

I know that we who are so deeply interested in this great, humanitarian cause must and will continue to do everything we can to alleviate the truly deplorable hunger and privation which have caused widespread deaths, emaciation and untold distress.

Let me thank and hail the wonderful leaders and helpers enlisted in this cause. I am very proud of the church folks and others in my own great congressional district who are contributing such glorious efforts and very generous help to this great, human mission. The Good Lord will bless them and I am confident their work will continue until this great battle of mercy has been won.

I especially want the President to know of our deep gratitude for his effective and sustaining help.

MRS. NIKI ABINANTI

(Mr. DON H. CLAUSEN asked, and was given permission to address the House for 1 minute and to revise and extend his remarks and include extraneous matter.)

Mr. DON H. CLAUSEN. Mr. Speaker, all too seldom in this day and age does anyone make a concerted effort to publicize the constructive activities of American youth, especially those who are attending America's universities and colleges; a fact in itself that is deplorable and inexcusable.

If one were to believe only what is reported concerning American youth, it would seem that the radical, irresponsible, and disruptive young people were in the majority. Quite frankly, such is not the case. In my judgment, the publicity seeking radicals constitute only a very small minority of our young people, while the majority are responsible and are constructively seeking ways to improve society.

Recently a young mother in my district in California set out to prove to the general public that the young people attending Humboldt State College were, indeed, acting constructively and responsibly, and her efforts have been more than successful.

Mrs. Niki Abinanti of Arcata became aroused by the reports in the media concerning the college riots and other disruptive activities of a minority of students and decided that it was time that someone publicized the responsible actions of the majority.

In order that my colleagues may know of this dynamic lady's efforts, I am including an article written about her from the Humboldt Times-Standard. I hope that, in this way, others might be encouraged to step forth and become involved in a similar way.

LAUDING HSC WORKERS: SHE SPEAKS OUT FOR OUR QUIET STUDENTS

A petite one-woman steamroller has been quietly at work championing the activities of college students on the Humboldt State College campus.

Her concern is that "the radical, rowdy, publicity-seeking minority of students on California campuses and throughout the nation" have been getting the spotlight in the news.

In the meantime, the vast majority is not only unheard—but unheralded—a situation which, she says, broadens the so-called generation gap.

WRITING, PHONING

Mrs. Niki C. Abinanti, 1112 Chester Ave., Arcata, is either at her typewriter or on the telephone these days in a concerted effort to start a movement to publicize the constructive activities of students here. She has high hopes the movement will spread, with the help of other adults, throughout the state and nation.

To this end she has sent communications to CBS's Walter Cronkite, Harry Reasoner, Roger Mudd and Mike Silver; to Joey Bishop, who, she says has indicated some interest; California's Governor Ronald Reagan; Time Magazine's San Francisco headquarters.

She has also been in touch with a friend who could contact Danny Thomas; Kay Hart, singer at Dinibo's Supper Club, local legislators; and state legislators, including Assemblyman Jess Unruh.

So far she has a lot of communications she can exhibit for her efforts, some 80 registered air mail letters to CBS alone—but no takers.

A Time official said it was possible they could draw a "parallel" in the fall.

The house... of people... in projecting... in the youth... from community... which would vary... tal factors.

Mrs. Abinanti... collecting accounts... large students on... plus troubles... She said "It was... find that a... not only refrains... actually engaged... to the benefit of... It was she who... through the... TV executive Paul... and answer... in prime time... opinions were... barrage of mail... public reaction.

She believes the... wide would be... afford a pleasant... ing the "forgotten... be heard.

ADVICE

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AFTER TI

(Mr. BUCHAN... permission to... minute and to... remarks.)

Mr. BUCHAN... tumult and sh... demonstrations... facts seem clea...

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DEPARTMENT OF STATE

Washington, D.C. 20520


x October 24, 1969

THE UNDER SECRETARY

Regarding the attached proposed memorandum to HAK regarding aircraft for use on Biafran relief, I doubt that any useful purpose would be served by making this a matter of record. If you concur, I will advise AF that rather than sending this memorandum forward you will mention it informally on some occasion to HAK.

Concur \_\_\_\_\_

Other send memo.

  
Theodore L. Eliot, Jr.

PAC 27-9 BIAFRA-NIGERIA

\* other hand, no  
harm - and if  
AF wants it...

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DEPARTMENT OF STATE  
ASSISTANT SECRETARY

CONFIDENTIAL

October 23, 1969

TO: S/S - Mr. Eliot

FROM: AF - David D. Newsom *DDN*

I am informed out of channels that Mr. Kissinger approved the letter in question, but knew of our agreement with J/CA not to publicize. That leaves us in the awkward position that the State Department has made agreements with JCA and given assurances to the Nigerian Government which the White House is apparently not prepared to sustain. I think the memo should go, at least for the record.

*MB*  
AF/SN:WHBrubeck:bjr 10-22-69

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POL 27-9 BIAFRA - NIGERIA

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O: WTQWPPZ OCT 69  
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S: EIC R EIT LONDON 8739

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SUBJ: NETTLE ONE - NIGERIA/BIAFRA RELIEF, WHITEHALL TALKS

DEPT PASS: TO POSTS: AS REQUIRED

1. AMB. FERGUSON, EMBOFFI WALKER AND POPE CALLED AT FOREIGN OFFICE LATE FRIDAY TO MEET WITH SIR JOHN JOHNSON AND BRIAN BARDERM. FERGUSON BRIEFED BRITISH ON PROPOSED PRESIDENTIAL DECLARATION EMPHASIZING THAT IN HIS VARIOUS TALKS INCLUDING SESSIONS WITH MBANEFON BONGON HOUPHOUET AND ALPHAND, HE TRIED TO GET MEDDAGE ACROSS IN AS MANY WAYS AS POSSIBLE THAT THIS WAS ALL BIAFRA "WAS GOING TO GET FROM US". FERGUSON REITERATED THERE WOULD BE NO BARGAINING ON THE DECLARATION.

2. JOHNSON COMMENTED THAT BEST WAY TO GET RELIEF INTO ENCLAVE IS TO END WARM THIS INITIATED INFO EXCHANGE ON PEACE MOVES. JOHNSON SAID: "WE GATHER THAT DR. BUSIA KGHANAL HAS MADE PROPOSALS TO BOTH OJUKWU AND GOWON THAT THEY SHOULD MEET IN ACCRA." FERGUSON STRESSED THAT PEACE WILL COME THROUGH "A LOT OF HARD, DETAILED WORK IN SECRECY." CITING ADVANTAGES OF STARTING TALKS AT LOWER LEVEL, HE SAID THIS WOULD ALLOW STEAM TO BE LET OFF AT EARLY STAGES WITHOUT DANGER OF INVOLVING TOP NEGOTIATORS IN INVECTIVE. JOHNSON SAID AN ADDITIONAL REASON FOR STARTING AT LOWER LEVEL IS THAT GOWON IS "APPREHENSIVE ABOUT BEING OUTSMARTED BY OJUKWU." IN A RUN, JOHNSON SAID: "BIAFRAANS ARE SMART COOKIES."

3. JOHNSON SAID DURING A RECENT CALL HE HAD RECEIVED ASSURANCES FROM THE SIERRA LEONE FOREIGN MINISTER THAT HIS GOVERNMENT WOULD NOT BOW TO POPULAR PRESSURE AT HOME AND RECOGNIZE

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BIAFRA. JOHNSON ADDED HE DID NOT KNOW "IF ONE CAN COUNT ON IT".

4. JOHNSON EXPRESSED VIEW THAT HOUPHOUET HAS GREATEST INFLUENCE ON BIAFRANS. HE FELT THAT HOUPHOUET AND BONGO IN RECOGNIZING BIAFRA DID NOT VIEW THIS ACTION IN WESTERN POLITICAL TERMS, I.E. RECOGNITION OF A SOVEREIGN STATE, BUT RATHER AS RECOGNITION OF THE RIGHT OF BIAFRANS TO DETERMINE THEIR FATE. IF BIAFRANS IN TALKS WITH FMG EXERCISED THIS RIGHT AND AGREED TO SOMETHING LESS THAN SOVEREIGNTY, HOUPHOUET AND BONGO WOULD GO ALONG WITH IT, JOHNSON SAID.

5. JOHNSON SAID HE HAD TALKED WITH SIR LOUIS MBANEFO RECENTLY AND WAS QUITE DISAPPOINTED IN THE TONE OF HIS PRESENTATION WHICH WAS A LONG RECITAL OF PAST WRONGS AND SERIOUS ACCUSATIONS AGAINST BRITAIN. HE SAID MBANEFO OFFERED NO SPECIFIC STEPS FOR RESOLVING CONFLICT.

6. JOHNSON EMPHASIZED THAT A NOTE TO BRITISH ARMS SHIPMENTS TO FMG WOULD LEAVE A VOID TO BE FILLED BY USSR. SAID SUCH BRITISH ACTION "WOULD CUT OFF A VOICE WHICH HAS BEEN A MODERATING ONE, FROM TIME TO TIME. IT IS NOT, HOWEVER, A DETERMINING VOICE." HE SAID BIAFRANS ARE MISGUIDED IN THEIR CONTINUED HOPE THAT FMG WILL BREAK UP. "DESPITE THE STRESSES AND STRAINS," HE SAID, "NIGERIA IS NOT BREAKING UP."

7. MISSING ELEMENT IN PEACE INITIATIVES, JOHNSON SAID, IS SPECIFIC, CONFIDENTIAL AND AUTHENTIC PROPOSALS FOR TALKS FROM OJUKWU THAT CLEARLY IS NOT DESIGNED TO PROPAGANDIZE. "NIGERIA WILL NOT BUY OJUKWU'S CALL FOR UNCONDITIONAL TALKS AND ACCOMPANYING CEASE-FIRE. JOHNSON SUMMED UP THE FMG POSITION AS "LETS SEE THE COLOR OF THEIR MONEY FIRSTMZ

8. FERGUSON AND JOHNSON EXPRESSED CONCERN ABOUT THE FUTURE OF THE ICRC. FERGUSON, RECALLING HIS TALKS WITH TWO ICRC DELEGATION MEMBERS, SAID HE SAW SPECTRE FREYMOND'S REVOLUTIONARY HUMANITARIANISM CONCEPT ARISING AGAIN IN THE ORGANIZATION. BARDER SAID A BRITISH OFFICIAL HAD SEEN REUGGER IN LAGOS AND FOUND HIM NOT TOO DESPONDENT ABOUT THE VISIT TO THE ENCLAVE. REUGGER REMAINED CONVINCED ICRC SHOULD KEEP TRYING ON DAYLIGHT FLIGHTS AND NOT GO BACK ON AGREEMENT WITH FMG. FERGUSON SAID UYCF RELIEF SURVEY MISSION WAS IN ENCLAVE TO

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GET HARD DATA ON CONDITIONS. BRITISH VERY INTERESTED IN MISSION AND ASKED FOR A COPY OF PRELIMINARY REPORTS WHICH FERGUSON PROMISED SUPPLY.

9. COMMENTS: (A) FROM ALLUSIONS AND DIRECT REFERENCES IT IS CLEAR THAT JOHNSON HAS HAD ACROSS BOARD TALKS WITH FRENCH VERY RECENTLY. (B) JOHNSON WENT OUT OF HIS WAY TO DENY FOLEY TRIP RESIGNED TO CRUSH PEACE INITIATIVES. (C) COOKEY AND SIR LOUIS CLEARLY HAVE DIRECT LINE INTO WHITEHALL AND HAVE USED IT. ANNENBERG

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REF : (a) Lagos 9350 (b) Lagos 9354

Regarding change from QTE for arms flights END QTE  
to QTE for military operations, END QTE Department  
understands FMG concern. However, proposal already  
put to Biafrans as is. If later occasion arises, we  
will consider carefully feasibility of proposing  
language suggested by FMG. Further report follows  
within next few ~~days~~ days.

END

ROGERS

DRAFTED BY:

AF/SN:HKWalker:bjr

DRAFTING DATE

10-24-69

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APPROVED

AF - Amb. Newsom

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White House - Mr. Morris (by phone)

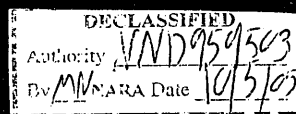
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SUBJECT: ARDIS NETTLE-NIGERIA/BIAFRA RELIEF

DEWEY FOR FERGUSON

1. ASSUME YOU DISCUSSED MOST OF SUBSTANCE THIS MESSAGE WITH MBANEFO IN ABIDJAN. THIS IS VIEWPOINT FROM DISCUSSION WITH COOKEY OCTOBER 23 IN OWERRI.
2. COOKEY SAID THE U.S. FORMULA WAS UNACCEPTABLE BECAUSE IT WAS NOT A GUARANTEE. SAID IF HE HAD BEEN PRESENT AT MEETING WITH BIAFRAN DELEGATION IN WASHINGTON, HE WOULD HAVE STRESSED ABSOLUTE REQUIREMENT FOR SANCTIONS, AS HE DID RE GUARANTEES FOR CROSS RIVER. I MENTIONED OUR IMPRESSION THAT BIAFRANS SPOKE WITH ONE VOICE ON IMPORTANT MATTERS. COOKEY SAID THIS WAS TRUE, BUT EKE, OKIGBO GOT OUT OF TOUCH.
3. CONCERNING THE BASIC TURNDOWN OF DAY FLIGHTS, I ASKED COOKEY IF HE REALIZED WHAT IT HAD COST, WAS COSTING BIAFRA. SAID HE DID. WITHOUT EVEN MENTIONING 7 POINT CTAF RAISED BY EKE, HE SAID IT WAS SIMPLY A TRADE-OFF BETWEEN THE PROPAGANDA LOSS AND SECURITY OF THE STATE. MILITARY, WITH RESPONSIBILITY FOR LATTER, CARRIED THE DAY. THEN IN MOOD OF LINGERING DOUBT EO UNCOMMON TO BIAFRANS, COOKEY ASKED HOW I WOULD HAVE DECIDED IF IN HIS SHOES. I TOLD HIM FRANKLY THAT CONTINUITY OF JCA NIGHT FLIGHTS WOULD HAVE ANSWERED THE STATE SECURITY PROBLEM AND I WOULD HAVE ACCEPTED THE PROPOSAL SO AS TO REALIZE SIGNIFICANT PROPAGANDA ADVANTAGE.
4. COOKEY ADMITTED FUTURE COURSE OF JCA WAS REAL CONCERN. SAID HE HAD HEARD "HAWKS" IN DEPARTMENT WERE PRESSURING JCA INTO GOING DAYLIGHT. SAW THIS AS REAL REASON FMG WANTED DAY FLIGHTS -- ULTIMATELY TO GET EVERYONE LEGAL AND DAYLIGHT. HE HAD JUST RECEIVED JCA INVITATION FOR 6-MAN DELEGATION TO TALK. WAS COOL TO IDEA SINCE IT REALLY OFFERED NOTHING NEW. I NOTED IT WAS IN HIS INTEREST TO TALK, HOWEVER. DISCUSSED "FLY AND TALK" ADVANTAGES. COOKEY CONCLUDED THAT "IF NIGERIANS ACCEPT, THEN WE WILL SURELY SEND SOMEONE "TO JCA TALKS."
5. ON HIS HEALTH, COOKEY SAID HE HAD NOT BEEN WELL SINCE GENEVA -- "TOO MUCH HOTEL DES ALPES." I SAID WE WERE HOPING

SECRET

0143

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-2- LIBREVILLE 1114, OCTOBER 25 (NODIS)

HE COULD MAKE A COMEBACK IN GENEVA. COOKEY SAW NO CHANCE OF PROGRESS UNLESS FMG FIELDER AN APPROPRIATE DELEGATION. WHEN ASKED ABOUT OSI'S HANG-UP ON THE "NICETY" OF REJECTING FMG RIGHT TO CUSTOMS INSPECTION ON ENTERING TERRITORIAL WATERS, HE SAID HE WOULD TAKE ANOTHER LOOK AT THIS. SEEMED GENUINELY INTERESTED IN DEMONSTRATING FLEXIBILITY ON CROSS RIVER WHICH MIGHT RECOUP SOME OF BIAFRA'S LOSSES ON DAY FLIGHTS.

6. HAD ABOUT AN HOUR WITH COOKEY BEFORE HE RACED OFF TO MEETING WITH "H.E." SAID HE WANTED ANOTHER MEETING BEFORE MY TAKE-OFF SATURDAY NIGHT. GP-3

FUNKHOUSER

NODIS REVIEW

Cat. A - Caption removed;  
transferred to O/FADRC  
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Reviewed by: Ambassador W. Witman, II

Date: 4/2 1975

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TELEGRAM

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P 250930Z OCT 69  
FM AMEMBASSY LIBREVILLE  
TO SECSTATE WASHDC PRIORITY 2910  
BT  
SECRET NOFORN LIBREVILLE 1118

5897Q  
1969 OCT 25 AM 6:32

ROL 27-9 BIAFRA-NIGERIA

SUBJECT: NETTLE ONE - NIGERIA/BIAFRA

1. BIAFRAN REP UGWU, WHO SAID HE HAD JUST RETURNED FROM MEETINGS IN BIAFRA, CALLED ON ME AT HIS REQUEST AFTERNOON OCTOBER 24. REFERRING TO MY PARTICIPATION IN AMB. FERGUSON'S MEETING WITH SIR LOUIS, UGWU SAID HE FELT IT APPROPRIATE TO KEEP ME POSTED ON HIS GOVERNMENT'S DELIBERATIONS.
2. CLAIMING HE WAS NOT RPT NOT INFORMED RE DETAILS OF BIAFRAN RESPONSE, UGWU STATED SIMPLY THAT OJUKWU'S REPLY WAS TRANSMITTED DIRECTLY TO FERGUSON IN ABIDJAN (SIC). IN FOLLOWING DISCUSSION UGWU VOLUNTEERED ONLY THAT IT APPEARED FERGUSON OFFER "RAISED MORE PROBLEMS THAN IT TRIED TO SOLVE."
3. AS BACKGROUND, UGWU CLAIMED ULI AIRPORT WAS FAR FROM SATURATED AND THAT NIGHT FLIGHTS WERE DOWN TO ONE-HALF CAPACITY. HE THOUGHT THIS COULD EASILY BE RECTIFIED IF ICRC WOULD RETURN TO PREVIOUS PROCEDURES OR RELEASE RELIEF STOCKS NOW DETERIORATING IN AFRICA TO THOSE AGENCIES CONTINUING TO FLY AND IF IT WOULD PLACE AIRCRAFT (OR FINANCING THEREFORE) AT AT DISPOSAL THOSE AGENCIES.
4. UGWU STATED THAT BIAS PLANES OPERATING OUT OF LIBREVILLE UNDER CHARTER TO OPERATION AFRICA CONCERN HAD NOT RPT NOT ENOUGH RELIEF STOCKS TO KEEP SECOND DC-6 FULLY UTILIZED. SAID OAC PRESENTLY AWAITING ARRIVAL ANOTHER 200 TONS BUT THAT THIS WOULD ONLY LAST TEN DAYS.
5. I ASKED UGWU WHETHER HE HAD ANYTHING NEW ON PRESIDENT BONGO'S PEACE INITIATIVE. UGWU SQUIRMED BUT ALLEGED HE HAD NOTHING.
6. COMMENT: AS PREVIOUSLY REPORTED, THE BIAFRAN FUNDAMENTAL LAW OF SURVIVAL APPEARS TO BE THAT ANY MOVE TO DAYLIGHT FLIGHTS WILL LEAD INEVITABLY TO MILITARY CHECKMATE. THE ODD COROLLARY IS THAT BODIES ARE MORE EXPENDABLE THAN ARMS. GP-3

FUNKHOUSER

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0146

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PM 05, CIAE 00, INR 07, NSAE 00, RSC 01, DODE 00, RSR 01, SSO 00, 102  
008838

P 250805Z OCT 69

FM AMEMBASSY LIBREVILLE

TO SECSTATE WASHDC PRIORITY 2909

INFO USMISSION GENEVA PRIORITY

LIMITED OFFICIAL USE LIBREVILLE 1115

DEWEY FOR FERGUSON

FOR UYCF

SUBJECT: RSM

1. THOMAS ESCORTING WESTERN OUT OF ENCLAVE TO LIBREVILLE  
ON TUESDAY NIGHT, OCTOBER 28.

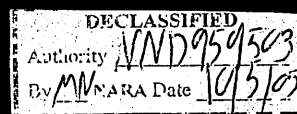
2. THOMAS AND WESTERN WILL PROCEED GENEVA TO ASSIST IN  
WRITING REPORT.

3. PLAN FOR THOMAS TO RETURN VIA SAO TOME TO CONTINUE RSM IN  
ENCLAVE. SUBSEQUENTLY TO MAKE BASE AT LIBREVILLE FOR ADMIN  
SUPPORT.

4. REQUEST MAIL FOR THOMAS BE POUCHED TO GENEVA UNTIL  
RPT UNTIL NOVEMBER 3.  
FUNKHOUSER

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31

0148





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PAGE 01 LIBREV 01119 251055Z

21  
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INFO OCT 01, CCO: 00, SSO: 00, NSCE: 00, DODE: 00, CIAE: 00, USIE: 00, /07] W  
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O: 251015Z OCT 69  
FM AMEMBASSY LIBREVILLE  
TO SECSTATE WASHDC IMMEDIATE 2911

S E I C R E T NOFORN LIBREVILLE 1119

LIMDIS

SUBJECT: NETTLE ONE - NIGERIA/BIAFRAN - BIAFRAN REPLY  
TO GUARANTEE FORMULA

OCTOBER 25 FRENCH AMBASSADOR DELAUNEY GAVE ME ZEROXED COPIES  
OF A) BIAFRAN REPLY TO GUARANTEE FORMULA AND B) BIAFRAN STATEMENT  
ON ICRC TALKS. I ASSUME THAT DEPARTMENT HAS ALREADY RECEIVED  
THESE DOCUMENTS (EMBTel 1118) GP-3  
FUNKHOUSER

*Libreville 1119  
10/25/69*

SECRET  
*CF*

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0149

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PAGE 01 LONDON 08737 251149Z

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ACTION SS 70

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O R 251125Z OCT 69  
FM AMEMBASSY LONDON  
TO AMEMBASSY LIBREVILLE IMMEDIATE  
INFO SECSTATE WASHDC 3803  
AMEMBASSY LAGOS  
AMEMBASSY COTONOU

S E I C R E T LONDON 8737

LIMDIS

SUBJ: NETTLE-ONE, NIGERIA/BIAFRA RELIEF

1. AS ANTICIPATED, BIAFRAN REPLY NOT RECEIVED BY STATED DEADLINE THURSDAY.
2. REQUEST AMB DEBRIEF DEWEY ON RETURN FROM ENCLAVE RE STATE OF PLAY OWERRI ON PROPOSAL. IF DEWEY HAS NO INFO RE PROPOSAL REQUEST AMB PASS MESSAGE PARA. 3 TO BIAFRAN REP LIBREVILLE FOR TRANSMISSION OWERRI. FERGUSON BELIEVES BONGO SHOULD BE MADE AWARE OF CONTENTS OF MESSAGE.
3. "AMB FERGUSON HAS NOT RECEIVED REPLY TO PROPOSAL RECENTLY DISCUSSED SIR LOUIS. IN ACCORD WITH ORIGINAL UNDERSTANDING WE THEREFORE ASSUME THAT PROPOSAL HAS BEEN REJECTED. IF PROBLEM IN COMMUNICATION, REPLY CAN BE DELIVERED U.S. EMBASSY LIBREVILLE."  
ANNENBERG

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POL 27-9 BIA PMA - UGENDA  
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PAGE 01 GENEVA 03881 251041Z

11  
ACTION UCF 05

INFO OCT 01, IO 13, AF 12, EUR 20, E 15, RSR 01, RSC 01, /068 W  
008643

O R 251017Z OCT 69 ZFF-1  
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INFO SECSTATE WASHDC 3495

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PLEASE PASS TO DAWSON U/CF-HOTEL CRILLION ROOM 444

FOLLOWING MESSAGE FOR DEWEY RECEIVED FROM BALAIR:

"BALAIR NEEDS TOP URGENT YOUR ASSISTANCE FOR FAA APPROVAL  
PROBLEMS STOP KINNEY CONFIRMED CONTRACT DEPENDING ON OPERATION  
PERMIT FOR SAO TOME OPERATION STOP PLEASE CALL BALAIR (061)  
441440 OR (061) 434828 STOP BEST REGARDS BALAIR/HERZOG"  
DECON UPON RECEIPT  
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(77)

TO - AID/W TOAID A- 667

USMISSION GENEVA  
AMEMBASSY LONDON  
USMISSION USUN NEW YORK

FROM - LAGOS

SUBJECT - Nigerian Relief: Official Decree for National  
Commission for RehabilitationREFERENCE - (A) LAGOS 8999  
(B) LAGOS 8650

Text of decree formally legalizing National Commission for Rehabilitation (attached herewith) finally appeared in the Nigerian Official Gazette of October 9, 1969 (Number 83, Vol. 56). Decree generally follows lines reported Refelts A and B.

Decree states "Commission may delegate the exercise of any of its functions to the Nigerian Red Cross Society or to any other body or person approved by the appropriate authority". This clearly authorizes delegation to NRC, but according to Commissioner Omo-Bare such delegation cannot be formally made until reconstituted commission holds first meeting November 4, 1969. "Appropriate authority" is defined as "Head of Federal Military Government".

Regarding finances, decree states "Commission shall establish and maintain a fund from which shall be defrayed all expenses of the Commission". The decree is vague however on the sources or size of the fund stating only:

- "(2) There shall be paid or credited to the fund--  
(a) such sums of money as may be provided for the Commission by the Federal Military Government, and  
(b) all other moneys received by the Commission."

Attachment (1)  
a/s - (Decree) TO APRDRAFTED BY  
EBMarks:mawTITLE  
ORRPHONE NO  
225DATE  
10/17/69APPROVED BY  
MHB Adler, DirectorPAGE  
1 OF 2

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Adequate financing is of course vital to the success of the NCR especially in view of its augmented responsibilities. The Commission should be adequately funded (1) to meet at least the minimum budget of 1.3 million pounds proposed by the Nigerian Red Cross for the relief operation for the fiscal year beginning October 1, 1969, and (2) to sustain a comprehensive program for rehabilitation of war-affected areas including provision for the constructive reestablishment of displaced persons. Earlier this year, before ICRC was disinvited to handle the relief operation, Commissioner Omo-Bare requested 5 million pounds for the rehabilitation program. It seems doubtful that he will be able to obtain this sum even for the combined relief and rehabilitation functions, but now that he is at last a legal entity, perhaps he will be in a better scoring position than he was previously.

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POL 27-9 Biafra-Nigeria

② O 171815Z OCT 69 ZFF-4  
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BT  
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4220Q

OCT 17 7:51 PM 69

NOFORN

FOR U/CF FROM FERGUSON

SUBJECT: NIGERIA/BIAFRA RELIEF-NETTLE ONE - DISCUSSION WITH BONGO

1. DURING MEETING WITH FONMIN AYOUNE THIS MORNING AT 10:00 AM WORD ARRIVED THAT PRESIDENT BONGO WOULD SEE ME IMMEDIATELY. FOR NEXT HOUR AND A HALF I WAS GIVEN FULL SPECTRUM OF BONGO'S VIEWS ON BIAFRAN MATTERS. HIGHLIGHTS FOLLOW: BONGO WAS OBVIOUSLY IRRITATED THAT HIS EXCHANGE WITH OJUKWU HAD BEEN REVEALED TO THE PRESS. HE REFERRED TO AFP ARTICLE, DATELINE LIBREVILLE OCTOBER 15 WHICH REPORTED AUTHORIZED GABHDESE SOURCE AS DESCRIBING ACCURATELY: DELEGATION FROM SELASSIE ASKING BONGO TO SERVE AS MEDIATOR WITH OJUKWU; BONGO LETTER DATED OCTOBER 8 ASKING OJUKWU TO SET FORTH HIS CONDITIONS FOR NEGOTIATION; RESPONSE WAS RECEIVED OCTOBER 15 FROM OJUKWU STATING THAT HE WAS AGREEABLE TO NEGOTIATE WITHOUT PRECONDITIONS EXCEPT THAT THERE SHOULD BE A CEASEFIRE DURING THE NEGOTIATING PROCESS; OJUKWU AGREED TO PARTICIPATE PERSONALLY IN THE NEGOTIATIONS, BUT HE WOULD ALSO WISH TO HAVE THE COUNSEL OF HOUPHOUET; THE ARTICLE INDICATED THAT BONGO WAS WILLING TO ASSIST IN THE NEGOTIATIONS ON CONDITION THAT THIS MET WITH THE AGREEMENT OF PRESIDENT AHIDJO AS HEAD OF OAU AND OF HOUPHOUET; PRESIDENT BONGO ADDED THAT HE CONSIDERED AS NULL AND VOID THE RESOLUTIONS ADOPTED UP TO NOW BY THE OAU AND THAT BEFORE ACCOMPANYING OJUKWU, IT WOULD HAVE TO BE AGREED THAT NEGOTIATIONS SHOULD START FROM SCRATCH ("REPARTIR A ZERO").

2. BONGO TOLD ME THAT HOUPHOUET WAS SENDING A MINISTERIAL EMISSARY TO LIBREVILLE SUNDAY TO DISCUSS NEXT STEPS.

3. UPON HEARING OF THE COMPLICATIONS WHICH THREATEN TO PREVENT DR. COOKEY FROM LEAVING THE ENCLAVE, BONGO DICTATED A PERSONAL TELEGRAM TO OJUKWU STATING CATEGORICALLY THAT EITHER

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Libreville 1077  
10/17/69

0156

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SECRET

-2- LIBREVILLE 1077, OCT 17, 1969

COOKEY OR MBANEFO MUST MEET WITH ME IN LIBREVILLE ASAP.

4. BONGO OFFERED ALL FACILITIES INCLUDING HIS CHAIRMANSHIP AND USE OF PRESIDENTIAL PALACE FOR DISCUSSIONS OF BIAFRAN SITUATION WITH EMISSARIES OF BOTH OJUKWU AND HOUPHOUET SUNDAY, OCTOBER 19.

5. OTHER DETAILS OF CONVERSATION FOLLOW SEPTELS. GP-3

FUNKHOUSER

BT

NODIS REVIEW	
Cat. A -	Caption removed: transferred to O/FADRC
Cat. B -	Transferred to O/FADRC with additional access controlled by S/S
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Reviewed by: Ambassador W. Witman, II	
Date: 4/2 1975	

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BT  
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OCT 17 4:35 PM 69

NOFORN

FOR U/CF FROM FERGUSON

SUBJECT: NIGERIA/BIAFRA RELIEF-NETTLE ONE - ANCILIARY  
POINTS IN BONGO CONVERSATION

REF: LIBREVILLE 1077

IN ADDITION POINTS REFTEL BONGO SAID:

A. GOWON COULD NOT REPEAT NOT BE TRUSTED TO SPEAK WITH AUTHORITY; FONMIN AYOUNE HAD SERIOUS DISCUSSIONS ADDIS WITH GOWON WHICH LATER DISAVOWED; GOWON DID NOT CONTROL OR SPEAK FOR HIS COUNTRY AS DID OJUKWU; IBOS WERE SOLIDLY BEHIND OJUKWU AND WOULD DIE BEFORE ABANDONING FIGHT FOR LIBERTY REGARDLESS COST; REST OF NIGERIA NOW IN PROCESS OF REVERTING TO TRADITIONAL ALLEGIANCE, SOLUTION FOR WHICH WAS CONFEDERATION OF STATES; IBOS WOULD NOT REPEAT NOT SETTLE FOR LESS THAN INDEPENDENT INTERNAL SECURITY AND UN VOTE.

B. BEST SOLUTIONS FOR SAVING LIVES IN BIAFRA WOULD BE FOR USG PLANES TO UTILIZE LIBREVILLE FOR TRANSPORT OF FOOD AND MEDICINE; FACILITIES COULD BE EASILY EXPANDED ON CRASH BASIS IF REQUIRED.

C. GABON PRIORITIES WERE IDENTICAL WITH USG, THAT IS HUMANITARIAN AND ANTI-COMMUNIST; LAGOS MILITARY VICTORY WOULD SERVE ONLY SOVIETS, ARABS, AND EROSION WESTERN VALUES WEST AFRICA ("ARABS HAVE NO WORD FOR NEGRO EXCEPT SLAVE"); SOVIETS KNOW THAT ARMS AND AID COUNT ("WHEN STOMACH FULL, YOU LISTEN"). USG SHOULD HELP ITS REAL FRIENDS.

GP-3

FUNKHOUSER

BT

SECRET

NODIS REVIEW

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Date: 4/2 1975

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TELEGRAM

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O 171855Z OCT 69 ZFF-4  
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TO SECSTATT WASHDC IMMEDIATE 2884  
BT  
SECRET LIBREVILLE 1080

POL 27-9 BIAFRA-NIGERIA

4175Q

OCT 17 4:55 PM 69

NOFORN

DEPT REPEAT ABIDJAN

STATE FOR U/CF

SUBJECT: NIGERIA/BIAFRA RELIEF-NETTLE ONE.

REF: ABIDJAN 2914

1. POPE WILL ACCOMPANY.
2. A. FERGUSON WOULD LIKE TO SEE HEAD LOCAL RED CROSS  
IN ADDITION TO OFFER TO CALL ON USHER.  
B. HAPPY TO ACCEPT INVITATION TO STAY AT RESIDENCE  
FOR FERGUSON AND POPE.  
C. IF POSSIBLE WOULD LIKE TO SEE CHIEF JUSTICE  
FOR DRINKS.  
D. APPRECIATE AVOIDING PRESS IF AT ALL POSSIBLE.  
E. FOR STATE: PLEASE OBSERVE PARA. 3 REFTEL BY SLUG  
"AM DELIVERY."  
F. FOR ABIDJAN: HOPE PARA. 2E SOLVES PROBLEM MUST  
SOMETIMES SLUG "IMMEDIATE" IN ORDER TO HAVE TELS  
ARRIVE IN TIME FOR ANY ACTION. GP-4

BT

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NOTE: NOT PASSED ABIDJAN BY OCT/T

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DATE Oct. 17, 1969

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SUBJECT Nigeria/Biafra

Relief-Nettle One

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PAGE 01 LIBREV 01082 172044Z

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ACTION AF 18

INFO OCT 01, EUR 20, IO 13, CIAE 00, DODE 00, NSAE 00, NSCE 00, SSO 00,

USIE 00, CCO 00, SS 20, PM 04, NSC 10, INR 07, P 03, PRS 01, UCF 05,

UPW 01, SCS 04, SCA 01, ORM 03, SR 01, AID 28, RSR 01, RSC 01, /142 W  
093720

O R 171855Z OCT 69

FM AMEMBASSY LIBREVILLE

TO SECSTATE WASHDC IMMEDIATE 2886

INFO AMEMBASSY PARIS

AMEMBASSY LONDON

AMEMBASSY LAGOS

AMEMBASSY GENEVA

AMEMBASSY BONN

C O N F I D E N T I A L LIBREVILLE 1082

SUBJECT: NIGERIA/BIAFRA RELIEF RSM SURVEY

1. FOLLOWING ASSIGNMENTS RSM TEAM: WESTERN, THOMAS, FLAHERTY NOW IN ENCLAVE. DEWEY TO ENCLAVE SATURDAY NIGHT VIA FRC. DAWSON IN TRANSIT TO PARIS. DAVIDSON TO AMCONSUL FRANKFURT THEN GENEVA TO MEET AMB. FERGUSON PARIS NEXT THURSDAY.

2. PASS MESSAGE TO AMB. KOLO, NIGERIAN MISSION UN. "FERGUSON OUT OF COUNTRY. WILL CONTACT CROSS RIVER AND OTHER MATTERS ON RETURN."

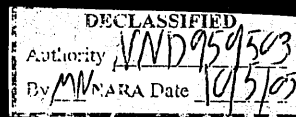
3. PRELIMINARY INDICATIONS: SITUATION EXTREMELY GRAVE IN ENCLAVE AND ALSO IN FMG AREAS CLOSE TO BATTLE ZONE. FULL REPORT ON ENCLAVE TO BE FILED FROM GENEVA UPON COMPLETION RSM.  
FUNKHOUSER

Libreville 1082  
10-17-69

(1)

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POL 27-9 BIAFRA - NIGERIA  
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PAGE 01 LAGOS 09177 171930Z

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ACTION AID 28

INFO OCT 01 AF 07 RSC 01 RSR 01 /038 W

093260

R 171645Z OCT 69  
FM AMEMBASSY LAGOS  
TO SECSTATE WASHDC 9506

UNCLAS LAGOS 9177

RELIEF AND REHABILITATION: ORTHOPEDIC  
INSTRUMENTS - PROJ. 793-17

REF: (A) STATE 175187 (B) STATE 161909

REQUEST REPEAT PARA 4 REFTEL B. WHICH NOT TRANSMITTED  
TO MISSION.  
TRUEHEART

NOTE: STATE'S 161909 RETRANSMITTED 10/17/69.

LAGOS 9177  
10-17-69

①

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INFO: Amembassy LONDON PRIORITY

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REF : (a) Lagos 12 9128 NOTAL; (b) 176138 (c) 176139

EXDIS *Pol 27-9 Biafra - Nigeria*

1. Reftels (b) and (c) report Under Secretary's and Brubeck's conversations with Arikpo, including current US approach to Biafrans in attempt secure Biafran acceptance ICRC daylight flight program. We would ~~xx~~ prefer minimize discussions this initiative until definitive exchange with ~~xxx~~ Biafrans takes place (hopefully in next few days). For Lagos: In view time elapsed since conversations Arikpo here, FMG may raise matter with you. In that case, you may draw upon reftels for discussion this initiative.

2. For London: Request you give British limited account what we doing, drawing on refs b and c. Matter has not yet been raised with British here.

(2)

Both Lagos and London will be receiving full account results known, these efforts, once outcome ~~xxxx~~ for use in further discussions FMG and ~~xxxx~~ HMG. END

DRAFTED BY: AF/SN:WBrubeck/GBSherry:bjr	DRAFTING DATE 10-16-69	TEL. EXT. 21185	APPROVED BY: AF - Mr. Newsom
--	---------------------------	--------------------	---------------------------------

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S/S - Mr. Taylor

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REF: STATE 176138, 176137

EXDIS

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1. In Brubeck meeting with Arikpo, Iyalla and Baba Gana morning October 15, first subject raised by Nigerians was US approach to Biafrans outlined to them by Under Secretary previous day (reftel). Iyalla expressed concern US approach might provide Biafrans with basis for claiming third-party guarantee they had demanded. He and Arikpo showed uneasiness that US might be getting into guarantor role between two parties. Brubeck said <sup>we</sup> ~~he~~ equally aware with them of this danger, reiterated neither we nor any other government prepared provide guarantees Biafrans demanding, and repeated Under Secretary's explanation that purpose is to put pressure on Biafrans agree to ICRC flights and deprive them of any valid basis for rejecting. Brubeck emphasized again importance US attaches to successful relief program.
2. Brubeck gave them brief report his European discussions ~~xxxx~~

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AF/SN:WHBrubeck:gw/MS

CLEARANCES:

S/S - Mr. Taylor

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ACTION: AMEMBASSY LAGOS - Page 2

and of realistic attitude he had found among European governments. Arikpo indicated particular appreciation Norwegian (Jacobsen) activities and said Jacobsen would get cordial reception if he visits Lagos. Arikpo also indicated great interest in improving dialogue with French. He knows Achille-Fould and appreciates his views. Iyalla anxious contact Achille-Fould if he comes Washington and Arikpo intends develop contact with him. Iyalla asked our view his talking to Lucet here and Brubeck offered no opinion. (Would appreciate Paris comments.)

3. Arikpo also indicated desire have Iyalla explore further with us subject of relief funds raised in US and diverted to Biafran military use. He said FMG believes US groups are primary source Biafran foreign exchange but said did not include JCA in this charge.

~~xxxx Iyalla raised question about which he very vague regarding US Army sponsored mapping survey in Nigeria, for which many have requested and over long period Brubeck promised look into project and inform him. Nigerians obviously very suspicious and Iyalla said unless project authorized, he would be obliged send all future requests which would be sent to Lagos for approval.~~

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ACTION: AMEMBASSY LAGOS - Page 3

4.  
In brief discussion current negotiation initiative, Arikpo was critical Diallo Telli performance, complaining Diallo Telli too careless, does not sufficiently appreciate detailed problems involved. Iyalla asked Brubeck whether he had observed any "difference in nuance" in Addis attitudes (and specifically Emperor's) from attitudes on negotiations he had found Lagos. Brubeck said he found no significant difference.

ROGERS

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ACTION AF 18

INFO OCT 01, EUR 20, IO 13, PM 04, H 02, INR 07, NSAE 00, NSC 10, P 03, RSC 01,

PRS 01, SS 20, USIA 12, CIA 04, DOD 01, AID 28, UCF 05, UPW 01, SCS 04,

SCA 01, ORM 03, SR 01, RSR 01, /161 W

R 171910Z OCT 69  
FM AMEMBASSY LIBREVILLE  
TO SECSTATE WASHDC 2885  
INFO AMEMBASSY ABIDJAN  
AMEMBASSY LAGOS  
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093812

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SUBJECT: NIGERIA/BIAFRA RELIEF

1. AFTER VISIT TO PRESIDENCY OCTOBER 17, FERGUSON IMPRESSED INTO IMPROMPTU PRESS CONFERENCE WITH GABONESE RADIO AND TV IN FRENCH.

2. AMB. FERGUSON CONFINED REMARKS TO FOLLOWING POINTS IN RESPNSE TO QUESTIONS:

(A) USG POSITION ON POLITICAL SETTLEMENT IS THAT PROBLEM IS AFRICAN, IT IS FOR THE CONTINENT TO SETTLE, WHITE SUPER POWER CANNOT IN THIS AGE IMPOSE POLITICAL SOLUTION.

(B) USG HOPES FOR PEACE, WILL SUPPORT ANY VIABLE PEACE EFFORT, BUT USG HAS NO PEACE PLAN AND NO USG PEACE PLAN WAS DISCUSSED WITH BONGO.

(C) FERGUSON-BONGO EXCHANGED VIEWS ON TOTAL PROBLEM, BUT FERGUSON COULD NOT COMMENT ON PARTICULARS OF PRESIDENTIAL

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TALKS.

(C) NOTED USG APPRECIATED GABON HUMANITARIAN EFFORT IN RELIEF, PARTICULARLY WORK WITH BIAFRAN CHILDREN AT BIAFRAN CHILDREN'S VILLAGE (OPERATED BY GERMAN CARITAS).

(E) USG WOULD WELCOME FURTHER RELIEF EFFORTS BY GABONESE RED CROSS AND ANY OTHER AFRICAN RED CROSS SOCIETIES.

(F) FERGUSON COULD NOT COMMENT ON POLITICAL VIEWS PRESIDENT BONGO.  
FUNKHOUSER

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ACTION AF 18

INFO OCT 01, EUR 20, IO 13, ACDA 16, AID 28, IGA 02, SR 01, ORM 03, UCF 05,

UPW 01, SCS 04, SCA 01, CIAE 00, DODE 00, PM 04, H 02, INR 07, L 03,

NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12, RSR 01, E 15,

DOT 12, /204 W

092737

R 171700Z OCT 69  
FM AMEMBASSY LAGOS  
TO SECSTATE WASHDC 9511  
INFO AMEMBASSY COTONOU  
USMISSION GENEVA  
AMEMBASSY LONDON

C O N F I D E N T I A L LAGOS 9180

SUBJECT: NIGERIAN RELIEF - DAYLIGHT FLIGHTS

1. BIGNAMI TOLD US TODAY HE AND HIS STAFF WHILE IN COTONOU ESTIMATED THAT WITH PRESENT SEVEN PLANES AVAILABLE THERE, ICRC COULD LIFT 130-150 TONS PER DAY INTO ULI. THIS ESTIMATE ASSUMED NO MORE THAN PERHAPS ONE CALLDOWN PER DAY BY FMG FOR INSPECTION. WITH EXTRA PLANES, EITHER ICRC OR JCA, LIFT COULD BE SUBSTANTIALLY INCREASED (UP TO 5,000 TONS PER MONTH) AND BIGNAMI FEELS DAYFLIGHTS FROM COTONOU ALONE MIGHT WELL BE ADEQUATE MEET MINIMUM REQUIREMENTS IN BIAFRA.

2. BIGNAMI POINTS OUT, HOWEVER, THAT TO EXPAND AIRLIFT TO 5,000 TONS MONTH LEVEL, PLANE PARKING AREA WOULD NEED BE EXPANDED BY APPROXIMATELY 5,000 SQ. METERS. WHILE HE SUGGESTS NO ACTION AT THIS TIME AND ASKS THAT HIS REQUEST BE KEPT IN CONFIDENCE, HE WOULD LIKE TO KNOW WHETHER USG COULD PROVIDE METAL MATTING ON SHORT NOTICE IF AGREEMENT REACHED WITH BIAFRANS AND BECOMES POSSIBLE GET AIRLIFT GOING. OTHER LOGISTIC PROBLEM FORESEEN BY BIGNAMI IS NEED FOR ADDITIONAL FUEL STORAGE IF AIRLIFT EXPANDED OUT OF COTONOU. HE PLANS EXPLORE WITH UKHC AND SHELL

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PAGE 02 LAGOS 09180 171819Z

POSSIBILITY PUTTING IN EXTRA TANK.

3. WE ASSURED BIGNAMI WE WOULD PUT HIS QUESTION TO  
DEPARTMENT AND THAT WE CONFIDENT DEPARTMENT WOULD  
VIEW SYMPATHETICALLY AND THERE GOOD POSSIBILITY WE  
COULD PROVIDE METAL MATTING. PLEASE ADVISE.

GP-3.

TRUEHEART

BT

NNN

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1. Under Secretary (with Newsom and Brubeck) met with Nigerian MinExtaff Arikpo (accompanied by Amb. Iyalla and PermSec Baba Gana) October 14. Under Secretary outlined US plan communicate with Biafrans in connection present ICRC-Biafran negotiation on airlift agreement. He told Arikpo we will assure Biafrans our confidence in FMG good faith in ICRC agreement and associate ourselves therewith. Will also request Biafran undertaking not use Uli for arms flights during daylight relief hours. If Biafrans accept agreement we will make public statement as above. If they reject, we will feel free publicly assess responsibility. We will inform Lagos after contacting Biafrans.
2. Arikpo expressed appreciation for information, thought might be helpful in getting agreement and if unsuccessful, FMG would appreciate US statement making clear who responsible for failure. He assured UndSec Nigeria prepared to carry out agreement in good faith with no
- (4)

DRAFTED BY: AF/SN:WHBrubeck:gw MB

DRAFTING DATE: 10/15/69

TEL. EXT.: 21185

APPROVED: U - The Under Secretary

CLEARANCES: AF - Mr. Newsom S/S - Mr. Taylor

S/PC - C.W. Ruser

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FORM FS-413  
4-68

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ACTION: AMEMBASSY LAGOS - Page 2

military violation. ~~Complained~~ <sup>Complained</sup> that US "even-handed" statements in past had sometimes been read as anti-FMG, hoped any such statement on ICRC plan would avoid such implication. UndSec pointed out that if Biafrans reject plan, FMG will appear in favorable light and Arikpo repeated opinion US initiative helpful if in end responsibility clearly assessed.

3. In response to UndSec inquiry how US could be helpful toward peace negotiations without assuming direct responsibility, Arikpo said US role to date very helpful. President's avoidance reference to Africa in UN speech construed as helpful by Nigerians and OAU, interpreted as US decision and warning to others Nigerian issue should not be raised in UN. Also approved US avoidance direct role in mediation, asserting OAU competent to handle and only "outside forces" sustained crisis by supporting Biafra. He asserted even Biafra's African friends (Houphouet, Nyerere, Kaunda) now accept desirability "One Nigeria" solution. Usher had acknowledged this to Arikpo at UN and Nyerere had told Trudeau same in Ottawa.

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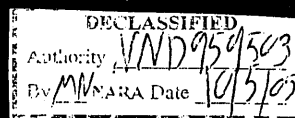
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	<p>4. Arikpo then made strong pitch for US pressure on France. Would like us convince France to accept "One Nigeria" solution and support negotiations that context. Urged that US persuade France to pressure Ojukwu to negotiate under OAU resolution, make clear US will not get directly involved (which is Ojukwu's aim) and convince French even Biafrans' African friends now accept "One Nigeria." He gave long rebuttal of French insistence on Biafran self-determination, plebiscite, etc., along familiar lines. In response to Newsom question about possible French flexibility and further FMG direct talks with French, Arikpo said French Embassy Lagos had discouraged FMG proposal for <sup>last</sup> Wey-Awolowo-Arikpo mission in Spring. As result, Arikpo went to Paris alone, saw Debre, had frank but not cordial discussion in which French emphasized self-determination and fear of Soviet influence. UndSec pointed out changes in France since May, suggested desirability renewed FMG-Paris conversations. UndSec indicated we willing talk further with French but could not play broker's role between FMG and French. Arikpo replied if French raised questions re FMG position, FMG prepared talk with French at any time. In response UndSec query re negotiations</p>		
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ACTION: AMEMBASSY LAGOS - Page 4

prospects, Arikpo repeated African mediation possible if French changed policy. Reiterated that Ojukwu need not make public statement but must privately assure Emperor prepared talk within OAU resolution, and ceasefire possible only after talks began and some progress demonstrated. French should tell Ojukwu he must negotiate, that all the Africans want negotiation and are prepared to help him in graceful retreat; FMG prepared make substantial concessions to help Ojukwu compromise. Arikpo says all French Africans except Houphouet have assured French "One Nigeria" only practical solution. Iyalla added present FMG position is maximum of concessions; as war goes on, Nigerian public will compel harder line. Public and even Cabinet pressure for harder line is growing. Arikpo pointed out Nigerians have thus far been conciliatory to French, have made no threats against French commercial interests Nigeria.

5. Re amnesty, Arikpo cited general amnesty pledge. With respect to Ojukwu, said he would not be punished but FMG hoped he would have sense to go into exile "at least for some time." UndSec and Arikpo agreed US assistance toward negotiations based on US interests

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ACTION: AMEMBASSY LAGOS - Page 5

Nigeria and UndSec reaffirmed his July statement re US view.

6. UndSec expressed hope for close working relation Amb. Trueheart with FMG and Arikpo said he looking forward to meeting and working with Amb. Trueheart.

ROGERS

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PAGE 01 LONDON 08476 171728Z

50  
ACTION SS 45

INFO OCT 01 1946 W

R 171621Z OCT 69  
FM AMEMBASSY LONDON  
TO SECSTATE WASHDC 3618

S E C R E T LONDON 8476

EXDIS:

REF: STATE 176137

FONOFF: NIGERIA SIDE PRACTICALLY DEPLETED WITH FOLEY AND TEBBIT  
IN EAST AFRICA AND WILSON AND JOHNSON OUT OF TOWN. AS DIRECTED  
PARA 2: REF, EMBOFF INFORMED BARDER (FONOFF RELIEF OPERATIONS  
OFFICER) OF SUBSTANCE CURRENT US EFFORT. HE UNDERSTANDS  
SENSITIVITY THIS INFO AND IS HOPEFUL EFFORT WILL SUCCEED. GP-4  
ANNENBERG

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PAGE 01 LAGOS 09158 171228Z

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ACTION SS 45

INFO OCT 01, CCO 00, SSO 00, NSCE 00, /046 W

090336

P 171143Z OCT 69  
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S E C R E T LAGOS 9158

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PAGE 01 THE HA 04050 170845Z

14  
ACTION SS 70

INFO OCT 01, CIAE 00, /071 W

089157

R 170800Z OCT 69  
FM AMEMBASSY THE HAGUE  
TO SECSTATE WASHDC 4629  
INFO USMISSION GENEVA  
AMEMBASSY LAGOS  
AMEMBASSY LONDON

C O N F I D E N T I A L THE HAGUE 4050

LIMDIS

FOR U/CF

SUBJECT: NIGERIAN RELIEF

1. MFA'S HUYDECOPER (DIR. AF/ME AFFS.) INFORMED US OCT. 16 HE HAD INSTRUCTED NETH EMB WASHINGTON TO SOUND OUT USG VIEWS ON HELICOPTER/AIRCRAFT PROPOSAL. (EMBOFF BRIEFED HIM ON BASIS STATE 172074.) HE SAID SUPPORT FOR PROPOSAL HAD COME TO GON IN FORM (A) INFORMAL APPROACH AT HIGH LEVEL HERE FROM UNNAMED REPRESENTATIVE OF FORMER V.P. HUMPHREY AND (B) COMMENTS BY GABONESE FONMIN, WHO HERE SEVERAL DAYS AGO FOR SIGNING OF CIVIL AVIATION AGREEMENT. HUYDECOPER THOUGHT FORMER APPROACH PERHAPS BASED ON MISTAKEN IMPRESSION DUTCH NAVY STILL HAS AIRCRAFT CARRIER (SOLD LAST YEAR TO ARGENTINA). HE THOUGHT GABONESE SUPPORT MIGHT INDICATE BIAFRANS HOPING USE PROPOSAL TO MUDDY WATERS SURROUNDING ICRC/JCA DAYLIGHT FLIGHT EFFORTS.

2. HUYDECOPER HIGHLY PESSIMISTIC ABOUT PRESENT CHANGES OF GETTING BIAFRAN AGREEMENT TO ANY REASONABLE PROPOSAL AND HOTLY CRITICAL OF FRENCH RED CROSS AIRLIFT FROM LIBREVILLE (WHICH WE GATHER NOW HAS GERMAN RC COOPERATION). MFA HAS TAKEN SOME SOUNDINGS RE HOLDING HAGUE GROUP "WHERE DO WE GO FROM HERE" MEETING IN GENEVA SHOULD RESULTS OF CURRENT ICRC MISSION INDICATE IT

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The Hague 4050  
10-17-69

①

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PAGE 02 THE HA 04050 170845Z

USEFUL. (HAGUE 3825, PARA 3.) MOST OF THOSE SOUNDED OUT SO FAR NOT VERY ENTHUSIASTIC, BUT IDEA HAS NOT BEEN DROPPED. MEANWHILE, MFA CONTINUES RESIST DOMESTIC PRESSURES TO TRANSFER RELIEF MATERIALS GIVEN ICRC, AND NOW STORED SANTA ISABEL AND COTONOU, TO JCA AND FRENCH RED CROSS.

3. MFA UNAWARE OF PURPOSE OCT. 15 VISIT TO NETHERLANDS OF CHIEF OJO OF NIGERIAN RC (GENEVA 3721).

4. HUYDECOPER WOULD APPRECIATE UYCF ASSESSMENT OF STATUS CROSS RIVER PLAN, INCLUDING INFO AS TO LATEST FMG POSITION. GP-3.  
MIDDENDORF

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0189

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I N C O M I N G

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090329

R 171113Z OCT 69

FM USMISSION GENEVA

TO SECSTATE WASHDC 3380

INFO: AMEMBASSY COTONOU

AMEMBASSY LAGOS

AMEMBASSY LIBREVILLE

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

LIMITED OFFICIAL USE GENEVA 3765

STATE FOR UCF

THE FOLLOWING IS A MARKPRESS RELEASE DATED OCTOBER 15. UNNECESSARY WORDS OMITTED. QUOTE: ICRC DEL VISITS BIAFRA. A FIVE-MAN DEL FROM ICRC ARRIVED BIAFRA FOR DISCUSSIONS WITH BIAFRAN GOVERNMENT ON POSSIBLE RESUMPTION OF ICRC RELIEF AIRLIFT TO BIAFRA WHICH WAS SUSPENDED SINCE JUNE 5 FOLLOWING SHOOTING DOWN OF ICRC RELIEF PLAN BY NIGERIA.

DEL LED BY FORMER PRESIDENT ICRC, DR. RUEGGER, IS EXPECTED TO STAY SEVEN DAYS IN BIAFRA DURING WHICH IT WILL HOLD DISCUSSIONS WITH TOP GOVERNMENT OFFICIALS INCLUDING DR. COOKEY, COMM FOR SPECIAL DUTIES AND COORDINATOR OF BIAFRAN RELIEF.

BEFORE THEIR DEPARTURE MEMBERS OF DEL PLAN CALL ON ROMAN CATHOLIC BISHOP OF OWERRI, RT. REV. J.B. WHELAN, AND ALSO VISIT CARITAS AND WCC RELIEF PROJECTS IN BIAFRA. DECONTROL ON RECEIPT. BASSIN

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P 171715Z OCT 69  
FM AMEMBASSY ABIDJAN  
TO SECSTATE WASHDC PRIORITY 4671  
BT  
SECRET ABIDJAN 2932

~~NODIS~~

SUBJ: NIGERIA/BIAFRA RELIEF- NETTLE ONE

REF: ABIDJAN 2914

DIRECTOR OF CABINET NAIRAY CONFIRMS HOUPHOUET WILL RECEIVE  
AMB FERGUSON TUESDAY OCTOBER 21. TIME TO BE SET LATER.

MORGAN

BT

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Cat. B - Transferred to O/FADRC	with additional access controlled by S/S
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SUBJECT Nigeria/Biafra

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FM AMEMBASSY ABIDJAN  
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S E C R E T ABIDJAN 2914

OCT 16 2 54 PM 1969

NODIS

SUBJ: NIGERIA/BIAFRA RELIEF-NETTLE ONE

REF: STATE 174864

1. APPOINTMENT WITH HOUPHOUET REQUESTED. WILL CONFIRM SOONEST. ADCM MILLER WILL INTERPRET. WILL POPE ACCOMPANY?
2. WHAT OTHER ARRANGEMENTS WOULD AMB. FERGUSON LIKE TO MAKE FOR HIS VISIT?
  - A. FONMIN USHER MAY HAVE RETURNED BY THEN. AN OFFER TO CALL ON HIM MIGHT PAY USEFUL DIVIDENDS, ALTHOUGH HOUPHOUET ALONE REALLY CALLS TUNE ON BIAFRA.
  - B. HAPPY INVITE FERGUSON AND POPE STAY AT RESIDENCE UNLESS HOTEL PREFERRED. PLEASE CONFIRM.
  - C. WOULD BE GLAD INVITE ANYONE FOR LUNCH, DRINKS, OR DINNER. NO ENTERTAINMENT IS LOCALLY REQUIRED, HOWEVER, AND WE CAN PROVIDE COMPLETE QUIET IF PREFERRED. IF HOUPHOUET OR USHER INVITE THEY CANNOT BE REFUSED, OF COURSE, BUT THAT SEEMS UNLIKELY.
  - D. ASSUME KNOWLEDGE OF FERGUSON VISIT SHOULD BE HELD TO MINIMUM. WILL THEREFORE TELL ONLY THOSE WHO NEED BE TOLD UNLESS OTHERWISE INSTRUCTED. PRESS IS NO PROBLEM HERE, CAN BE COMPLETELY AVOIDED.
3. PLEASE DO NOT RPT NOT SLUG TELS IMMEDIATE IF DUE TO ARRIVE HERE DURING NIGHT AND NO ACTION POSSIBLE UNTIL EARLY NEXT DAY (E.G. REFTEL AND STATE 173777 AND 173778.

MORGAN

BT

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0194

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Repeated  
Libreville  
10/17

Dec # 3

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Department of State

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O 162120Z OCT 69

FM AMEMBASSY PARIS

TO ZEN/AMEMBASSY LIBREVILLE IMMEDIATE 309

INFO RUEHC/SECSTATE WASHDC IMMEDIATE 8051

BT

SECRET PARIS 15996

3886Q

OCT 16 6:12 PM 69

~~NODIS~~

NOFORN

SUBJECT: NIGERIA BIAFRA RELIEF-NETTLE ONE

1. NATURE FERGUSON MISSION REQUIRES MEETING OUTSIDE ENCLAVE. IF COOKEY UNAVAILABLE WOULD MEET WITH MBANEFO OR AKPAN. FYI NEED PERSON CLOSE TO OJUKUWO, OUR INFO IS THAT COOKEY NOW MOST INFLUENTIAL END FYI.

2. DUE WHITE HOUSE INVOLVEMENT ALL CABLE TRAFFIC RE SUBSTANCE FERGUSON MISSION SHOULD BE NODIS/NOFORN, SUBJECT: NIGERIA/BIAFRA RELIEF-NETTLE ONE.

3. FOR THE PRESS: THE COVER STORY IS THAT FERGUSON IS MAKING USUAL ROUND OF CONSULTATIONS WITH GOVERNMENTS ENGAGED IN ANY ASPECT OF RELIEF, IN THIS CASE NUMBER OF CHILDRED BEING CARED FOR IN GABON. FERGUSON WILL BE CONSULTING APPROPRIATE OFFICIALS ENGAGED IN HUMANITARIAN EFFORT.

SHRIVER

BT

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NODIS REVIEW

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Reviewed by: Ambassador W. Wilman, II

Date: 7/10 1975

0196

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**TELEGRAM** *04*

16 Oct 69 16 00z

DISTRIBUTION

ACTION: US Mission GENEVA

STATE

Ref: Dept. Tel. 124977 *100-27-9 B-W*

FOR B & F MR COX

Fund citation contained in ref. tel. should not have included authorization for representation expenses.

No further representation authorized from funds cited.

Advise Ferguson Delegation representation authorization forthcoming from AID (with limitation of \$1,000.00).

Transfer previous expenses charged to O.C. 2582 to AID authorization when received. Previous expenses plus future expenses may not exceed limitation of \$1,000.00.

END

ROGERS

DRAFTED BY: S/S-EX:CHBaldwin:ah <i>CB</i>	DRAFTING DATE 10/16/69	TEL. EXT. 20929	APPROVED BY: S/S-EX - Robert L. Mott <i>RM</i>
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CLEARANCES:

AFR/MGT (AID) - Mr. Nicholas Pappas (phone)

U/CF - Mr. Foley (phone)

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FORM DS-322  
4-68

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*Pol 27-9 Biafra - Nigeria*  
Department of State **TELEGRAM**

SECRET 017

PAGE 01 LIBREV 01071 161134Z

18

ACTION SS: 70

INFO: OCT 01, CIAE 00, /071 W

082458

O R 161007Z OCT 69 ZDF-4  
FM AMEMBASSY LIBREVILLE  
TO AMEMBASSY PARIS: IMMEDIATE  
AMEMBASSY LONDON  
INFO SECSTATE WASHDC 2878  
AMEMBASSY ABIDJAN  
USMISSION GENEVA

SECRET LIBREVILLE 1071

LIMDIS

FOR AMBASSADOR FERGUSON

REF: A. STATE 174596

B. LIBREVILLE 1070

1. UGWU, BIAFRAN REP LIBREVILLE, JUST TOLD ME AT AIRPORT THIS MORNING THAT SIR LOUIS MBANEFO, BIAFRAN CHIEF JUSTICE, PERSONALLY CARRIED YOUR MESSAGE TO DR. COOKEY ON LAST NIGHT'S MIDNIGHT FRENCH RED CROSS FLIGHT. THIS IN ADDITION TO TELEGRAM SENT BY BIAFRAN MISSION REFTEL B.

2. UGWU ADDED THAT SIR LOUIS PRELIMINARY REACTION WAS THAT DR. COOKEY WOULD HAVE DIFFICULTY LEAVING BIAFRA AT THIS TIME DUE A) HEALTH B) CURRENT DISCUSSIONS WITH ICRC DELEGATION. UGWU NOTED THAT DR. COOKEY HAD BEEN IN HOSPITAL LIBREVILLE LAST WEEK. UGWU ASKED IF YOU COULD FLY INTO BIAFRA IF DR. COOKEY UNDERTAKE MAKE TRIP HERE. I REPLIED I HAD NO REPEAT NO INSTRUCTIONS THIS POINT AND WOULD ENDEAVOR TRANSMIT QUERY TO YOU. I ADDED THAT I KNEW ONLY THAT YOU WISHED MEET DR. COOKEY HERE AND THAT YOUR SCHEDULE CALLED FOR DEPARTURE OCTOBER 20. I COULD NOT REPEAT NOT OF COURSE REFER TO FYI IN REFTEL B.

3. AT AIRPORT (WHERE DIPLOMATIC CORPS SUMMONED TO MEET FONMIN AYOUNE RETURNING FROM UN, WASHINGTON, ETC.), I INFORMED

SECRET

0199

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By	MV NARA Date 10/5/05



Department of State **TELEGRAM**

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PAGE 02 LIBREV 01071 161134Z

FONMIN OF YOUR SECHEDULED ARRIVAL FRIDAY A.M. AND REQUESTED TENTATIVE APPOINTMENTS FRIDAY WITH FRENCH AMB DELAUNEY AND HEAD FRENCH RED CROSS.

4. UGWU AND FRENCH AMBASSADOR ASSURE ME THAT FLAHERTY AND WESTERN WILL LEAVE ON FIRST RED CROSS FLIGHT AT 1700 TODAY WHICH WOULD ALSO BE AVAILABLE TO YOU, DEWEY AND POPE FRIDAY OR SATURDAY, AS WOULD OTHER REGULAR RED CROSS FLIGHTS, BOTH WAYS, SHOULD YOU REQUIRE CHANGE PLANS.

5. LOOKING FORWARD TO YOUR VISIT. HOPE YOU AND POPE WILL STAY WITH US AT RESIDENCE. DO YOU HAVE ANY INSTRUCTIONS ON PRESS? THIS IS SMALL TOWN AND THEY INHABIT AIRPORT AWAITING ACTION. GP-4  
FUNKHOUSER

SECRET

0200

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By	MV NARA Date 10/3/05

L I M D I S

TOP SECRET

I N C O M I N G

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SERIAL 1071

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EA 11  
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NEA 8

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POL 27-9 BIAFRA-NIGERIA  
Department of State **TELEGRAM**

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PAGE 01 COTONOU 01036 161138Z

11  
ACTION AF 18

INFO OCT 01, SS 20, INR 07, RSR 01, RSC 01, /048 W

082496

O P 161117Z OCT 69  
FM AMEMBASSY COTONOU  
TO AMEMBASSY LAGOS: IMMEDIATE  
INFO USMISSION GENEVA PRIORITY  
AMEMBASSY LIBREVILLE  
SECSTATE WASHDC 2463

LIMITED OFFICIAL USE COTONOU 1036

PASS FOLLOWING TO BIGNAMI FROM STURZNEGGER:

1. AI RECU TX SUIVANT DE JENNY UMUOWA QUOTE
  2. PRIMO: RUEGGER CONFIRMS DEPARTURE FOR COO NIGHT 20/21 OCT
  3. SECUNDO: REQUEST BY RETURN LANDING AND TAKE-OFF TIMES GMP UNQUOTE PRIERE ME CONFIRMER HORAIRE PROPOSEE DANS MON TX D'HIER QUOTE
  4. TERTIO: FOR CODES SHALL TRY OUT BEST BUT CANNOT GRANT TWO DAYS IN ADVANCE STOP YOU SHOULD BE PREPARED TO FLY LBV ON MONDAY STOP
  5. QUARTO: NAUCLER REQUESTS TO DISPATCH WITH SPECIAL FLIGHT ALL EMPTIES CONFIRM IF POSSIBLE UNQUOTE PRIERE ME CABLER VOTRE REPOSE AU PLUS VITE POSSIBLE STOP LOORAM
- BT

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27

*Cotonou 1036  
10-16-69*

(11)

0202

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POL 27-9 BIAFRA-  
Department of State  
NIGERIA **TELEGRAM**

LIMITED OFFICIAL USE 136

PAGE 01 GENEVA 03751 161255Z

54  
ACTION UCF 05

INFO OCT 01, AF 12, EUR 20, IO 13, AID 28, UPW 01, SCS 04, SCA 01, SR 01

ORM 03, CIAE 00, DODE 00, PM 04, H 02, INR 07, LI 03, NSAE 00, NSC 10,

P 03, RSC 01, PRS 01, SS 20, USIA 12, RSRI 01, 153 W

082857

R 161239Z OCT 69  
FM USMISSION GENEVA  
TO SECSTATE WASHDC 3367  
INFO AMEMBASSY COTONOU  
AMEMBASSY LAGOS  
AMEMBASSY LIBREVILLE  
AMEMBASSY LONDON  
AMEMBASSY PARIS

LIMITED OFFICIAL USE GENEVA 3751

STATE FOR U/CF

SUBJECT: CONTINUED RELIEF IN NIGERIA.

ON OCTOBER 14, LICROSS, GENEVA ISSUED THE FOLLOWING INFORMATION BULLETIN CONCERNING RELIEF IN NIGERIA. UNNECESSARY WORDS OMITTED.

QUOTE: VIEW OF URGENCY SITUATION OF CIVILIAN POPULATION IN NIGERIA AND NUMEROUS REQUESTS FOR INFO FROM NATIONAL SOCIETIES, LEAGUE IS ISSUING FOLLOWING INFORMATION TO ITS MEMBERS.

ON OCTOBER 1 NIGERIAN RC TOOK OVER OPERATIONAL RESPONSIBILITY FOR EMERGENCY RELIEF ACTION ON FEDERAL TERRITORY. IT IS PROVIDING FOOD, SHELTER, CLOTHING AND SUPPLEMENTARY MEDICAL CARE FOR VICTIMS.

NIGERIAN NATIONAL SOCIETY IS ASSUMING THIS RESPONSIBILITY WITH APPROVAL OF NIGERIAN GOVERNMENT.

ICRC HANDED OVER TO NIGERIAN RC THE FUNCTIONS IT HAD ASSUMED

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GENEVA-3751  
10-16-69

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By MWA Date 10/5/05



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PAGE 02 GENEVA 03751 161255Z

IN RELIEF OPERATIONS IN NIGERIA AND LARGE QUANTITIES OF FOOD, PERSONNEL, ETC. THE NATIONAL SOCIETY EXPRESSED ITS SINCERE THANKS TO ICRC FOR ITS FINE WORK AND COOPERATIVE SPIRIT WHICH REIGNED DURING TRANSFER.

THERE AT PRESENT SOME 600,000 NEEDY PEOPLE IN AREAS UNDER FEDERAL CONTROL AFFECTED BY CONFLICT.

SOME THESE VICTIMS BEING REHABILITATED, BUT NEW RPT NEW GROUPS NEEDY ARE DAILY APPEALING FOR ASSISTANCE TO NIGERIAN RC. IT LIKELY THAT NUMBER OF THOSE IN NEED OF HELP WILL INCREASE, RATHER THAN DIMISH IN COMING MONTHS.

NIGERIAN RC DEL VISITED LEAGUE HDQTRS. GENEVA FROM 8-14 OCTOBER. THEY PRESENTED DOCUMENTS GIVING COMPLETE ASSESSMENT PRESENT SITUATION, ORGANIZATION CHARTS, LISTS PERSONNEL NEEDED - NIGERIAN AND NON-NIGERIAN - PLANS FOR FLOW OF SUPPLIES AND BUDGET ESTIMATES COMING 12 MONTHS.

ONE YEAR BUDGET MENTIONS CASH NEEDS AROUND 1.3 MILLION NIGERIAN POUNDS (DOLS3,900,000). NIGERIAN SOURCE - GOVERNMENT, RC, OTHER ORGANIZATIONS, PUBLIC - WILL CONTRIBUTE BUT THEIR RESOURCES AFTER LONG CONFLICT LIMITED. NEGOTIATIONS HAVE BEGUN WITH ORGANIZATIONS, GOVERNMENTAL AND NON-GOVERNMENTAL, WHICH PROVIDED AID IN PAST.

LEAGUE, AT REQUEST OF NRC, AGREED SERVE AS AN ADVISER TO THE SOCIETY. IT NOW RPT NOW STUDYING DOCUMENTATION PUT AT ITS DISPOSAL AND WILL REPORT ON THIS TO ALL NATIONAL SOCIETIES SHORTLY. FEDERATION WILL BE REPRESENTED BY LIAISON OFFICER IN LAGOS.

IT CLEAR THAT RELIEF TO NEEDY IN FEDERAL TERRITORY MUST GO ON. RED CROSS, RED CRESCENT AND RED LION AND SUN SOCIETIES HAVE CONTRIBUTED GENEROUSLY TO ACTION SO FAR, FROM OWN FUNDS, WITH FUNDS FROM PUBLIC AND ORGANIZATIONS, AND BY ACTING AS INTERMEDIARY FOR GOVERNMENT GIFTS. LEAGUE HOPES THEY WILL CONTINUE GIVE THEIR HELP. AT THIS PRELIMINARY STAGE LEAGUE SUGGESTS SOCIETIES MIGHT START EXAMINE POSSIBILITY FIRSTLY OF GIVING CASH GIFTS TO NRC FROM OWN RESOURCES OR FROM THOSE OF THEIR GOVERNMENTS OR INTERESTED ORGANIZATIONS.

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PAGE 03 GENEVA 03751 161255Z

AS MENTIONED ABOVE LEAGUE WILL SHORTLY SEND MORE DETAILED  
SURVEY REPORT TO NATIONAL SOCIETIES. UNQUOTE.  
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174864

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32

36 B  
POL 27-9 BIAFRA-NIGERIA

15 OCT 69 20 23z

DISTRIBUTION

ACTION: Amembassy ABIDJAN

Immediate

STATE 174864

~~NODIS~~

SUBJ: Nigeria/Biafra Relief - Nettle One

1. Amb. Ferguson would appreciate appointment Houphret Tuesday, Oct. 21. Matter of utmost urgency.
2. While previous Houphret/Ferguson talks conducted in French, Ferguson would prefer interpreter.
3. For public purposes Ferguson trip described for consultations with governments involved relief both sides of civil war in Nigeria.

NODIS REVIEW

Cat. A - Caption removed;  
transferred to O/FADRC  
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Reviewed by: Ambassador W. Witman, II  
Date: 4/22/75

END

ROGERS

DRAFTED BY: U/CF:CCFerguson, Jr. *CCF* DRAFTING DATE: 10/15/69 TEL. EXT. 29624 APPROVED BY: U/CF: CCFerguson, Jr. *CCF*  
CLEARANCES: AF: DDNewsom *AF*  
S/S: Mr. Brown *MB* S/PC - C. W. Ruser *CWR*

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DATE 10/15/69

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<u>6</u>	<u>W/CF</u>	<u>Ret 10/52</u>
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<u>8</u>	<u>S/PC</u>	
<u>9</u>	<u>AF</u>	
<u>10</u>	<u>INR</u>	
	<u>WH</u>	
<u>JK</u>	<u>Sec Def</u> } <u>LDX</u>	<u>12/10/69</u>
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**TELEGRAM**

POL 27-9 BIAFRA-NIGERIA  
 174651

*[Handwritten signature]*

15 OCT 69 16 40z

DISTRIBUTION	ACTION: Amembassy ABIDJAN	<u>Priority</u>
	Amembassy LIBREVILLE	<u>Priority</u>
	STATE _____	
	SUBJECT: Nigeria/Biafra Relief	
	1. Amb. Ferguson and Pope U/CF will require visas Gabon and Cote d' Ivorie.  2. Amb. Clarence Clyde Ferguson, Jr., Dip. Passport X 050272, issued Washington March 3, 1969, born Nov. 4, 1924, Wilmington, N. C.  3. James M. Pope Dip. Passport X 055167, issued Washington October 3, 1969, born April 17, 1927, Sharon, Pennsylvania.	
	END ROGERS	

174651

DRAFTED BY: U/CF:CCFerguson, Jr. <i>[initials]</i>	DRAFTING DATE 10/15/69	TEL. EXT. 29624	APPROVED BY: U/CF:CCFerguson, Jr. <i>[initials]</i>
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B  
POL 27-9 BIAFRA-NIGERIA  
XROG 7 U/CF

174596

15 Oct 69 14 07z

DISTRIBUTION

ACTION: Amembassy LIBREVILLE

IMMEDIATE

INFO: USMission GENEVA  
Amembassy PARIS

SUBJECT: Nigeria/Biafra Relief

1. Amb. Ferguson accompanied by Pope U/CF arrive Libreville Friday, Oct. 17 via VT 1765. Will need airport visas. Scheduled to depart Libreville for Abidjan Mon., Oct. 20.
2. Pass message to Cookey by best means that urgent that Ferguson see Cookey in Libreville or Abidjan. FYI. Nature of matter to be discussed precludes discussion in enclave. End FYI.
3. Please arrange suitable accommodations.

END.

ROGERS

(4)

DRAFTED BY:  
U/CF:Amb. Ferguson

DRAFTING DATE  
10/15/69

TEL. EXT.  
29624

APPROVED BY:  
U/CF:Amb. Ferguson

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174661

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31

15 OCT 69 16 42Z

DISTRIBUTION

ACTION: Amembassy LONDON

STATE \_\_\_\_\_

SUBJ: Nigeria/Biafra Relief

1. Amb. Ferguson would appreciate appointments with usual  
Fonoff officials Sat. Oct. 25 if possible.

2. Pass message to Lady Gaitskill and Anthony Lester  
(Barrister) Amb. Ferguson free for dinner either Friday  
or Saturday evening Oct. 24 or 25.

174661

ROGERS

END

①

DRAFTED BY: U/CF:CCFerguson, Jr. <i>CCF</i>	DRAFTING DATE 10/15/69	TEL. EXT. 29624	APPROVED BY: U/CF:CCFerguson, Jr. <i>CCF</i>
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15 OCT 1600Z

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ACTION: US Mission GENEVA IMMEDIATE  
INFO: Amembassy LONDON IMMEDIATE  
Amembassy PARIS IMMEDIATE  
Amembassy LIBREVILLE PRIORITY  
Amembassy ABIDJAN PRIORITY  
Amembassy LAGOS PRIORITY  
Amembassy COTONOU PRIORITY

STATE

SUBJECT: Nigeria/Biafra Relief

1. Following is Ambassador Ferguson's itinerary:

Wed. Oct. 15 Lv Washington, D.C. TWA 704 8:00 PM  
Thurs. Oct. 16 Ar London 8:05 AM  
Thurs. Oct. 16 Lv London AF 823 5:00 PM  
Thurs. Oct. 16 Ar Paris 6:00 PM  
Thurs. Oct. 16 Lv Paris UT 1765 8:15 PM  
Fri. Oct. 17 Ar Libreville 7:00 AM  
Mon. Oct. 20 Lv Libreville RK 88 9:30 AM  
Mon. Oct. 20 Ar Douala 10:15 AM  
Mon. Oct. 20 Lv Douala RK 511 4:00 PM

DRAFTED BY: U/CF - CCFerguson, Jr. 10/15/69 29624 APPROVED BY: U/CF - CCFerguson, Jr.  
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ACTION: US Mission GENEVA IMMEDIATE

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Mon. Oct. 20	Ar Abidjan	9:35 PM
Wed. Oct. 22	Lv Abidjan UT 1818	8:00 AM
Wed. Oct. 22	Ar Paris	7:15 PM
Fri. Oct. 24	Lv Paris AF 818	3:30 PM
Fri. Oct. 24	Ar London	4:25 PM
Sun. Oct. 26	Lv London TWA 709	1:30 PM
Sun. Oct. 26	Ar Dulles	4:45 PM

2. GENEVA: Davidson to meet Amb. Ferguson Thursday,  
Paris  
October 16 during/transit for briefing on operation.

Check whether transit from AF 823 to UT 1765 is at  
Orly and/or LeBourget.

3. LONDON: Ferguson will require usual special  
briefing Thursday, October 16.

END

ROGERS

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DRAFTING DATE

TEL. EXT.

APPROVED BY:

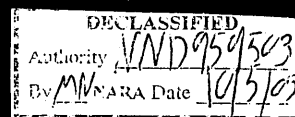
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*POL 27-9 BIAFRA-NIGERIA*  
Department of State **TELEGRAM**

CONFIDENTIAL 129

PAGE 01 LIBREV 01070 152112Z

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ACTION UCF 05

INFO OCT 01, AF 12, EUR 20, IO 13, SSO 00, CCO 00, NSCE 00, USIE 00, SS 20,

NSC 10, SCS 04, SCA 01, SR 01, ORM 03, PM 04, CIAE 00, DODE 00, INR 07

NSAE 00, P 03, RSC 01, USIA 12, PRS 01, AID 28, RSR 01, /147 W  
----- 078799

O R 151715Z OCT 69  
FM AMEMBASSY LIBREVILLE  
TO SECSTATE WASHDC IMMEDIATE 2877  
INFO USMISSION GENEVA  
AMEMBASSY PARIS

C O N F I D E N T I A L LIBREVILLE 1070

SUBJECT: NIGERIA/BIAFRA RELIEF

REF: STATE 174596 - *POL 27-9 BIAFRA-NIGERIA*  
*ORG 7 U/CF*

1. MESSAGE PARA 2 REFTEL RELAYED THROUGH LOCAL BIAFRAN REPRESENTATIVE WITH APPROPRIATE INDICATION URGENCY.

2. IN SAME MESSAGE TO OWERRI, WE HIGHLIGHTED DELAY CONFIRMATION FOR FLAHERTY, WESTERN VISIT, STATING THEY PLANNED TO ENTER ON MIDNIGHT FLIGHT TONIGHT IF PERMISSION RECEIVED IN TIME. NO PROBLEM HERE WITH FRENCH RED CROSS AND SEATS ON AIRCRAFT, BUT BIAFRAN COMMUNICATIONS ARE BOTTLENECK. PLEASE ASK OTUE TO HELP EXPEDITE CONFIRMATION TO LIBREVILLE.

3. RE AIRPORT VISAS, HAVE BEEN UNABLE TO OBTAIN IN PAST. REQUEST YOU ATTEMPT GET THESE IN WASHINGTON, BUT IF NOT POSSIBLE, SEND PP NUMBERS, DATES BIRTH, DATES/PLACE ISSUED AND WE'LL TRY AGAIN.  
FUNKHOUSER

*Libreville 1070*  
*10-15-69*

(1)

CONFIDENTIAL

0213

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By MWA Date 10/5/05



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POL 27-9 BIAFRA-NIGERIA  
Department of State **TELEGRAM**

UNCLASSIFIED 127

PAGE 01 COTONO 01030 150925Z

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ACTION AF 18

INFO: OCT 01, IO 13, UCF 05, SCSE 00, SCA 01, AID 28, CIAE 00, DODE 00, INR 07,

NSAE 00, P 03, RSC 01, USIA 12, PRS 01, UPW 01, SR 01, ORM 03, EUR 20,

RSR 01, 116 W

074535

P 150740Z OCT 69  
FM AMEMBASSY COTONOU  
TO SECSTATE WASHDC PRIORITY 2461  
INFO USMISSION GENEVA PRIORITY  
AMEMBASSY LAGOS  
AMEMBASSY LIBREVILLE

UNCLAS COTONOU 1030

SUBU: DEPARTURE ICRC MISSION TO BIAFRA

ICRC MISSION LED BY RUEGGER DEPARTED COTONOU FOR ULI  
AT 0230 HOURS LOCAL OCTOBER 15  
LODRAM  
BT

NNN

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0214

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Authority VND 959/503  
By MNARA Date 10/5/05

Cotonou 1030  
10-15-69

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POL 27-9 BIAFRA- NIGERIA  
Department of State **TELEGRAM**

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PAGE 01 GENEVA 03735 151037Z

17  
ACTION UCF 05

INFO OCT 01, AF 12, EUR 20, IO 13, CIAE 00, DODE 00, PM 04, H 02, INR 07, L 03,

NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12, AID 28, SCS 04,

SCA 01, SR 01, ORM 03, RSR 01, /152 W

074925

P R 151008Z OCT 69  
FM USMISSION GENEVA  
TO SECSTATE WASHDC PRIORITY 3352  
INFO AMEMBASSY COTONOU  
AMEMBASSY LAGOS  
AMEMBASSY LIBREVILLE  
AMEMBASSY ROME  
AMEMBASSY ADDIS ABABA  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
USMISSION USUN NEW YORK

LIMITED OFFICIAL USE GENEVA 3735

STATE FOR U/CF

ICRC RANORTS RUEGGER MISSION ARRIVED BIAFRA EVENING 14-15  
OCTOBER.  
BASSIN

GENEVA-3735  
10-15 69

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PAGE 01 GENEVA 03737 151536Z

44

ACTION UCF 05

INFO OCT 01, AF 12, EUR 20, IO 13, AID 28, SR 01, ORM 03, SCA 01, SCS 04,

UPW 01, CIAE 00, DODE 00, PM 04, H 02, INR 07, LI 03, NSAE 00, NSC 10,

P 03, RSC 01, PRS 01, SS 20, USIA 12, RSR 01, 153 W  
076650

R 151510Z OCT 69  
FM USMISSION GENEVA  
TO SECSTATE WASHDC 3354  
INFO AMEMBASSY COPENHAGEN  
AMEMBASSY LAGOS

LIMITED OFFICIAL USE GENEVA 3737

STATE FOR U/CF

OWNER OF WORLD COUNCIL OF CHURCHES STATED THAT WCC THIS WEEK  
WILL DONATE \$150,000 TO SUPPORT NORCHURCHAID'S AIRLIFT.  
THIS WILL BE THIRD SUCH DONATION.  
BASSIN

GENEVA-3737  
10-1569

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0216

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By MVA Date 10/3/05



Department of State

TELEGRAM

20

av 12-2 Kabor  
RR Pcl 27-9 Benja - Nigeria

CONFIDENTIAL 818

PAGE: 01 LIBREV 01069 151520Z

50

ACTION: SS: 70

INFO: OCT 01, CIAE 00, 1071 W

P: RI 151415Z OCT 69  
FM: AMEMBASSY LIBREVILLE  
TO: SECSTATE WASHDC PRIORITY 2876  
INFO: AMEMBASSY PARIS  
AMEMBASSY LAGOS  
AMEMBASSY BRUSSELS

076563

C O N F I D E N T I A L LIBREVILLE 1069

LIMDIS

FORT ASSISTANT SECRETARY NEWSOM

SUBJECT: BONGO URGENT REQUEST FOR SALE OF DC-6

REF: LIBREVILLE 1024, 988  
STATE 173990, 172926, 169465  
PARIS 15741  
BRUSSELS 6411, 6371, 6313  
LAGOS 8995

1. OBVIOUSLY FAR FROM FRENCH RPT FRENCH RPT FRENCH ARMS  
AIR LIFT USING LIBREVILLE REAL ESTATE GUMS UP US-GABONESE  
AFFAIRS FROM A - Z, INCLUDING PRESIDENT'S REQUEST TO EXPEDITE  
SALE OF DC-6 REFTELS.

2. WHEREAS ANYTHING IS POSSIBLE IN WAR AND LOVE, I BELIEVE  
USG SHOULD TAKE FRENCH, BELGIANS, AND GABONESE AT THEIR WORD  
ON THIS ONE.

A) GABONESE MAY NOT BE TOO BRIGHT, BUT HIGHLY DOUBTFUL BONGO  
WOULD SEND SPECIAL AMBASSADOR TO AMERICAN EMBASSY URGENTLY TO  
GET PLANE FOR ARMS LIFT, PARTICULARLY SINCE THE GABONESE  
GOVERNMENT ON RECORD AS DENYING RESPONSIBILITY FOR THIS  
TRAFFIC.

B) FRENCH AMBASSADOR, WHOM I WILL CONTINUE TO TRUST UNTIL  
FACTS PROVE OTHERWISE, AND WHO CERTAINLY SPEAKS WITH AUTHORITY  
ON THIS SUBJECT, "GUARANTEES" IT WILL NOT RPT NOT BE USED FOR

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Libreville 1069  
10-15-69

0217

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ACTION: Amembassy PARIS

STATE

~~NODIS~~

SUBJ: Nigeria/Biafra Relief - Nettle One

1. Amb. Ferguson would appreciate appointments with usual Quai officials Thurs. Oct. 23. Matter of urgency.
2. Please use usual cover story if Press becomes aware Ferguson presence Paris.

NODIS REVIEW

Cat. A - Caption removed;  
transferred to O/FADRC  
Cat. B - Transferred to O/FADRC  
with additional access  
controlled by S/S  
Cat. C - Caption and custody  
retained by S/S

Reviewed by: Ambassador W. Witman, II

Date: 4/19 1975

END

ROGERS

Pol 27 Biafra-Nigeria

DRAFTED BY: U/CF:CCFerguson, Jr. *CCF* DRAFTING DATE: 10/15/69 TEL. EXT.: 29624 APPROVED BY: U/CF:CCFerguson, Jr. *CCF*  
CLEARANCES:  
AF: DDNewsom *DD* S/PC - C. W. Ruser *WR*  
S/S: Mr. Brown *WB*

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FORM FS-413  
4-68

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<u>7</u>	<u>S/PRS</u>	
<u>8</u>	<u>S/PC</u>	
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CONFIDENTIAL 929

PAGE 01 LAGOS 09261 221153Z

54  
ACTION AF 18

INFO OCT 01, EUR 20, IO 13, AID 28, SR 01, ORM 03, SCA 01, SCS 04, RSR 01,

CIAE 00, DODE 00, PM 05, H 02, INR 07, L 03, NSAE 00, NSC 10, P 03,

RSC 01, PRS 01, SS 20, UPW 01, UCF 05, CCO 00, SSO 00, NSCE 00, USIE 00,

/148 W

117854

O P 221103Z OCT 69  
FM AMEMBASSY LAGOS  
TO SECSTATE WASHDC IMMEDIATE 9555  
INFO AMEMBASSY ABIDJAN PRIORITY  
AMEMBASSY PARIS  
AMEMBASSY LONDON  
AMEMBASSY COTONOU  
USMISSION GENEVA

C O N F I D E N T I A L LAGOS 9261

SUBJECT: NIGERIAN RELIEF - RUEGGER MISSION ON DAYFLIGHTS

1. BIGNAMI LEAVING THIS MORNING VIA SWISS AIR FOR GENEVA. RUEGGER WILL MEET BIGNAMI IN ACCRA AND THEY WILL PROCEED TOGETHER. BIGNAMI TOLD US FOLLOWING ABOUT RUEGGER MISSION'S EXPERIENCE IN BIAFRA:

2. OJUKWU TOOK POSITION IT TRAGIC TO SACRIFICE A GENERATION BUT THIS PREFERABLE TO SACRIFICING "MY COUNTRY." HE FEARED AGREEMENT DAYFLIGHTS TO ULI WOULD SOMEHOW BE USED BY FEDERAL FORCES TO MILITARY ADVANTAGE. ACCORDING BIGNAMI, HE DID NOT REPEAT NOT, HOWEVER, CLOSE OFF MATTER FINALLY AND MORE DIALOGUE IS ANTICIPATED. BIAFRANS (PERHAPS OJUKWU) REFERRING TO BIGNAMI'S PRESENCE AS ICRC REP IN FMG, STATED DESIRE HAVE SIMILAR ICRC REP IN BIAFRA. BIGNAMI THOUGHT THIS GOOD IDEA IF COULD NFIND "INDEPENDENT" PERSON, NOT REPEAT NOT JAGGI. RUEGGER STAYED CLOSE TO SCRIPT AND OFFERED NO REPEAT NO NEW IDEAS. HE URGED FORMULA AGREED WITH FMG, PRESSED IN PARTICULAR FOR SHORT 3 WEEK PERIOD, AND MADE BEST CASE HE COULD AGAINST

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PAGE 02 LAGOS 09261 221153Z

ARGUMENT THAT USE OF ULI BY DAY WOULD JEOPARDIZE BIAFRA MILITARY SITUATION. HE DID SUGGEST ICRC MIGHT CONSIDER POSSIBILITY SOMEWHAT SORTER HOURS OF USE THAN CURRENTLY CONTEMPLATED.

3. RUEGGER HAD CONTEMPLATED HOLDING FULL COMMITTEE MEETING OF ICRC ON HIS RETURN BUT BIGNAMI BELIEVES HE HAS PERSUADED HIM AVOID IF POSSIBLE SUCH MEETING AT THIS TIME. BIGNAMI ARGUED THAT FOR FIRST TIME ICRC HAD PLAYED CARDS RIGHT THAT EACH TIME COMMITTEE MET DAMAGING PUBLIC STATEMENTS EMERGED AND THAT IMPORTANT HAVE PERIOD OF QUIET DIPLOMACY.

4. BIGNAMI HAS INFORMED DEPPERMSEC ENAHORO THAT NO REPEAT NO NEW INITIATIVES TAKEN BUT ASKED IF FMG MIGHT AT SOME STAGE IF THIS HELPFUL JOIN IN "TRIPARTITE DECLARATION" (FMG, REBELS, AND PRESUMABLY ICRC) IN WHICH PARTIES ASSERTED THAT THERE WOULD BE NO REPEAT NO EFFORT TAKE ADVANTAGE OF DAYLIGHT USE OF ULI FOR MILITARY GAIN. ENAHORO'S REPLY WAS "WHY NOT?"

5. RUEGGER MISSION APPALLED BY SITUATION IN BIAFRA AND DR. SPIRGI WHO HAD BEEN THERE BEFORE SAID FOOD CONDITIONS WERE AS BAD NOW AS THEY HAD EVER BEEN. GP-4  
TRUEHEART  
BT

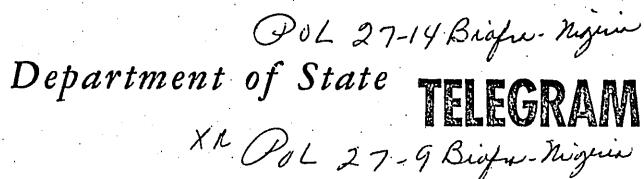
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PAGE 01 ABIDJA 02969 221049Z

14  
ACTION SS 45

INFO OCT 01,SSO 00,1046 W

118062

R 221030Z OCT 69  
FM AMEMBASSY ABIDJAN  
TO SECSTATE WASHDC 4685

LIMITED OFFICIAL USE ABIDJAN 2969

EXDIS

REF: STATE 178471

SUBJ: ICRC RELIEF RLIGHTS

REFTEL ARRIVED TOO LATE FOR FERGUSON. SUGGEST DEPT REPEAT  
PARIS.  
MORGAN  
BT

②

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59

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PAGE 01 DAR ES 03024 221307Z

53  
ACTION SS 45

INFO OCT 01, SSO 00, /046 W

118268

P 221100Z OCT 69  
FM AMEMBASSY DAR ES SALAAM  
TO SECSTATE WASHDC PRIORITY 6860

SECRET DAR ES SALAAM 3024

EXDIS

SUBJECT: ICRC RELIEF FLIGHTS

REF: STATE 178471

1. HAVE REQUESTED APPOINTMENT WITH NYERERE "TO CONVEY MESSAGE FROM MY GOVERNMENT CONCERNING ICRC RELIEF FLIGHTS." CHIEF OF PROTOCOL MFINANGA SUGGESTED THAT MESSAGE BE DELIVERED TO MINSTATE FOR FOREIGN AFFAIRS MHANDO, BUT I REPLIED THAT SINCE MATTER FOLLOWS UP ON CONVERSATION OF PRESIDENT WITH AMBASSADOR LEONHART, I BELIEVED IT SHOULD BE CONVEYED TO PRESIDENT DIRECT. MFINANGA AGREED TO TRY ARRANGE APPOINTMENT.

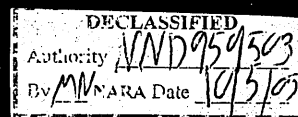
2. IF APPOINTMENT WITH PRESIDENT NOT POSSIBLE, SHOULD MESSAGE BE CONVEYED TO MHANDO? GP-2  
MATLOCK

SECRET

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DAR ES SALAAM 3024, 10-2269

0223



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D	✓ 7	EUR	
C	✓ 10	NEA	
PM		OTHER AGENCIES	
S/PC	✓✓ 12-13 ✓✓	White House	✓✓ 2-3 ✓✓
S/CPR		Vice President	
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Subj: ICRC Relief Flights

Ref: Dar es Salaam 3024

If you not able see Nyerere by all means convey message to Mhando.  
as we desire encourage maximum Tanzanian cooperation.

178898

ROGERS

DRAFTED BY: AF/SN:GBSherry;ba	DRAFTING DATE 10/22/69	TEL. EXT. 29311	APPROVED BY: AF/SN - William H. Brubeck
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PRINCIPALS		GEOGRAPHIC BUREAUS	
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J	<i>6</i>	EA	
D	<i>7</i>	EUR	
C	<i>10</i>	NEA	
PM		OTHER AGENCIES	
S/PC	<i>12-13</i>	White House	<i>2/3</i>
S/CPR		Vice President	
U/CF	<i>14</i>	Defense	
S/PRS		State Rep	
FUNCTIONAL BUREAUS		CIA	<i>18</i>
E		ACDA	
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S/CPR		Vice President	
U/CF ✓ 14		Defense	
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**178707**

*04*

22 OCT 69 14 28z

*30*

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ACTION: Amembassy LIBREVILLE IMMEDIATE

LIMDIS

STATE \_\_\_\_\_

FOR DEWEY FROM U/CF:

1. As you know, CDC greatly concerned re physical safety Western. Understand you will be departing enclave first. Assume Flaherty will remain enclave until Western has departed. Please confirm.

END

ROGERS

DRAFTED BY: U/CF:HBShishkin <i>WV</i>	DRAFTING DATE 10/22/69	TEL. EXT. 29002	APPROVED BY: John W. Foley <i>WV</i>
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Department of State **TELEGRAM**

10-22-69  
9277

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PAGE 01 LAGOS 09277 221616Z

44  
ACTION AF 18

INFO OCT 01, EUR 20, IO 13, AID 28, SRI 01, ORM 03, SCA 01, SCS 04, CCG 00,  
SSO 00, NSCE 00, USIE 00, CIAE 00, DODE 00, PM 05, H 02, INR 07, LI 03,  
NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, UPW 01, UCF 05, RSRT 01,  
/148. W

O R 221543Z OCT 69  
FM AMEMBASSY LAGOS  
TO SECSTATE WASHDC IMMEDIATE 9568  
INFO USMISSION GENEVA  
AMEMBASSY LONDON

UNCLAS LAGOS 9277

SUBJECT: NIGERIAN RELIEF - DAYLIGHT FLIGHTS

PRESUME DEPARTMENT WILL HAVE SEEN FBIS ITEM N220940  
WHICH REPORTS BIAFRAN RADIO STATEMENT REJECTING  
ICRC DAYLIGHT FLIGHT PROPOSALS.  
TRUEHEART

①

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	U/F 2	IM 2	USUN 4	DEPT PASS: ABIDJAN, GENEVA, IAGOS, LONDON, PARIS			
AGR 10	COM 10	FRB	INT	FROM : Amembassy LIBREVILLE		DATE: October 22, 1969	
LAB	TAR	TR	XMB	SUBJECT : French Embassy Report on Hunger in Biafra, September 1969			
AIR 5	ARMY 3	NAVY 5	OSD 34	REF :			
USIA 10	NSA 3	CIA 16	NEW 9	F			
PASS 10	2120	NSC 6		French Ambassador Delauney gave me a copy of their Embassy report prepared by the French Red Cross at Libreville, covering hunger in Biafra, September 1969.			
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PAGE 01 GENEVA 03831 221558Z

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ACTION UCF 05

INFO OCT 01, AF 12, EUR 20, IO 13, UPW 01, SR 01, ORM 03, SCS 04, SCA 01, 79

AID 28, CIAE 00, DODE 00, PM 05, HI 02, INR 07, LI 03, NSAE 00, NSC 10,

P 03, RSC 01, PRS 01, SS 20, USIA 12, RSR 01, 154 W.

119276

R 221545Z OCT 69

FM USMISSION GENEVA

TO SECSTATE WASHDC 3446

INFO AMEMBASSY ABIDJAN

AMEMBASSY LAGOS

AMEMBASSY LIBREVILLE

AMEMBASSY PARIS

LIMITED OFFICIAL USE GENEVA 3831

STATE FOR U/CFI

REF STATE 176813 LAGOS 9172

1. DABNEY LICROSS STATED NIGERIA RC DELEGATION RETURNED TO GENEVA AFTER VISITING AMSTERDAM AS THEY WERE UNABLE TO FLY TO POLAND AND EAST BERLIN BECAUSE OF HEAVY FOG WHICH HAS BEEN COVERING CENTRAL EUROPE. DELEGATION NOW IN ALGERIA.

2. HE FELT STRONGLY THAT CHIEF JUSTICE ADEMOLA'S APPEAL TO AMERICAN RC SHOULD HAVE BEEN MADE THROUGH LICROSS SINCE REQUEST THROUGH GOVERNMENTS GIVES RC SOCIETIES IMPRESSION NRC LESS THAN INDEPENDENT, REFA.

3. UNTIL CLEAR DELINEATION OF RESPONSIBILITY ESTABLISHED (HOPEFULLY AT NOVEMBER 4 MEETING) BETWEEN NRC AND REHAB COMM LICROSS FEELS NRC FUND RAISING EFFORTS WILL BE DIFFICULT (REF B). JUSTICE ADEFARESINI HAS ALREADY INDICATED EMBARRASSMENT OVER LACK OF CLEAR LINES OF RESPONSIBILITY. BASSIN

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STATE 178895

FOR AMBASSADOR FERGUSON

SUBJECT: Nettle One: Nigerian/Biafran Relief

In your discussions with French and British you authorized give account of U.S. effort break impasse daylight flights along same lines you took in talks with Bongo and Houphouet. However, you should soft-pedal any remarks re what ~~END~~ action US might take in event FMG should conduct hostile activities against daylight flights.

NODIS REVIEW	
Cat. A - Caption removed:	
Cat. B - Transferred to O/FADRC	
Cat. C - Caption and custody retained by S/S	
Reviewed by: Ambassador W. Wilson, II	
Date: 7/2/75	

End.

ROGERS.

DRAFTED BY: U/CF:JWFoley, Jr.

DRAFTING DATE: 10/22/69

TEL. EXT.: 23256

APPROVED BY: U/CF:JWFoley, Jr.

CLEARANCES:

AF/SN - Mr. Brubeck  
S/PC - Mr. Ruser  
S/S - Mr. ~~XXXX~~ Brown

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FORM FS-413  
4-68

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<u>CIA</u>		<u>756</u>	
3. Transmitted by: <u>Eric Fellers</u>		4. Received by: <u>WHITE HOUSE SITUATION ROOM</u>	
Date & Time: <u>22/1743</u>		Date & Time: <u>X</u>	
5. Description <u>State 178895</u>			
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7. No. of Pgs. <u>1</u>		8. Precedence <u>PRIORITY</u>	
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<u>2) Sec Def Laird</u>		<u>Information X</u>	
<u>3) CIA - Mr. Helms</u>		<u>Per Request</u>	

0233

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POL 27-9 BIAFRA - NIGERIA



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ACTION: UCF 05

INFO: OCT 01, AF 12, EUR 20, IO 13, AID 28, SR 01, ORM 03, SCA 01, SGS 04,

UPW 01, CIAE 00, DODE 00, PM 05, H 02, INR 07, L 03, NSAE 00, NSC 10,

PI 03, RSC 01, PRS 01, SS 20, USIA 12, HEW 08, RSR 01, 162 W

118195

R 221128Z OCT 69

FM USMISSION GENEVA

TO SECSTATE WASHDC 3443

INFO AMEMBASSY ABIDJAN

AMEMBASSY LAGOS

AMEMBASSY LIBREVILLE

AMEMBASSY LONDON

AMEMBASSY PARIS

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STATE FOR U/CF

FOLLOWING IS MARKPRESS RELEASE DATED OCTOBER 20. UNNECESSARY WORDS OMITTED. QUOTE: RAID REPORT DENIED. NIGERIAN REPORT THAT BIAFRAN PLANE BEARING RC MARKINGS BOMBED BIAFRAN MARKET FLATLY DENIED. GOVERNMENT SPOKESMAN DESCRIBED REPORT "RIDICULOUS". ONLY POSSIBLE REASON FOR STORY THAT HE COULD IMAGINE WAS TO EMBARRASS RC NEGOTIATING TEAM VISITING BIAFRA.

U.K. ACTION CONDEMNED: TOUR OF AFRICAN COUNTRIES TO DISCUSS NIGERIA/BIAFRA CONFLICT UNDER SECRETARY MORAFF MAURICE FOLEY HAS BEEN CONDEMNED BY BIAFRA'S CHIEF NEGOTIATOR, SIR LOUIS MBANEFO. IN STATEMENT ISSUED IN OVERRI SIR LOUIS, BIAFRA'S CHIEF JUSTICE AND PRESIDENT OF THE COURT OF APPEAL, SAID "BRITISH GOVERNMENT HAS ALWAYS MAINTAINED THIS CONFLICT WAS AFRICAN AFFAIR, YET WHENEVER AFRICANS INITIATE PEACE MOVE SHE BEGINS TO THROW HER DEAD WEIGHT HERE AND THERE, SOWING SEEDS DISCORD. LEFT ALONE, AFRICANS WOULD HAVE SETTLED THIS CONFLICT LONG AGO."

PLEBISCITE DEMANDED: NIGERIAN CLAIMS IN RECENT WEEKS THOUSANDS BIAFRANS HAVE BEEN CROSSING OVER INTO TERRITORY THEY OCCUPY HAS

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BEEN DESCRIBED AS "COMPLETE FICTION" BY BIAFRA'S REHABILITATION COMMISSIONER, DR. S.E. IMOKE. HE POINTED OUT SOME BIAFRANS CROSSED INTO OCCUPIED TERRITORY TO REAP THEIR CASSAVA CROPS, BUT RETURNED. DR. IMOKE CHALLENGED NIGERIANS INVITE NEUTRAL INTERNATIONAL BODY CONDUCT PLEBISCITE EVEN AMONG FEW BIAFRANS REMAINING UNDER THEIR CONTROL IF THEY SERIOUS THEIR ASSERTION THAT THOSE BIAFRANS SUPPORTED THEM.

HOSPITAL PLANNED; WEST GERMAN CARITAS PLANS OPEN POUNDS 500,000 PEDIATRICS HOSPITAL IN BIAFRA, ANNOUNCED BISHOP OF PORT HARCOURT AND HEAD CARITAS BIAFRA, DR. GODFREY OKOYE. TEAM OF GERMAN DOCTORS AND NURSES ALREADY ARRIVED IN COUNTRY IN CONNECTION WITH PROJECT.

CIVILIANS KILLED IN AIR RAIDS; THREE CIVILIANS KILLED AND TEN INJURED WHEN NIGERIAN AIRCRAFT RAIDED VILLAGE NEAR OWERRI. CHURCH AND REFUGEE CAMP WERE AMONG TARGETS. ANOTHER RAID, ON AKPAKU, PORT HARCOURT PROVINCE, 20 PEOPLE INCLUDING 12 INMATES OF REFUGEE CAMP KILLED AND 30 INJURED.

RUSSIANS FOR NIGERIAN AIR FORCE; BIAFRAN GOVERNMENT SPOKESMAN QUOTED RELIABLE SOURCE IN LONDON TO EFFECT THAT LARGE NUMBER RUSSIAN PILOTS, TECHNICIANS AND GROUND STAFF WILL BE JOINING NIGERIAN AIR FORCE UNDER NEW ARRANGEMENT BETWEEN MOSCOW AND LAGOS. UNQUOTE. DECONTROL ON RECEIPT BASSIN.

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118393

R 221128Z OCT 69  
FM USMISSION GENEVA  
TO SECSTATE WASHDC 3442  
INFO AMEMBASSY COTONOU  
AMEMBASSY LAGOS  
AMEMBASSY LIBREVILLE  
AMEMBASSY PARIS

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STATE FOR U/CF

REF: STATE 177771

1. IN REPLY TO SUGGESTION REFTEL AMMAN ICRC STATED ICRC EXPECTS NO DECISION ON STOCKS TO BE MADE UNTIL REPORT RECEIVED FROM BIGNAMI WHO EXPECTED ARRIVE GENEVA TONIGHT. AMMAN'S PRELIMINARY THOUGHTS HOWEVER INDICATE ICRC SEES NO PROBLEM DISPOSING OF CSM FROM ST. ISABEL IF THIS BECOMES NECESSARY. THEY WISH TO KEEP RICE WHICH HAS LONGER SHELF LIFE FOR AS MUCH AS TWO OR THREE MONTHS LONGER TO DEMONSTRATE ICRC READINESS TO RESUME RELIEF ACTIVITIES.
2. AMMAN WAS ADVISED THAT IT WOULD BE BETTER TO MOVE OLDER CSM TO LAGOS AND THAT USG COULD REPLACE WITH NEW STOCKS IF FLIGHTS RESUMED. HE REPLIED COMMITTEE WOULD TAKE THESE SUGGESTIONS INTO CONSIDERATION AFTER BIGNAMI REPORT.
3. STOCK SITUATION

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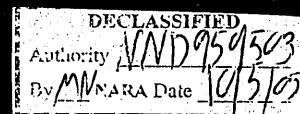
PAGE 02 GENEVA 03827 221335Z

	CSM	RICE	STOCKFISH	BEANS
ST. ISABEL	2,850 MT	1,200	500	560
COTONOU	3,460	3,900	500	0

4. COMMENT: ALTHOUGH BASSET WAS VERY CONCERNED ABOUT SPOILAGE OF CSM, RICE AND STOCKFISH ON ST. ISABEL AMMAN ON OTHER HAND SEES LITTLE DIFFICULTY IN MEETING PROBLEM. BOTH HOWEVER PREFER TO AWAIT BIGNAMI REPORT BEFORE MAKING ANY DECISION.  
BASSIN

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EI 15, /167 W

P R 221050Z OCT 69  
FM USMISSION GENEVA  
TO SECSTATE WASHDC PRIORITY 3438  
INFO AMEMBASSY ABIDJAN  
AMEMBASSY LAGOS  
AMEMBASSY LIBREVILLE  
AMEMBASSY PARIS

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SUBJ: LSM'S

STATE FOR U/CF

1. IN MEETING WITH DAVIDSON BASSET WISHED TO FORMALLY BUT PRELIMINARILY ADVISE USG OF NEED FOR ADDITIONAL FINANCING FOR LSM CONTRACT. HE AND REGANASS (CHIEF OF FINANCE SECTION ICRC) STATE THAT LSM AGREEMENT WITH USG INCLUDES CLAUSE WHICH STATES: IN EFFECT USG WOULD REVIEW FAVORABLY ICRC REQUIREMENT FOR ADDITIONAL FINANCING IF THIS BECAME NECESSARY. ICRC THEREFORE WANTS TO EVOKE THIS CLAUSE TO ASK FOR ADDITIONAL MONEY FOR LSM OPERATION. BOTH BASSET AND REGANASS WERE LESS THAN CLEAR ON AMOUNT REQUIRED. BASSET STATING \$1 MILLION, REGANASS \$600,000.

2. DAVIDSON POINTED OUT TERMINATION OF CONTRACT FOR TWO COASTERS IS SAVINGS WHICH COULD BE APPLIED TO LSM'S. MOREOVER INSPITE OF HEAVY FIXED COSTS FOR MAINTENANCE OF AIRCRAFT THERE REMAINS REDUCTION IN EXPENSES BECAUSE OF AIRLIFT INACTIVITY. IN ADDITION CANCELLATION OF ICELANDIC AIRPLANE CONTRACT IS ALSO AN APPLICABLE SAVINGS. PART ICRC'S FINANCIAL PROBLEMS

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IS ALSO RESULT OF CURTAILMENT OF CONTRIBUTIONS FROM NORWAY, BELGIUM, FINLAND AND EVEN SWITZERLAND. IN FINAL POINT DAVIDSON MENTIONED THAT IT IS DIFFICULT TO DISCUSS MONEY QUESTION WITHOUT FINANCIAL REPORT, ALTHOUGH ICRC HAS SENT US THE EXPENSE PART OF REPORT WE ARE STILL WAITING FOR REPORT OF INCOME AND CONTRIBUTIONS.

3. BASSET AND REGANASS AGREED THAT THE COMPLETE REPORT WOULD BE PREREQUISIT BEFORE ANY SPECIFIC REQUESTS WERE MADE FOR ADDITIONAL ASSISTANCE. FURTHERMORE, THEY PROMISED THAT ANY SUCH REQUEST WILL BE MADE NOT ONLY TO USG BUT TO ALL GOVERNMENTS WHO HAVE CONTRIBUTED TO NIGERIA/BIAFRA PROGRAM IN THE PAST AND THAT ECONOMIES NOTED PARA 2 WOULD ALSO BE TAKEN INTO CONSIDERATION.

BASSIN

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INFO: USMission GENEVA  
Amembassy LAGOS  
Amembassy LONDON

STATE \_\_\_\_\_

REF: The Hague 4050

1. Status of Cross River plan not changed since break-down second-round talks at Geneva Sept. 5. There is no indication FMG military have altered opposition to route on security grounds and that Southeastern State resistance to plan would now be any less vehement. FMG could therefore be expected to continue maintain previous position on clearance issue and insist on its legitimate prerogative to check vessels entering Nigerian waters.

2. Same info given Secretary Netherlands Embassy today when he called to review with U/CF status of various relief proposals.

END

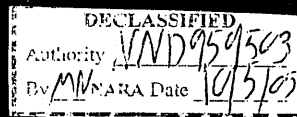
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TEL. EXT.: 23256  
APPROVED BY: U/CF:JWFoley, Jr.  
CLEARANCES:  
AF/SN - Mr. Sherrill  
EUR/FBX - Mr. North  
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ACTION: Amembassy DAR ES SALAAM  
Amembassy ADDIS ABABA

INFO: Amembassy ABIDJAN  
Amembassy LONDON  
US MISSION GENEVA

REF : Belgrade 3376

SUBJ: ICRC Relief Flights  
EXDIS  
ABIDJAN FOR FERGUSON

- convenient
1. Believe it would be useful at ~~XXXXXXXXXXXX~~ opportunity to express to Nyerere our appreciation his conversation with Amb Leonhart and offer to fill him in on our efforts re ICRC daylight relief flights along following lines.
  2. Amb Ferguson now on trip West Africa on problems of relief program. Among his purposes is explore what can be done help solve present impasse over ICRC agreement, as well as dealing with certain immediate practical problems on ongoing relief programs.
  3. We also in communication with Biafrans, attempting to meet their concern over security aspects ICRC program. We offering, if Biafrans agree accept program, to make public statement of US confidence in Nigerian good faith in promising no ~~XXXXXXXXXX~~ military violation of agreement. We regard this as nearest to ~~XXXXXXXXXX~~ QTE third

DRAFTED BY:

AF/SN:WHBrubeck:bjr

DRAFTING DATE

10-20-69

TEL. EXT.

21185

APPROVED BY:

AF - Amb. Newsom

CLEARANCES:

U/CF - Mr. Foley

AF/E - Mr. Beyer

S/S - Mr. Brown

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party guarantee END QTE Biafrans can reasonably ask. You can tell Nyerere in view assurances from US and others, and efforts made by ICRC to meet Biafran security concern by possible use of neutral observers and other arrangements, we find difficult understand insistence on third party guarantees at expense of relief for Biafran people.

4. You should emphasize re peace negotiations that while we want to be helpful, we regard as African problem and not appropriate for US to intervene. We appreciate receiving Nyerere expression of views and fully support efforts to achieve negotiated settlement.

5. For Addis - Embassy may draw on above to inform Emperor our current initiative noting that this very sensitive matter. However, we have informed both Gowon and Nyerere.

END

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INFO OCT 01, AF 12, EUR 20, IO 13, USIE 00, CIAE 00, DODE 00, PM 05, H 02,

INR 07, L 03, NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, SR 01, ORM 03,

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R 211710Z OCT 69  
FM AMEMBASSY ABIDJAN  
TO SECSTATE WASHDC 4683  
INFO AMEMBASSY LONDON  
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JOINT EMBASSY-USIS MESSAGE

SUBJ: NIGERIA/BIAFRA-FERGUSON VISIT

REF: LIBREVILLE 1081

1. LOCAL AFP CORRESPONDENT QUERIED EMBASSY RE FERGUSON VISIT ON BASIS AFP REPORT LIBREVILLE PRESS CONFERENCE REPORTED REFTEL, WHICH INCLUDED ABIDJAN ON FERGUSON ITINERARY. AT EMBASSY REQUEST AFP CORRESPONDENT AGREED FILE NOTHING ON FERGUSON ARRIVAL UNTIL EVENING OCTOBER 21, BUT ASKED WHETHER COULD HAVE SOME STATEMENT FOR ATTRIBUTION FERGUSON.

2. FERGUSON AUTHORIZED FOLLOWING STATEMENT AFP AT 1630 GMT TODAY: QUOTE: I HAVE COME TO ABIDJAN FOR A FIRST-HAND LOOK AT THE HUMANITARIAN EFFORTS THE IVORY COAST, UNDER THE LEADERSHIP OF PRESIDENT FELIX HOUPHOUET-BOIGNY, IS MAKING TO RELIEVE THE SUFFERING OF INNOCENT CHILDREN-VICTIMS OF THE NIGERIAN CIVIL WAR. WHILE IN ABIDJAN, I SHALL MEET WITH SOME OF THE OFFICIALS

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*Abidjan 2963 10-21-69*

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INVOLVED IN THIS HUMANITARIAN PROJECT THAT HAS BOTH THE ADMIRATION  
AND GRATITUDE OF THE PEOPLE OF THE UNITED STATES. UNQUOTE.  
MORGAN  
BT

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RSC 01, /045 W

O P 211027Z OCT 69 ZFF4  
FM AMEMBASSY ABIDJAN  
TO AMEMBASSY COTONOU IMMEDIATE  
INFO SECSTATE WASHDC PRIORITY 4678  
USMISSION GENEVA  
AMEMBASSY LAGOS

117701

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REF: COTONOU 1065

FERGUSON CAN SEE I.C.R.C. DELEGATION ANY TIME AFTER 17:30  
TODAY IN ABIDJAN. CONTACT US EMBASSY UPON ARRIVAL.  
MORGAN  
UNQUOTE MORGAN  
BT

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ACTION SS 70

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116679

R 211520Z OCT 69  
FM AMEMBASSY LIBREVILLE  
TO SECSTATE WASHDC 2898  
AMEMBASSY ABIDJAN  
INFO USMISSION GENEVA  
AMEMBASSY THE HAGUE  
AMEMBASSY LAGOS

C O N F I D E N T I A L LIBREVILLE 1098

LIMDIS

FOR FERGUSON FROM DEWEY

SUBJECT: FRENCH RED CROSS FLIGHT OUT OF LIBREVILLE

1. I ATTEMPTED ENTER ENCLAVE LAST NIGHT VIA FRENCH RED CROSS DC-4. FORCED TO TURN BACK DUE ENGINE FAILURE 40 MINUTES OUT OF LIBREVILLE. CREW NOW REPLACING CYLINDER. HOPE TO FLY TONIGHT, OR IN ANY CASE, I WILL ENTER ON SECOND RC DC-4.

2. APPROX 1/2 CARGO ON ABORTED FLIGHT WAS US PL-480 RICE MARKED "NIGERIA." ALSO SEVERAL BALES STOCKFISH (MILDLY INFESTED) AND SEVERAL BOSES FRENCH OVOMALTINE. CREW GAVE BIAFRAN PILOT FROM OTHER END FIELD SOME DIFFICULTY WHEN HE ASKED TO PUT ON TWO 25 LB BAGS SALT FOR HIS FAMILY. FINALLY RELENDED. FOR THE HAGUE: HUYDECOPER WILL BE HAPPY TO KNOW THAT 1/4 CARGO WAS DUTCH DRIED MILK, WELL PACKAGED AND IN GOOD CONDITION.

3. THREE OTHER PASSENGERS CONSISTED OF TWO IBO'S FROM EQUATORIAL GUINEA RETURNING TO BIAFRA FOR MILITARY SERVICE AND A GIRL ON COOKEY'S STAFF WHO ESCORTS CHILDREN OUT OF ENCLAVE (FORMERLY HOSTESS WITH NIGERIAN AIRWAYS ON VC-10 RUN TO LONDON, NOW ON DC-4'S TO UL1).

4. ENGLISH SPEAKING FRENCH CO-PILOT ON FLIGHT INDICATED "AIR FRET" WAS RC CONTRACTOR, HEADQUARTERED AT SMALL AIRFIELD.

CONFIDENTIAL

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*Libreville 1098  
10/21/69*

0250

DECLASSIFIED  
Authority VND 959503  
By MVA Date 10/5/00



Department of State **TELEGRAM**

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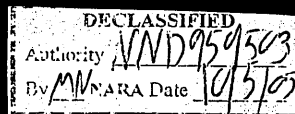
PAGE 02 LIBREV 01098 220820Z

REAR LE BOURGET. HE HAD IMPRESSION ONE EACH DC-4 DEDICATED NIGHTLY TO FRC AND ICRC, THOUGH NOT SURE ABOUT FINANCING. PILOT ALSO MENTIONED THAT FOUR ARMS PLANES WERE SCHEDULED TO FLY LAST NIGHT -- TWO OF AIR FRET'S PLANES AND TWO FROM BIAS (BELGIAN INTERNATIONAL AIR SERVICE). THIS HEIGHTENED ACTIVITY IS APPARENT EFFORT TO MOVE ASAP SCORES OF AMMO BOXES STACKED IN OPEN AT MILITARY END OF FIELD.

4. COMMENT: THIS VISIT HAS AFFORDED ANOTHER OPPORTUNITY FOR YOUR TEAM TO SEE SEVERAL EXAMPLES OF FRC CARGO, SOMETIMES UNEXPECTEDLY, SO THERE HAS BEEN NO EVIDENCE OF EFFORTS TO "CLEAN UP" CARGO FOR FLIGHTS USED BY U/CF STAFF. EVIDENCE RATHER POINTS TO CAREFUL, CONSCIOUS POLICY OF KEEPING SEPARATE THE ACTIVITIES AT OPPOSITE ENDS LIBREVILLE AIRPORT. THIS TENDS TO CONFIRM THAT "TAR" PROBLEM HERE IS ONE OF IMAGERY. RELATIVELY, SAO TOME SIMPLY HAS BETTER IMAGE. AS OBI CONFIRMED RECENTLY TO ME, APPROXIMATELY EQUAL QUANTITIES OF ARMS ENTER THROUGH SAO TOME AND LIBREVILLE GATES AND THROUGH CHANNELS SEPARATE FROM RELIEF. GP-4  
FUNKHOUSER

CONFIDENTIAL

0251



L I M D I S

TOP SECRET

I N C O M I N G

Screeners

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SERIAL 1098

(Time Received)

OCT 22 11 5 03

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MONTHLY COUNT 593

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S/S-S 1  
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MilRep  
Digest  
Task Force

Principals and "S" Area

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S/PC 2

S/CPR  
S/FW  
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S/IL

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PM 3  
D/WP

Geographic

AF 5  
ARA 11  
EA 11  
EUR 12  
NEA 8

Functional

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INR 6  
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Other

WH 10  
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USIA 4  
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ACDA 6

AID 12

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10/11/6

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By MVA Date 10/3/05

37



POL 27 9 BIAFRA-NIGERIA  
Department of State **TELEGRAM**

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PAGE 01 ABIDJA 02949 211120Z

21

ACTION AFI 18

INFO: OCT 01, IO 13, EUR 20, CIAE 00, INR 07, NSAE 00, RSC 01, SR 01, ORM 03,

UCF 05, SCS 04, SCA 01, RSR 01, AID 28, DODE 00, 103 W

110693

O R: 211031Z OCT 69 ZFF4

FM AMEMBASSY ABIDJAN

TO AMEMBASSY LIBREVILLE IMMEDIATE

INFO SECSTATE WASHDC 4679

USMISSION GENEVA

AMEMBASSY LAGOS

LIMITED OFFICIAL USE ABIDJAN 2949

SUBJ: NIGERIAN RELIEF DONAS

REF: LAGOS 9196

INFORM: FERGUSON ABIDJAN; INFO PARIS: CURRENT SCHEDULE DEWEY.  
IFI DEWEY STILL LIBREVILLE; REQUEST COMMENT REF TEL FERGUSON  
WILL RAISE MATTER WITH I.C.R.C. OCTOBER 21 IN ABIDJAN.  
MORGAN  
BT

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*Abidjan 2949  
10-01-69*

①

0253

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By MWA Date 10/5/05



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POL 27-9 BIAFRA-NIGERIA  
Department of State **TELEGRAM**

LIMITED OFFICIAL USE 965

PAGE 01 COTONOU 01065 210913Z

21  
ACTION UCF 05

INFO OCT 01, AF 12, IO 13, SCS 04, SCA 01, RSR 01, CIAE 00, INR 07, NSAE 00,

RSC 01, /045 W

110006

O P 210850Z OCT 69 ZFF-4  
FM AMEMBASSY COTONOU  
TO AMEMBASSY ABIDJAN IMMEDIATE  
INFO SECSTATE WASHDC PRIORITY 2477  
USMISSION GENEVA  
AMEMBASSY LAGOS

LIMITED OFFICIAL USE COTONOU 1065

FOR AMBASSADOR FERGUSON

SCHWARZENBACH, SPECIAL ASSISTANT TO ICRC PRESIDENT, AND  
DR. SPIRGI, MEDICAL MEMBER RUEGGER DELEGATION, WHO  
HAVE JUST RETURNED FROM ULI LEAVING FOR ABIDJAN EARLY  
THIS AFTERNOON. THEY HAVE ASKED FOR APPOINTMENT WITH  
YOU AT YOUR CONVENIENCE LATE THIS AFTERNOON OR EARLY  
THIS EVENING. HAVE ALSO ASKED WHERE YOU STAYING.  
WOULD APPRECIATE REPLY ASAP.  
LOORAM  
BT

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Cotonou 1065  
10-21-69

0254

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By	MW/ARA Date 10/5/05



POL 27-9 BIAFRA-NIGERIA  
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PAGE 01 COTONO 01066 211209Z

43

ACTION AF 18

INFO OCT 01, IO 13, EUR 20, UCF 05, UPW 01, SR 01, ORM 03, SCSE 00, SCA 01,

AID 28, CIAE 00, DODE 00, PM 05, H 02, INR 07, LI 03, NSAE 00, NSC 10,

P 03, RSC 01, PRS 01, SS 20, USIA 12, RSR 01, /156 W

110949

P 210852Z OCT 69  
FM AMEMBASSY COTONOU  
TO SECSTATE WASHDC PRIORITY 2478  
INFO USMISSION GENEVA PRIORITY  
AMEMBASSY LAGOS  
AMEMBASSY LIBREVILLE  
AMEMBASSY ABIDJAN

UNCLAS COTONOU 1066

SUBJ: ICRC RUEGGER MISSION

RUEGGER AND COMPANY RETURNED TO COTONOU FROM ULI EARLY  
A.M. OCTOBER 21.  
LOORAM  
BT

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Authority	VND 959503
By	MM NARA Date 10/5/05

37



INDICATE:  
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Department of State  
**TELEGRAM**

177953

08

21 OCT 69 15 00Z

## DISTRIBUTION

ACTION: Edwin H. Fletcher  
 218 West Church St.  
 Jacksonville, Florida

Confirming our telephone conversation, I greatly appreciate your agreement to the departure of the DONA MARIA from Nigeria on November 11 and the DONA MERCEDES on November 22. This scheduling will permit the ships to be positioned most advantageously so that in the interim period they can be fully utilized in their mission of bringing humanitarian relief supplies to areas of most urgent need. Thank you again for your kind cooperation and assistance in this matter.

John W. Foley  
 Executive Director  
 Office of the Coordinator  
 on Nigerian Relief

177953

POL 27-9 BIAFRA-NIGERIA

DRAFTED BY: HShishkin  
 U/CF:JWF  
 DRAFTING DATE: 10/21/69  
 TELETYPE: 23256  
 APPROVED BY: U/CF:JWFoley, Jr.

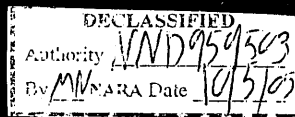
CLEARANCES:

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FORM FS-413  
4-68

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POL 27-9 BIAFRA-NIGERIA  
Department of State **TELEGRAM**

CONFIDENTIAL 124

PAGE 01 GENEVA 03808 211121Z

19  
ACTION: UCF 05

INFO: OCT 01, IO 13, AF 12, CIAE 00, DODE 00, PM 05, HI 02, INR 07, LI 03,  
NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12, SR 01, ORM 03,  
SCS 04, SCA 01, AID 28, UPW 01, EUR 20, RSR 01, /154 W  
----- 110705

O R 211038Z OCT 69 ZFF-1  
FM USMISSION GENEVA  
TO AMEMBASSY LIBREVILLE IMMEDIATE  
INFO SECSTATE WASHDC 3423

C O N F I D E N T I A L GENEVA 3808

FOR AMB FERGUSON FROM DAVIDSON

REF: STATE 174638

REF INDICATES YOU PLAN RETURN PARIS WEDNESDAY. IN CONVERSATION  
WE UNDERSTOOD YOU TO SAY YOU PREFERRED TO ARRIVE PARIS THURSDAY.  
PLEASE ADVISE.  
BASSIN

GENEVA-3808  
10-31-69

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CONFIDENTIAL  
24

0257

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By MVA/ARA Date 10/5/05



POL 27-9 BIAFRA-NIGERIA  
Department of State **TELEGRAM**

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PAGE 01 LIBREV 10091 201145Z

43  
ACTION UCF 05

INFO OCT 01 AF 12 AID 28 ST 01 RSC 01 RSR 01 / 049 W  
----- 103872

O R 200945Z OCT 69 ZFF 4  
FM AMEMBASSY LIBREVILLE  
TO AMEMBASSY LAGOS IMMEDIATE  
INFO SECSTATE WASHDC 2894

LIMITED OFFICIAL USE LIBREVILLE 1091

DEWEY FOR SPROULS

REQUEST SIX CASES C-RATIONS FOR SHIPMENT TO LIBREVILLE,  
IF POSSIBLE VIA WACASC SUPPORT FLIGHT ON OCTOBER 21. TO  
BE USED FOR RSM AND CHARGEABLE TO U/CF.  
FUNKHOUSER

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*Libreville 1091  
10-20-69*

0258

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By MN NARA Date 10/5/05



*Pal 27-9 Benfro-Dangerin*  
Department of State **TELEGRAM**

30

CONFIDENTIAL 942

PAGE 01 LIBREV 01096 210850Z

18  
ACTION AF 18

INFO OCT 01, IO 13, EUR 20, UCF 05, UPW 01, CIAE 00, DODE 00, PM 05, H 02,

INR 07, L 03, NSAE 00, NSC 10, PI 03, RSC 01, PRS 01, SS 20, USIA 12,

SR 01, ORM 03, SCS 04, SCA 01, AID 28, RSR 01, /160 W  
----- 109863

R 201540Z OCT 69  
FM AMEMBASSY LIBREVILLE  
TO SECSTATE WASHDC 2897  
INFO USMISSION GENEVA

C O N F I D E N T I A L LIBREVILLE 1096

SUBJECT: BIAFRAN AIRLIFT

REF: SICR-DCDB 21909 (DIA)

1. PRESUMED ARMS FLIGHTS SINCE OCTOBER 13:

A. DC-4 F-BBDD POSSIBLY NIGHT OCTOBER 14, NIGHTLY OCTOBER 15  
THROUGH 17 AND OCTOBER 19 (4 FLIGHTS CONFIRMED).

B. DC-7 TR-LOK NIGHTS OCTOBER 18 AND 19 (2 FLIGHTS).

2. PRESUMED RELIEF FLIGHTS SINCE OCTOBER 13:

A. DC-4 F-BRAP NIGHTLY OCTOBER 13 THROUGH 17 (5 FLIGHTS).

B. DC-4 F-BRHE NIGHTLY OCTOBER 13 THROUGH 19 (7 FLIGHTS).

C. DC-6 OO-HEX NIGHTS OCTOBER 14, 16, 17, AND 19 (4 FLIGHTS).

3. REMARKS:

① A. EMBOFF AND DEWEY (U/CF) OBSERVED LARGE SHIPMENT CRATES  
BEING UNLOADED AT PORT OCTOBER 17 AND TRANSPORTED BY  
TRUCK TO MILITARY AREA OF AIRPORT. CRATES APPEARED  
TO BE OF SORT USED TO SHIP ARMS, WHERE OF TWO SIZES:  
APPROX 12 X 12 X 15 AND 12 X 15 X 32 INCHES. MARKED "LOT 135".

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6

*Libreville 1096*

0259

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By	MV NARA Date 10/5/05



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PAGE 02 LIBREV 01096 210850Z

ABOUT 2000 CRATED OBSERVED.

7. TWO ADDITIONAL DC-7 AIRCRAFT WITH PAINT JOB AND MARKINGS SIMILAR ARMS CARRIER TR-LOK WERE OBSERVED MORNING OCTOBER 16, ONE AT CIVILIAN END OF RUNWAY AND ONE IN MILITARY AREA. BOTH DEPARTED LIBREVILLE BY LATE AFTERNOON SAME DAY. ONE (TR-LNZ) OBSERVED TAKING OFF 1730 HOURS WITH APPARENTLY HEAVY LOAD.

C. WHITE DC-6 WITH WIDE GOLD STRIPE RUNNING LENGTH OF FUSELAGE, BIAS EMBLEM ON NOSE, AND REG. NO. OO-GER ARRIVED LIBREVILLE AFTERNOON OCTOBER 18 AND PARKED IN CIVILIAN AREA. CARGO UNLOADED INCLUDED LARGE AIRPLANE ENGINE. AFRICA CONCERN DIRECTOR FITZGERALD TOLD AMBASSADOR FERGUSON OCTOBER 20 THAT HIS ORGANIZATIONS HAD RECENTLY CHARTERED SECOND DC-6 WHICH ENABLED THE NOW TRANSPORT 40 TONS RELIEF PER NIGHT. PRESUME OO-GER IS AIRCRAFT REFERRED TO AND WILL FLY IN TANDEM WITH OO-HEX.

D. ICRC "BALAIR" AIRCRAFT HB-GBK (SEE LIBREVILLE 1036) OBSERVED ON TARMAC MORNING AND EVENING OCTOBER 19. DEPARTED LIBREVILLE MORNING OCTOBER 20.

E. HOUPHOUET-BOIGNY'S "MYSTERE" (TU-VAD) ALSO ON RAMP SINCE MORNING OCTOBER 19.

4. RESUME:

A. WEEK OF SEPTEMBER 29: 6 ARMS FLIGHTS, 15 RELIEF FLIGHTS.

B. WEEK OF OCTOBER 6: 5 ARMS FLIGHTS, 12 RELIEF FLIGHTS.

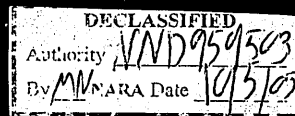
C. WEEK OF OCTOBER 13: 6 ARMS FLIGHTS, 16 RELIEF FLIGHTS.

GP-4

PUNKHOUSER

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0260





POL 27-9 BIAFRA-NIGERIA  
Department of State **TELEGRAM**

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PAGE 01 LIBREV 01092 201200Z

51  
ACTION AF 18

INFO OCT 01, IO 13, EUR 20, UCF 05, AID 28, SR 01, ORM 03, SCS 04, SCA 01,

CIAE 00, INR 07, NSAE 00, RSC 01, DODE 00, RSR 01, /103 W  
103942

R 200945Z OCT 69  
FM AMEMBASSY LIBREVILLE  
TO USMISSION GENEVA  
AMCONGEN STUTTGART  
INFO SECSTATE WASHDC 2895  
AMEMBASSY LAGOS

LIMITED OFFICIAL USE LIBREVILLE 1092

1. DEWEY NOW PLANS ARRIVE GENEVA VIA SWISS AIR 729  
OCTOBER 26 AT 22H50 CONNECTING FLIGHT FROM PARIS.  
FOR STUTTGART: REQUEST YOU RELAY TO VAIHINGEN/ENZ,  
TP: 07042/5400.

2. SURVEY TEAM TO RENDEZVOUS IN GENEVA TO COMPLETE  
DRAFT REPORT, NOVEMBER 1-2. WILL ADVISE ARRIVAL TIMES  
FLAHERTY (VIA LAGOS) AND WESTERN (VIA PARIS) AS SOON  
AS FIRM.  
FUNKHOUSER

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*Col 27-9 Biafra - Nigeria*  
Department of State **TELEGRAM**

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PAGE 01 LIBREV 01086 201118Z

42  
ACTION SS 70

INFO OCT 01, /071 W

103778

R 191930Z OCT 69  
FM AMEMBASSY LIBREVILLE  
TO SECSTATE WASHDC 2890  
INFO USMISSION GENEVA

SECRET LIBREVILLE 1086  
LIMDIS  
SUBJECT: ICRC NEGOTIATIONS BIAFRA

REF: LIBREVILLE 1085

SIR LOUIS M'BANEFO TOLD AMBASSADOR FERGUSON OCTOBER 19

A) ICRC TEAM UNDER RUEGGER IN PROCESS WORKING OUT JOINT  
COMMUNIQUE; B) DR. COOKEY HAD ACCEPTED THREE-WEEK TRIAL ICRC  
DAYLIGHT FLIGHTS; C) ADDED CONDITION WHICH BIAFRA STILL  
STICKING TO WAS ADEQUATE THIRD POWER GUARANTEES; D) MEMBER  
RUEGGER GROUP WOULD PASS WORD TO FERGUSON DIRECTLY RE OUTCOME.  
FUNKHOUSER

NOTE: LIMDIS CAPTION ADDED PER S/S-O - MR. MORTON. 10/20/69.

*Libreville 1086  
10/19/69*

SECRET  
29

0262

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By MN NARA Date 10/5/05

L I M D I S

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SERIAL 1086

(Time Received)

10 OCT 20 PM 12 17

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MONTHLY COUNT 552

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MilRep  
Digest  
Task Force

Principals and "S" Area

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J  
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C  
S/PC 2

S/CPR  
S/FW  
S/GOV  
S/IL

S/PM  
S/R  
U/CF 1  
U/PW  
PM 3  
D/WP

Geographic

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EA 11  
EUR 12  
NEA 8

Functional

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IO 4 4  
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Other

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DOD  
CIA  
USIA 4  
PC

Other

ACDA 6

AID 12

TRSY 6

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By MM NARA Date 10/5/05



Pol 27-9 BIAFRA-NIGERIA  
Department of State **TELEGRAM**  
**SECRET**

4425Q  
10-20-69  
2:45AM

① 0 191810Z OCT 69 ZFF-4  
FM AMEMBASSY LIBREVILLE  
TO SECSTATE WASHDC IMMEDIATE 2887  
BT  
S E C R E T LIBREVILLE 1083

~~NODIS~~

SUBJECT: NIGERIA/BIAFRA RELIEF - NETTLE ONE:  
FERGUSON DISCUSSION WITH M'BANEFO

REF: A) STATE 17377; B) LIBREVILLE 1077

1. ON RETURN 1100 A.M., OCTOBER 19, FROM QUICK 24-HOUR TOUR  
GABON ON PRESIDENTIAL AIRCRAFT, FERGUSON INFORMED AT AIRPORT  
THAT MEETING SCHEDULED BONGO RESIDENCE 1130.

2. ON ARRIVAL MET BIAFRA REPRESENTATIVE UGWU AND SIR LOUIS  
MBANEFO WHO IN RESPONSE BONGO SUMMONY (REF. B) HAD LEFT BIAFRA  
0100 FLIGHT VIA SAO TOME.

3. FERGUSON PRESENTATION PRESIDENTIAL MESSAGE (REF. A)  
PROCEEDED FORTHWITH IN BONGO'S PRIVATE QUARTERS IN PRESENCE  
PRESIDENT BONGO; HALF HOUR INTERRUPTION OCCURED WHEN BONGO HEARD  
JET AIRCRAFT AND ABRUPTLY DEPARTED STATING "THAT'S HOUPHOUET'S  
MYSTERE", WHICH CARRIED EMISSARY (REFTEL B, PARA 2).

4. PRELIMINARY REACTION SIR LOUIS TO PRESENTATION WAS  
A) EXPRESSION OF APPRECIATION, B) DENIAL OF RESPONSIBILITY  
FOR JUDGING OFFER, C) COMMITMENT TO TRANSMIT MESSAGE TO  
OJUKWU AND CABINET.

5. SIR LOUIS THEREUPON LAUNCHED SERIES OF LEGAL,  
EMOTIONAL AND SUBSTANTIVE PROBES WITH APPARENT PURPOSES  
OF CONVINCING BONGO OF BIAFRAN CASE, EXPOSING ANY ULTERIOR  
MOTIVATIONS, SEEKING SIGNIFICANCE OF NEW OFFER.

6. AFTER MUCH FORENSIC DUST HAD OBSCURED GUARANTEE PROPOSAL  
AS RESULT CHALLENGES BY SIR LOUIS THAT U.S. OFFER WAS  
A) ONE-SIDED, B) ULTIMATUM, C) MEANINGLESS WITHOUT SANCTIONS,  
PARTICULARLY MILITARY, D) UNNECESSARY IF US WOULD INCREASE  
NIGHT FLIGHTS, BONGO BLUNTLY CUT THROUGH TO ESSENTIAL PROBLEM  
BY STATING THAT GUARANTEED FLIGHTS BY DAY WOULD PERMIT FMG TO  
ATTACK FLIGHTS BY NIGHT.

NODIS REVIEW	
Cat. A	Caption removed; transferred to O/FADRC
Cat. B	Transferred to O/FADRC with additional access controlled by S/S
Cat. C	Caption and custody retained by S/S
Reviewed by: Ambassador W. Witman, II	
Date: 4/2 1975	

Libreville 1083  
10/20/69

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By	MV NARA Date 10/5/05

PAGE-2 4425Q LIBREVILLE MRN 1083

SECRET

7. AFTER FERGUSON EXPLAINED THAT A) US INTEREST SOLELY HUMANITARIAN, B) US REFUSED SUPPLY OR INVOLVE ITSELF IN ARMS FLIGHTS, C) IS PROVIDING OVER THREE-QUARTERS ALL HUMANITARIAN AID IN FOOD, MEDICINE, EQUIPMENT, AIRCRAFT, PILOTS, MONEY, D) FOREGOING GUARANTEE REFERRED EXCLUSIVELY TO SUPPLEMENTAL DAYLIGHT FLIGHTS, E) POLITICAL ACTIONS TO BE TAKEN IF FMG VIOLATED PROPOSAL WAS US PROBLEM, BUT NO RPT NO MILITARY ACTION POSSIBLE, F) PROPOSAL DESIGNED MEET CONTINUED AND FUNDAMENTAL BIAFRAN DEMAND FOR THIRD PARTY GUARANTEE AND REPRESENTED EXCEPTIONAL AND FAR-REACHING MOVEMENT BY US, OBJECTIONS FROM BIAFRANS AND BONGO WERE SUBDUED. BONGO EXPRESSED SURPRISE THAT US WOULD VOLUNTEER TO STICK HEAD IN NOOSE WHICH DEPENDENT ON LAGOS GOOD FAITH.

8. BONGO THEN TURNED TO SIR LOUIS AND ASKED POINT-BLANK "WHAT IS CONCLUSION?" "DO YOU ACCEPT DAYLIGHT FLIGHTS?" SIR LOUIS RETREATED TO ORIGINAL POSITION THAT HE APPRECIATED US EFFORTS AND WOULD TRANSMIT MESSAGE TO PRINCIPALS. HE, HOWEVER, OUTLINED LOGISTICAL AND SUBSTANTIVE DIFFICULTIES WHICH FERGUSON'S REQUESTED OCTOBER 22 MIDNIGHT DEADLINE FOR REPLY TO NERIOUS, E.G. HIS RETURN TO BIAFRA, SUBSEQUENT MEETING WITH OJUKWU AND CABINET FOR FULL CONSIDERATION PROPOSAL, ACTION, AND DELIVERY RESPONSE. BONGO IN ASIDE TO FERGUSON EXPLAINED THAT PATIENCE REQUIRED WHEN DEALING WITH "THOSE IN TRAUMA".

9. FERGUSON SAID ANSWER COULD BE GIVEN TO ONE OF HIS FOUR STAFF CURRENTLY IN BIAFRA. BOTH SIDES THANKED BONGO FOR ORGANIZING MEETING. FERGUSON STRESSED ESSENTIALITY SECRECY VIEW DELICACY OFFER.

BT

FUNKHOUSER

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By MVA Date 10/3/05



*POL 27-9 BIAFRA-NIGERIA*  
Department of State **TELEGRAM**  
**ACTION COPY**

**SECRET**

0 191920Z OCT 69 ZFF-4  
FM AMEMBASSY LIBREVILLE  
TO SECSTATE WASHDC IMMEDIATE 2889  
BT  
SECRET LIBREVILLE 1085

CN: 4445Q  
RECD: 306 AM  
20 OCT 69

CORRECTED COPY

SUBJECT: NIGERIA/BIAFRA RELIEF: NETTLE ONE

REF: LIBREVILLE 1083

1. COMMENTS REFTEL:

A) BONGO, VICE PRESIDENT MEBIEME AND FRENCH ADVISOR DE LA HAUSSAYE WERE PRESENT MEETING FERGUSON-M'BANEFO. COULD NOT UNDER CIRCUMSTANCES EXCLUDE BONGO SINCE HE RESPONSIBLE FOR PRODUCING BIAFRAN REPRESENTATIVE SIR LOUIS. SIR LOUIS ADMITTED "ORDER TO OJUKWU" WAS FACT THAT REQUIRED HE COME TO LIBREVILLE.

B) IN VIEW PRESENCE BONGO, MEBIEME AND FRENCH ADVISOR, FERGUSON MADE NO REPEAT NO MENTION CANADIAN PROPOSITION OR BLACK BOXES IN MEETING, BUT LATER CONVEYED SUBSTANCE TO SIR LOUIS PRIVATELY AT AMBASSADOR'S RESIDENCE.

C) FERGUSON CONVEYED SIR LOUIS THAT USG VERY ANNOYED STATEMENTS BY BIAFRAN REPRESENTATIVES IN US (BY GRACE OF US) THAT USG NOT REPEAT NOT GOING ALL OUT IN RELIEF EFFORT. FERGUSON STATED IN VIEW OF WEIGHT US CONTRIBUTION, STATEMENTS ILL-TIMED IN-ACCURATE AND HARMFUL TO RELIEF EFFORT. US COULD NOT LET SUCH ASSERTIONS GO UNANSWERED. IN THIS CONNECTION USG MIGHT AT ANY TIME MAKE DECLARATION ON RELIEF AND WOULD IN EFFECT "TELL IT LIKE IT IS" AT THE TIME OF DECLARATION. WE, SAID FERGUSON, HAD REFRAINED FROM SUCH A STEP, UP TO NOW, SINCE OUR ONLY INTEREST WAS TO GET RELIEF IN. M'BANEFO GOT MESSAGE.

D) NOTHING IN CONFERENCE WITH M'BANEFO AND BONGO, AND LATTER IN CONFERENCE M'BANEFO ALONE, WOULD LEAD TO A BELIEF THAT BASIC BIAFRAN POSITION CHANGED, I.E. THEY WANT NO DAY FLIGHTS UNDER ANY CIRCUMSTANCES.

E) BONGO AT BEGINNING CONFERENCE LACKED INFORMATION RELIEF EFFORT, SOURCE OF SUPPORT, ETC. FERGUSON TOOK OCCASION TO FULLY BRIEF ON US ROLE IN RELIEF, INCLUDING SUPPORT OF "ILLEGAL" NIGHT-LIFT. AT END OF CONFERENCE, BONGO URGING USG "BE PATIENT" -- BIAFRANS IN TRAUMA, GIVE THEM TIME, ETC.

**SECRET**

*Libreville 1085  
10/20/69*

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F) WHILE BONGO OBVIOUSLY FRYING OWN FISH VIS-A-VIS US, BONGO SEEMS ANXIOUS GET ACTION AND PLAY REAL ROLE IN RELIEF AS WELL AS PEACE.

G) FROM TRAFFIC LIBREVILLE AIRPORT AND VISITS TO BONGO, OBVIOUS BONGO IN FACT IN MIDDLE OF BOTH HIM AND NYERERE PEACE INITIATIVES.

2. FERGUSON INTENDS SIMPLY BRIEF HOUPHOUET ON USG INITIATIVE IN ACCORD BASIC AGREED POSITION. INTERESTING THAT BONGO KEPT HOUPHOUET EMISSARY COOLING HEELS OUTSIDE DURING DISCUSSION.  
FUNKHOUSER  
BT

NODIS REVIEW	
Cat. A - Caption removed;	
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Date: <u>4/2</u>	1975

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O 191920Z OCT 69 ZFF-4  
FM AMEMBASSY LIBREVILLE  
TO SECSTATE WASHDC IMMEDIATE 2889  
BT  
SECRET LIBREVILLE 1085

CN: 4445Q  
RECD: 306 AM  
20 OCT 69

1

SUBJECT: NIGERIA/BIAFRA RELIEF: NETTLE ONE

REF: LIBREVILLE 1083

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B) IN VIEW PRESENCE BONGO, MEBIEME AND FRENCH ADVISOR, FERGUSON MADE NO REPEAT NO MENTION CAMDIAN\* PROPOSITION OF BLACK BOXES IN MEETING, BUT LATER CONVEYED SUBSTANCE TO SIR LOUIS PRIVATELY AT AMBASSADOR'S RESIDENCE.

C) FERGUSON CONVEYED SIR LOUIS THAT USG VERY ANNOYED STATEMENTS BY BIAFRAN REPRESENTATIVES IN US (BY GRACE OF US) THAT USG NOT REPEAT NOT GOING ALL OUT IN RELIEF EFFORT. FERGUSON STATED IN VIEW OF WEIGHT US CONTRIBUTION, STATEMENTS ILL-TIMED IN-ACCURATE AND HARMFUL TO RELIEF EFFORT. US COULD NOT LET SUCH ASSERTIONS GO UNANSWERED. IN THIS CONNECTION USG MIGHT AT ANY TIME MAKE DECLARATION ON RELIEF AND WOULD IN EFFECT "TELL IT LIKE IT IS" AT THE TIME OF DECLARATION. WE, SAID FERGUSON, HAD REFRAINED FROM SUCH A STEP, UP TO NOW, SINCE OUR ONLY INTEREST WAS TO GET RELIEF IN. M'BANEFO GOT MESSAGE.

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2. FERGUSON INTENDS SIMPLY BRIEF HOUPHOUET ON USG INITIATIVE IN ACCORD BASIC AGREED POSITION. INTERESTING THAT BONGO KEPT HOUPHOUET EMISSARY COOLING HEELS OUTSIDE DURING DISCUSSION.  
FUNKHOUSER  
BT

\* as received - correction to follow

NODIS REVIEW	
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Cat. B - Transferred to O/FADRC	
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Date: 4/12	1975

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48



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INFO: USMISSION GENEVA

STATE

AMEMBASSY

REF: ~~XXXXXXXX~~ LIBREVILLE 1086

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END

ROGERS

177393

(2)

DRAFTED BY: S/S-O: J. H. MORTON	DRAFTING DATE 10/20/69	TEL. EXT. 21512	APPROVED BY: S/S-O: L. C. KILDAY
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4-68

0273

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By MWA Date 10/3/05



Department of State

TELEGRAM

SECRET POL 27-9 BIAFRA-NIGERIA

0 191855Z OCT 69 ZFF4  
FM AMEMBASSY LIBREVILLE  
TO SECSTATE WASHDC IMMEDIATE 2888  
BT  
SECRET LIBREVILLE 1084

CONTROL: 4415Q  
RECD: OCT 19, 1969  
5:00 p.m.

~~NODIS~~

ACTION COPY

NOFORN

FROM FERGUSON

SUBJECT: NETTLE ONE - FIRST ROUND CONCLUSIONS

REF: A) LIBREVILLE 1077 B) LIBREVILLE 1083

1. AFTER TWO-HOUR DISCUSSION WITH SIR LOUIS M'BANEFO SUNDAY  
IN BONGO'S PRIVATE QUARTERS I CONCLUDE:

A) HIGHLY DOUBTFUL SIR LOUIS WOULD HAVE COME LIBREVILLE  
WITHOUT BONGO SUMMONS REFTEL A.

B) MEETING IN BONGO PRESENCE NOT ONLY REPRESENTED USEFUL  
INDOCTRINATION BUT ALSO ASSURED US OF WITNESS AND OF AFRICAN  
THIRD-PARTY INVOLVEMENT IN SOLUTION RELIEF PROBLEM.

C) BIAFRANS CLEARLY DIRECTED PRESENTATION THEIR CASE TO  
BONGO WHO LISTENED AS ONE WITH POWER TO CUT THEIR CORD.

D) EXCESS CHAFF AT START DISCUSSION SEEMED TO BE CLEARED AWAY  
AT END AND BIAFRANS SHOULD HAVE DIFFICULTY REJECTING IT.

F) BIAFRANS MAY ASK FOR TIME OR, IF THEY MEET DEADLINE, MAY  
ACCEPT ON CONDITION NIGHT FLIGHTS NOT NOT AFFECTED:  
THIS SEEMS CLEARLY THE STUMBLING BLOCK.

FUNKHOUSER

BT

NNNN

NODIS REVIEW

Cat. A - Caption removed;  
transferred to O/FADRC  
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Date: 4/12/75

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Authority	VND 954503
By	MNARA
Date	10/5/05

DEPARTMENT OF STATE

WASHINGTON, D.C. 20520

October 17, 1969

MEMORANDUM FOR THE DUTY OFFICER

In the event that a NODIS telegram comes in from Libreville over the course of the week-end, William Brubeck of AF should be informed immediately.

  
Robert L. Brown

cc: S/S-O

*Done -  
U. [unclear] 10/19*

0275

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Authority	VND 954503
By	MM NARA Date 10/3/05

Mr. Brubeck notified  
of contents. 7:50 PM  
on Sunday.

N.Ledsky  
SS/O

0276

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By	MMARA Date 10/5/05

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By MW NARA Date 10/5/05





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Department of State **TELEGRAM**

**SECRET**

**ACTION COPY**

①

O 171110Z OCT 69 ZDF-4  
FM AMEMBASSY LIBREVILLE  
TO SECSTATE WASHDC IMMEDIATE 2880  
BT  
SECRET NOFORN LIBREVILLE 1075

4 0 1 4 Q

1969 OCT 17 AM 8 05

~~NOTES~~

DEPT REPEAT AS DESIRED

SUBJECT: NIGERIA/BIAFRA RELIEF-NETTLE ONE

REF: (A) STATE 174595; (B) PARIS 15996

1. FERGUSON, POPE ARRIVED ON SCHEDULE. SEEING FONMIN AYOUNE NOW, FRENCH AMBASSADOR DELAUNEY AT 11:00 A.M. AWAITING BONGO APPOINTMENT.
2. BIAFRAN REPRESENTATIVE UGWU ADVISED COOKEY REPLIED THIS MORNING TO FERGUSON'S MESSAGE. COOKEY STATED HIS CROWDED SCHEDULE WITH ICRC DELEGATION WOULD MAKE IT EXTREMELY DIFFICULT FOR HIM TO SEE FERGUSON IN LIBREVILLE. HE SUGGESTED AN EMISSARY COME TO OVERRI ON SPECIAL FRENCH RED CROSS FLIGHT TONIGHT, IF FERGUSON HIMSELF NOT ABLE TO VISIT ENCLAVE.
3. URGENT MESSAGE PASSED FOR RELAY TO COOKEY, STATING FERGUSON MEETING NOT POSSIBLE IN ENCLAVE, THAT SUBJECT MATTER HIGHEST PRIORITY, AND IF COOKEY UNABLE TO LEAVE OVERRI, THEN MEETING WITH MBANEFO OR CHIEF SECRETARY AKPAN IN LIBREVILLE WOULD BE APPROPRIATE. UGWU NOTED THESE TWO ALSO INVOLVED IN ICRC DISCUSSIONS (THIS IS REASON MBANEFO RUSHED BACK TO ENCLAVE ON OCTOBER 15.)
4. REQUEST U/CF ALSO RELAY ABOVE MESSAGE TO COOKEY THROUGH OTUE FOR GREATER ASSURANCE RAPID DELIVERY.
5. FYI. IF ANSWER FROM OVERRI STILL NEGATIVE ON VISIT BY ANY OF THREE, WILL PLAN FOR DEWEY TO ENTER ENCLAVE BY MOST EXPEDITIOUS MEANS AND PUT CASE FOR LIBREVILLE MEETING PERSONALLY TO COOKEY. END FYI.

FUNKHOUSER

BT

**SECRET**

**NODIS REVIEW**

- Cat. A - Caption removed; transferred to O/FADRC
- Cat. B - Transferred to O/FADRC with additional access controlled by S/S
- Cat. C - Caption and custody retained by S/S

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Date: 4/2 1975

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Ex. Secy.

Deputy

Deputy

POST Libreville

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State 174595; Paris 15996

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